

This transcript of the Advisory Board on Radiation and Worker Health, Fernald Work Group, has been reviewed for concerns under the Privacy Act (5 U.S.C. § 552a) and personally identifiable information has been redacted as necessary. The transcript, however, has not been reviewed and certified by the Chair of the Fernald Work Group for accuracy at this time. The reader should be cautioned that this transcript is for information only and is subject to change.

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ¹
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ADVISORY BOARD ON RADIATION AND
WORKER HEALTH

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WORK GROUP ON FERNALD

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THURSDAY
FEBRUARY 9, 2012

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The Work Group convened, in the Brussels Room of the Cincinnati Airport Marriott, 2395 Progress Drive, Hebron, Kentucky, at 9:00 a.m., Bradley Clawson, Chairman, presiding.

PRESENT:

BRADLEY P. CLAWSON, Chairman
JAMES M. MELIUS, Member *
PHILLIP SCHOFIELD, Member
PAUL L. ZIEMER, Member

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ALSO PRESENT:

2

TED KATZ, Designated Federal Official
SANDRA BALDRIDGE
BOB BARTON, SC&A
EVERETT "RAY" BEATTY, SR.
CAROL CAINE *
ALLEN CALLAWAY
MEL CHEW, ORAU *
HARRY CHMELYNSKI, SC&A *
CHRIS ELLISON, NIOSH
SAM GLOVER, NIOSH
KARIN JESSIN, ORAU *
TOM LaBONE, ORAU *
JOYCE LIPZSTEIN, SC&A *
JOHN MAURO, SC&A *
ROBERT MORRIS, ORAU *
GENE POTTER, ORAU *
MICHAEL RAFKY, HHS *
BRYCE RICH, ORAU *
MARK ROLFES, NIOSH
BILLY SMITH, ORAU *
JOHN STIVER, SC&A

*Participating via telephone

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P-R-O-C-E-E-D-I-N-G-S

5

9:00 a.m.

MR. KATZ: Good morning, everyone in the room and on the line.

This is the Advisory Board on Radiation and Worker Health, Fernald Work Group.

We are just getting started, as usual, with roll call. We are speaking about a site, so please speak to conflict of interest when you say your name.

(Roll call.)

MR. KATZ: Okay. Then, let me note a number of things.

One, everyone on the line, please mute your phone except for when you are addressing the group. If you don't have a mute button on your phone, you can press *6. That will mute your phone. And then, if you want to come off of mute, just press * and then 6 again, and that will take you off of mute.

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1 And also for people on the phone,⁶
2 please do not at any point put the call on
3 hold, but hang up and dial back in if you need
4 to leave for a piece of time. That would be
5 great.

6 A couple of other things to note:
7 there is a long agenda for this meeting, and
8 it is posted on the NIOSH website under the
9 Board section.

10 Also, there are a good many
11 documents that are being discussed here. This
12 is a very heavy agenda today. Those documents
13 are also posted on the Board website, all but
14 one that was just recently delivered from SC&A
15 and it hasn't been Privacy Act-cleared yet.
16 But everything else, most of the documents
17 being discussed today are PA-cleared, Privacy
18 Act-cleared, and on the website, so you can
19 follow along, if you want, with those
20 documents.

21 And the last thing I would just
22 note for everyone to keep in mind today, given

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1 we have a lot of documents that we are going⁷
2 over, there has been a lot of good, hard work
3 on all sides done, so please try to be
4 efficient in your comments when you are
5 commenting on your technical material, and so
6 on, because we have a lot to do and it is only
7 one day.

8 Thank you.

9 And, Brad, it's your meeting.

10 CHAIR CLAWSON: Thank you,
11 everybody, for coming.

12 Like I said before, at Fernald we
13 are kind of starting to wrap this up. We have
14 brought it before the Advisory Board I believe
15 twice now. We are kind of coming to the end.

16 I would like to tell everybody I
17 appreciate the work that they have put into
18 it. There has been a lot of time.

19 With that, I am going to turn it
20 over to John Stiver and let him start.

21 MR. STIVER: Okay. This is John
22 Stiver from SC&A.

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1 We have basically four major⁸
2 issues we are going to go through today.
3 These are things that have been discussed, and
4 we really are getting to a point on most of
5 these where we are closing the loop on a lot
6 of the issues.

7 The first issue, which is an open
8 SEC issue, really it is not an SEC issue.
9 That SEC issue has been resolved in terms of
10 the uranium bioassay coworker model for
11 Fernald. A data completeness and analysis
12 report has been developed and analyzed in
13 detail, I believe over the course of over a
14 year ago.

15 What remained was really an
16 analysis of whether subcontractors'
17 construction workers were adequately
18 represented in that uranium bioassay coworker
19 model. NIOSH was supposed to provide that
20 type of analysis, which they, indeed, did.

21 We have reviewed that. We are
22 prepared to discuss that today.

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1 Mark, since you have presented⁹
2 your last paper and we are responding to that,
3 if you could kind of give us the broad brush
4 stroke view of where you guys stand? And
5 then, we can respond.

6 MEMBER ZIEMER: Just a quick
7 question procedurally. We have so many papers
8 with this meeting. I think it would be
9 helpful if each of you, when you discuss, like
10 Mark now, identify which of the papers it is.

11 Otherwise, I am shuffling through them like
12 mad, and, likewise, on the responses.

13 MR. STIVER: Absolutely. Okay.

14 MEMBER ZIEMER: Which document are
15 we using here?

16 MR. BARTON: I believe the title
17 is "NIOSH Evaluation of Fernald's
18 Subcontractor Bioassay Data".

19 MEMBER ZIEMER: Thank you.

20 MR. ROLFES: That is correct, Bob.
21 Thank you. That is correct. This was from
22 October 7th, 2011.

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1 Basically, what was done, we had¹⁰
2 gone through the HIS-20 database and found
3 that, prior to 1985, subcontractor bioassay
4 data was not included in the electronic HIS-20
5 database.

6 So, we had initially believed that
7 several subcontractors were not monitored for
8 uranium in urine during their employment or
9 following their employment at Fernald. What
10 we did to determine whether or not these
11 individuals were monitored is went back to
12 hard-copy records stored, I believe it was in
13 Morgantown, West Virginia, under DOE's Legacy
14 Management.

15 We had requested all records which
16 might have uranalysis data in them for
17 subcontractors. We went through several --
18 correct me if I'm wrong, Gene -- we went
19 through several thousand pages of reference
20 material to determine if there were additional
21 bioassay data for subcontractors.

22 We found quite an extensive amount

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1 of subcontractor bioassay data. So, what ¹¹we
2 had done, we had compared the subcontractor
3 uranium urinalysis results, excretion results,
4 to the HIS-20 data and the coworker intake
5 model that we had developed. We did find that
6 there were some higher concentrations of
7 uranium in urine in some of the
8 subcontractors' hard-copy records.

9 So, we went back and developed
10 correction factors to adjust intakes based
11 upon the differences between the hard-copy
12 records and our coworker intake based upon
13 HIS-20.

14 Now although the uranalyses for
15 some subcontractors could have been higher, it
16 appears that, based upon the sample type of
17 these urine samples, most of these samples
18 were labeled as they were spot-samples,
19 basically, or special samples. They had a
20 code of Code 50 or Code 59.

21 It turns out most of these samples
22 were likely taken during the day or following

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1 a short-duration exposure at the end of a job.¹²

2 And so, we believed that some of these
3 results were higher because of the time period
4 of the sampling. When you compare a spot-
5 sample to an annual sample or a Monday morning
6 uranium urinalysis sample, you are typically
7 going to find a higher result of excretion.

8 That could be because the person
9 had just been exposed to uranium and just
10 stepped off the job. It could also be because
11 of sample contamination, for example.

12 So, although the uranium
13 urinalysis excretion could be higher, that
14 doesn't necessarily equate to a higher
15 exposure because you have to consider the
16 duration of that exposure.

17 Now, based upon information that
18 we have for a limited number of
19 subcontractors, it appears that you would have
20 to look at the case details for a specific
21 individual to determine what their actual dose
22 would be and whether or not their internal

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1 dose would be higher or lower than the¹³
2 internal dose for another Fernald employee
3 that wasn't a subcontractor. Just because the
4 uranium urinalysis result is higher doesn't
5 necessarily mean that their internal dose was
6 higher.

7 So, that is the summarization of
8 our work on this topic.

9 MR. STIVER: Okay. thank you,
10 Mark.

11 This is John Stiver.

12 We had reviewed the NIOSH
13 response, and we put together our report based
14 on our analysis of the available data. This
15 report is entitled, "SC&A Review of NIOSH
16 Evaluation of Fernald Subcontractor Bioassay
17 Data, Revision 1," by Bob Barton and Harry
18 Chmelynski.

19 I am just going to give the
20 10,000-foot view of what we did. Bob Barton,
21 who is involved in the detailed analysis, is
22 going to provide a more in-depth review.

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1 But, basically, what we did is ¹⁴we
2 looked at the data in a couple of different
3 ways. We did a side-by-side comparison as
4 opposed to looking at the pooled data. What
5 we looked at was just the raw data itself.
6 There are approximately 10,000 of these Type
7 50 urinalysis samples, and combined with about
8 107,000 overall. So, you end up with about
9 117,000. So, you are looking at about 10
10 percent of the overall databases due to this
11 Type 50 data.

12 We saw that, even at 10 percent,
13 the effect is really quite remarkable, being
14 anywhere, when they are pooled, from about 1.2
15 up to 1.6, depending on whether you look at
16 annual or quarterly data. And so, we looked
17 at this side-by-side comparison both in terms
18 of raw data and, also, looked at the log-
19 normal transforms of the data and did
20 comparisons by year for select years, and
21 tried to determine what is the real difference
22 when you look at the data as a direct

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1 comparison, as opposed to this pooled system.¹⁵

2 We also had some questions
3 regarding some of the assertions and
4 assumptions that went into the NIOSH report,
5 primarily because a lot of the analysis was
6 not presented. This is part of the summary
7 paper. Typically, NIOSH would provide us with
8 statistical analysis, tables, and a
9 description of what was done. In this case,
10 we just had kind of a summary graph which
11 showed those ratios over time. So, we had
12 some outstanding questions regarding those
13 comparisons.

14 Bob, if you would like to go ahead
15 and fill in some of the details here?

16 MR. BARTON: Sure. Thanks, John.

17 This is Bob Barton with SC&A.

18 I guess, as John pointed out, our
19 major concern here was a sort of lack of
20 quantitative information, because, clearly,
21 there was a lot of work that went into this,
22 diving into hard-copy records. I mean, it is

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1 not easy to look at these handwritten things¹⁶
2 and try to form some conclusions about them.

3 It really comes down to the
4 decision of whether you are going to pool the
5 data. And when we say that, basically, taking
6 these contractor records, putting them with
7 everybody else, and then comparing them with
8 the original model, which was what was done
9 originally. The other option is you could
10 just look at the contractor records as a
11 separate worker population and then compare
12 it.

13 Now the decision was made by NIOSH
14 to do the pooled system. There was a couple
15 of rationale given. But, like I said, we were
16 a little concerned because we couldn't really
17 see the underlying quantitative logic behind
18 making that decision.

19 Here is just one example, and this
20 is in NIOSH's paper that was just discussed.
21 It is on page 4. It says, "In the majority of
22 cases evaluated the work occurred over a few

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1 weeks or a few months with a series of samples¹⁷
2 requested. In the data captured, the
3 subcontractor results appear to represent a
4 series of acute intakes over periods of a few
5 weeks or a few months. The coworker study was
6 developed by assuming multiple chronic intake
7 periods. Thus, it is very likely that the
8 data presented in the coworker study would
9 bound to the doses to unmonitored
10 subcontractors."

11 Basically, what that is saying is,
12 listen, I mean, these guys were only doing
13 this job for a short period of time in the
14 year. If we give them the full year's worth
15 of coworker doses, that will bound the
16 exposure.

17 It is a sound rationale, but we
18 didn't see the numbers, as to how many cases
19 were actually evaluated and, honestly, how you
20 could tell that it was just a short-duration
21 job. Later in that same report, it says, "The
22 actual length of subcontractor employment was

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1 not available to assess the potential missed¹⁸
2 and unmonitored intake period."

3 So, we actually don't know how
4 long these workers were actually doing their
5 contractor work. So, that is the kind of
6 thing. I mean, maybe that kind of information
7 was gleaned from the hard-copy records, but it
8 is not in the report. So, we really don't
9 have a basis to determine whether that is a
10 really sound assumption for choosing pooling
11 of the data versus the side-by-side
12 comparison.

13 One of the other rationales was
14 that contractor samples might have been
15 contaminated. On page 5 of the NIOSH report,
16 it says, "There were a number of cases where
17 the sample taken at the end of a shift was a
18 factor of two greater than the one taken the
19 following morning," which would indicate a
20 possible sample contamination.

21 Once again, we didn't see how many
22 cases were evaluated that showed this type of

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1 behavior, how many cases didn't show that type¹⁹
2 of behavior. Later in the report it says,
3 "There were far more subcontractor samples
4 designated 50 or start-of-shift sample than
5 were 59, end-of-shift sample."

6 So, again, it is like, well, how
7 many are we really looking here that were
8 contaminated? We kind of build this weight-
9 of-evidence argument to say, listen, it
10 doesn't really make sense to do the side-by-
11 side comparison because of these reasons. And
12 the reasons are given, but we don't see any of
13 the underlying work that went into it that
14 would kind of quantitatively back that up.

15 And the reason we are concerned
16 about the pooling versus the side-by-side
17 comparison is you actually see quite different
18 ratios develop when you do the side-by-side
19 comparison, which you would imagine, if you
20 are pooling the data together, you are kind of
21 muddying the water a little bit. So, the
22 comparison isn't going to show as great a

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1 ratio as if you actually took the 50 series²⁰
2 and compared it to the regular coworker.

3 So, what we did is we went into
4 the HIS-20 database and we pulled out all the
5 50 series records. And then, we pulled out
6 all the records that were originally used in
7 the coworker model, excluding certain records
8 like the first-day-of-employment sample or any
9 sample that wasn't really used originally
10 because it is not reflective of your normal,
11 unmonitored exposure.

12 So, we did that and we actually,
13 instead of pooling the data, like what was
14 done, we did the side-by-side comparison.
15 Here are the records for Type 50; here are the
16 records for the rest of the coworkers.

17 We did a basic data analysis with
18 the raw data. Depending on what basis you
19 want to look at it, whether it is the
20 arithmetic mean of the two groups, the
21 geometric mean, or median, we find out that,
22 if you are looking at the average,

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1 essentially, in 50 percent of the time, ²¹~~50~~
2 percent of the years, your ratio is going to
3 be higher than that suggested value of two,
4 which was in the NIOSH paper. Looking at the
5 geometric mean, you are looking at 42 percent
6 of the time above that value of two, and in
7 the median it is 38 percent of the time.

8 So, when you do the side-by-side
9 comparison, there is clearly a difference
10 compared to the Type 50 records that appear to
11 be significantly higher than the rest of the
12 coworker models.

13 For those following along, I am
14 looking at table 2 on page 8 of the SC&A
15 paper. It actually shows sort of the raw data
16 analysis. It has the values and the ratios in
17 there, and they are also plotted in figures 1
18 through 3, which show each year what the ratio
19 was. And then, it has the line there of two.

20 So, you can see how it fluctuates.

21 And if you look at table 2, you
22 can see that the ratio of the Type 50 records

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1 to the original coworker model could actually²²
2 be as high as seven, if you are looking at the
3 average results, a little less than five for
4 the geometric mean, a little over six for the
5 median. So, I mean, these are significantly
6 higher values than the proposed number of two.

7 So, this is why we are certainly
8 concerned, not being able to see the work that
9 went into it and all those quantitative
10 rationales for choosing pooling the data
11 versus actually doing the side-by-side
12 comparison.

13 It gets even crazier if you look
14 at it on a quarterly basis. Obviously, you
15 are going to have a smaller dataset for the
16 Type 50s. So, those ratios can get very high.

17 When you only have a few Type 50 records that
18 are significantly higher than the coworker
19 model, those ratios can get even higher than
20 that.

21 Of course, this was just looking
22 at the raw data. I mean, we don't construct

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1 coworker models based on raw data. ²³We
2 actually fit it to a log-normal distribution
3 and calculate the appropriate parameters for
4 assigning doses.

5 So, what SC&A did is we selected
6 four years, just to kind of perform that
7 scoping. We are going to do the log-normal
8 transformation and see what it would like. We
9 were just going to do a coworker model. We
10 chose 1959, 1963, 1967, and 1972.

11 If Harry Chmelynski is on the
12 phone, I would like to turn it over to you to
13 explain what we did here statistically.

14 DR. CHMELYNSKI: Hi. This is
15 Harry Chmelynski from SC&A.

16 Basically, Bob told you what we
17 did. We had the data for the Type 50s and we
18 had them in a separate pile from the data that
19 was originally used in the coworker model.

20 These records, by the way, were
21 not included in the original coworker model
22 because, on the surface, they were called

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1 special type records. And these were²⁴
2 eliminated because they would not be
3 representative.

4 NIOSH, on later inspection, found
5 that a lot of these Type 50s were, in fact,
6 contractor records. Now we don't claim that
7 they are all contractor records, but they do,
8 as a pool, serve as a good surrogate for the
9 collection of contractor workers.

10 We fit four years to the log-
11 normal distributions. In every case, the
12 distributions for the Type 50 records lie
13 substantially above -- well, in some cases
14 more substantially than others -- above the
15 typical coworker model records, which had been
16 included in the original study.

17 From our purpose, this really
18 brings up the question as to whether the
19 coworker model is designed to cover the
20 construction workers. That is really the
21 issue here. We can give them a factor of two,
22 and that gives everybody an extra dose to

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1 account for perhaps these Type 50 records that²⁵
2 should have been in the model. However, that
3 still may not be sufficient to account for the
4 differences we see for the contractors.

5 I think that is about it.

6 MR. BARTON: Thanks, Harry.

7 The one thing that I neglected to
8 mention, and it is another piece of
9 information that will be very useful in
10 evaluating this is we know that Type 50 didn't
11 mean you were absolutely a contractor. They
12 could be other people at the site. They were
13 called special, so maybe they were involved in
14 some special operation. But, again, that
15 information wasn't in there as to how many
16 were actually seen in the hard-copy records of
17 these Type 50s that were contractors versus
18 site personnel.

19 It would also be helpful to know,
20 I mean, in the NIOSH report there is table 1,
21 which shows all the references that were
22 captured and approximate number of records

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1 that were in each document. Except for the²⁶
2 first seven or so, it just gives the number of
3 results, and we really don't have an idea of
4 how many of those were actual contractors
5 versus site personnel.

6 For example, the eighth reference
7 down covers 1969 all the way to 1984, and it
8 is 5,000 results. Well, I mean, how many of
9 those were contracts. It is important to know
10 how many per year do we have that we can look
11 at and say these are contractors, because that
12 could have a profound effect on it. I mean,
13 you might have these really high values
14 because you are looking at people who were
15 involved in special projects on the site. Or
16 these could really represent what the
17 contractor intakes were.

18 So, again, what our concerns
19 pretty much boil down to is we would really
20 like to see the quantitative work and logic
21 that went behind all these decisions and
22 rationale. They are in here, but they are

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1 kind of more anecdotal and it is hard to make²⁷
2 a judgment on them without seeing what was
3 actually done.

4 MR. ROLFES: Okay. There is a
5 couple of points that I want to consider, and
6 then I will ask Gene Potter to maybe provide
7 some additional details here.

8 Yes, in the initial couple of
9 years back, when we started looking into this
10 issue, we were under the assumption that there
11 were a lot more unmonitored subcontractors,
12 because we didn't have electronic bioassay
13 data for them.

14 Now, going back into the hard-copy
15 records and looking for their specific
16 urinalysis results, we determined that there
17 were actually a lot more subcontractors that
18 were monitored rather than not monitored.
19 When all is said and done, there is probably a
20 handful of claimants that we have,
21 approximately 10 or 12 I think, that were
22 actually and truly unmonitored for uranium.

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1 was. 29

2 Gene, could you possibly go
3 through some additional details?

4 MR. POTTER: Yes, this is Gene
5 Potter again.

6 I would like to refer the Working
7 Group to the paper dated February 6th, 2012,
8 "NIOSH Comments on the SC&A Review".

9 MR. ROLFES: Okay. This is
10 something I just sent out. Unfortunately, I
11 wasn't able to get it out earlier. I just
12 sent it to everybody's email this morning and
13 put it on the K: drive. It is approximately
14 three pages, four pages long.

15 Gene, if you can just possibly go
16 through that? I know some people might not be
17 able to pull it up.

18 MR. POTTER: Sure. Anyway, I
19 guess the first point to make is that NIOSH's
20 discovery of the lack of subcontractor results
21 in HIS-20 was the reason that this issue
22 surfaced in the first place.

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1 What SC&A did was actually look at ³⁰
2 the data in HIS-20 and that did not include
3 all of the data that we had entered from hard
4 copy for subcontractors. But they did look at
5 the Code 50s.

6 Now the subcontractors were in the
7 HIS-20 database after 1985, I believe. So,
8 any analysis for those years would include
9 subcontractors as Code 50s.

10 As time went on after 1985, the
11 subcontractors were more heavily sampled.
12 They looked more like the general site
13 population. So, it is really those earlier
14 years that present this issue.

15 The Code 50 samples that SC&A did
16 look at are similar to subcontractors in that
17 they were special samples. I believe, from
18 what I have read, these would be samples that
19 were collected shortly after a potential
20 intake. In other words, the site was
21 interested in, if they changed a procedure or
22 doing a new evolution of some type, they

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1 wanted to sample that evolution or procedure³¹
2 change to see what the effect might have been
3 on the intakes that people would have.

4 And so, what they have in common
5 with subcontractors is that samples were taken
6 relatively close to the potential intake. In
7 that paper, if you are able to access it, I
8 have plotted at the end a graph of just
9 uranium urine excretion with time after an
10 acute intake. You can see that, just within a
11 period of like five days, the difference
12 between sampling at day one and day five, the
13 urine excretion drops by like an order of
14 magnitude.

15 So, what we would really be
16 interested in is the distribution of
17 individual intakes for workers rather than
18 just the distribution of bioassay results,
19 because you can see that a bioassay result
20 does not mean the same thing for two different
21 intake times.

22 So, we actually investigated to

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1 see if we could do a distribution like this³²
2 for the subcontractors. We found that there
3 wasn't enough information on their exact
4 employment periods, but you could see from the
5 periods when they were sampled that it looks
6 like, in general, the constructions types, in
7 particular, came onsite, worked for a few
8 weeks, a month or so, and they may have gone
9 away and come back and worked again. But this
10 was an intermittent exposure in general. Of
11 course, you can probably find exceptions.

12 So, anyway, while SC&A didn't
13 analyze the subcontractor data that we had, we
14 don't dispute that this comparison, direct
15 comparison between Code 50s and subcontractors
16 to the remainder of the results, would produce
17 a result similar to what SC&A has presented.

18 I don't think that Bob mentioned
19 that they came up with a factor of five to
20 eight, or something in that range, if you look
21 at the direct comparison.

22 We originally proposed a factor of

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1 two as a claimant-favorable approach due ³³to
2 the fact that there is uncertainty in what the
3 exact exposure periods would be, and it would
4 be very difficult to quantitate this on an
5 intake basis. If you look at the bioassay
6 results of the two groups side-by-side, you
7 see what SC&A has presented.

8 Another point is that, now that we
9 have entered all this hard copy, have captured
10 the records and entered the hard copy, we have
11 the data for a bunch of the subcontractors.
12 And so, we only have a need to use a coworker
13 factor of two for unmonitored subcontractors.

14 These are the folks that you are probably
15 going to find were the delivery people, the
16 people that were there for very short
17 duration, and that sort of thing. Because it
18 looks like from the hard-copy data, the people
19 doing the heavy-duty rad work, we were able to
20 find data on them.

21 Looking at some of SC&A's specific
22 comments, we did present only minimal details

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1 of our analysis. There was a spreadsheet, but³⁴
2 I guess SC&A never received it.

3 SC&A's analysis did present a
4 range of factors that they saw. It would
5 probably be very similar if they had analyzed
6 the subcontractor data. So, it appears that
7 between the factor of two and what they have
8 presented, there is some sort of technical
9 agreement that could be reached on this in
10 this area, and NIOSH could possibly address
11 this by a modification to the TBD or the
12 coworker study. One possibility would be to
13 just include all of the results in the
14 coworker study, the hard copy, and the Code
15 50s, which would increase the intakes assigned
16 to all workers, not just the subcontractors.

17 SC&A made a specific comment about
18 they didn't have any Type 59s. That is
19 another indication that they did not look at
20 the hard copy. That was the samples taken at
21 the end of the shifts, and they could not have
22 seen the contamination, and so forth, effect

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1 by looking at the 59 taken the previous day ³⁵ to
2 the 50 taken the following day.

3 I guess that, again, we don't
4 dispute that, if SC&A had looked at the actual
5 subcontractor data, chances are before '85
6 they looked at very few, if any,
7 subcontractors. Mostly, the Type 50s for
8 those years were site employees, and this
9 could be verified by looking at the hard copy.

10 There is no way of verifying it by just
11 looking at HIS-20.

12 So, again, it looks like some
13 agreement could be reached on a path forward
14 on this issue. We have proposed a factor of
15 two; SC&A has a higher number for the direct
16 comparison, but that may not be appropriate
17 for the time course of the urine samples
18 compared to when the intakes occurred.

19 It looks like this is an issue
20 which could be moved to the TBD/coworker
21 arena, rather than the SEC.

22 Anything else I can present, Mark,

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that I have missed?

36

MR. ROLFES: No, thank you, Gene.

I appreciate your summary response.

MR. BARTON: If I could comment here, Gene, we didn't want to give the impression that we were throwing out numbers that we believed to be more appropriate for use. The reason we did the side-by-side comparison is to show that, without the information to justify doing the pooled data, there are some concerns there.

Now rationale is given for why the pooled data might be more appropriate, but, again, quantitatively, we do not go and compile from the hard-copy record. Again, you are correct, we only looked at the HIS-20 from that 1960-to-1985 period. We didn't do any analysis past 1985 where it was apparent that the contractors were actually being recorded in the HIS-20 database.

So, I just wanted to make that clear. We are not proposing a number here.

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1 We are just stating our concern of why ³⁷ we
2 would like more information on the subject.

3 For instance, you said that it
4 appeared that most people were only working a
5 few weeks to a few months, but, then, it also
6 says in the paper you don't have sufficient
7 information on employment period. So, I mean,
8 it is those kinds of things where we were
9 like, well, can we see what was actually done?

10 You said there is a spreadsheet. That is
11 something that would be very helpful in trying
12 to sort this thing out.

13 Again, we looked at this paper and
14 we saw what you did of the end results, but we
15 didn't see all the steps in between to get
16 there.

17 MR. STIVER: This is John Stiver.

18 I would like to reiterate what Bob
19 said, but also I agree with Gene that this is
20 certainly a technical problem that is
21 solvable. I believe it is a TBD issue at this
22 point.

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1 I have a few problems. I wouldn't³⁸
2 feel comfortable in buying off on things as
3 they stand now without actually seeing the
4 rest of the data. And this spreadsheet would
5 be very helpful for us.

6 I also have some questions about
7 post-'85 versus pre-'85, where you can see
8 just the number of samples for the number of
9 coworker or construction workers decreases in
10 the later years, as presumably there is less
11 of that activity going on. And so, one has to
12 wonder about the exposure potential in the
13 earlier years, say, compared to the later
14 years and whether it would have been
15 substantially higher.

16 The issue that really kind of
17 stuck in my mind as being very important is
18 this idea of intermittent exposures versus a
19 chronic exposure. I fully understand that, if
20 we are looking at the Type 50 records, which
21 are spot-samples, certainly, if you get a
22 preponderance of those, you are going to have

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1 much higher urine excretion rates. So, to the³⁹
2 extent that we could actually be looking at
3 derived intakes, and maybe the assumptions
4 that went into those intakes based on those
5 records, and also it kind of troubles me that
6 so many of these Type 50 records are really
7 not necessarily for contractors, but a large
8 proportion of them may be for onsite workers.

9 There are all these uncertainties there that
10 are kind of hard to unravel at this point.

11 So, I think at this point SC&A
12 would be more comfortable if we could actually
13 look at this spreadsheet and some of the data,
14 and maybe some of the assumptions and bases
15 for the determination that these samples
16 really represent short-term intakes without
17 any kind of corroborating evidence of
18 employment period.

19 MR. ROLFES: John, this is Mark.

20 We can definitely get the
21 spreadsheet to you. But I would also suggest
22 taking a look at some of the hard-copy data

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1 because -- 40

2 MR. STIVER: Yes, absolutely.

3 MR. ROLFES: -- you would have to
4 take a look through those special samples, the
5 hard-copy data, because there are handwritten
6 notes for identifying which person was a
7 subcontractor. It will list usually in a
8 handwritten or a typed line, you know, this
9 individual worked for such-and-such company.

10 We had actually also looked back
11 at some of the historical contracts. It
12 appears in the earlier years there weren't
13 many subcontractors employed by Fernald. It
14 appears that -- now correct me if I am wrong,
15 Gene -- from what I recall, it appears that
16 most of the work that was done by
17 subcontractors in the later years was actually
18 done by type, NLO employees in the earlier
19 years. So, we don't have the same issues.
20 There weren't as many subcontracts in those
21 earlier years.

22 And then, also, if you take a look

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1 at the production history and changes at the⁴¹
2 Fernald site, and the need for uranium, there
3 were periods when they thought that they were
4 going to shut the Fernald site down. So, some
5 of the work that was done by the
6 subcontractors in the later years to maintain
7 the facilities and build new buildings wasn't
8 being done perhaps during the 1970s because of
9 the lowering of the production rate and
10 possibility of shutting the site down.

11 So, Gene, did I misstate anything
12 there?

13 MR. POTTER: No, you are correct,
14 we did look at the distribution, tried to look
15 at the distribution of contracts, and guess
16 which ones were construction subcontractors
17 from the names of the companies, and so forth.

18 The other point, to go back a
19 little bit earlier to what John was saying
20 there, what you see when you look at the hard
21 copy is that a company will come in, and half
22 a dozen to a dozen folks will be sampled on a

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1 daily or every-other-day basis for some period⁴²
2 of time, and they will go away.

3 What I looked at trying to do was
4 do individual employees with bioassay data and
5 determine what their intakes were. But when
6 you look at an individual, you cannot say for
7 sure exactly what day he started work. You
8 can only say when he was bioassayed, and
9 probably get a pretty good idea of the last
10 day because, if it is at-the-end-of-a-shift
11 sample, then he has no more samples. But you
12 don't know if he came in the day before or two
13 days before, or what. That is the type of
14 uncertainty we are talking about on sort of an
15 individual basis.

16 MR. ROLFES: Correct, Gene.

17 This is Mark again.

18 We don't have that information for
19 people who are not claimants. We do have that
20 information for claimants. That is the
21 uncertainty in trying to develop a model for
22 individuals who are not claimants. We are

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1 able to do this for individuals where we have⁴³
2 the employment data.

3 MEMBER SCHOFIELD: May I just say
4 something?

5 You mentioned earlier that there
6 are 12 unmonitored workers. These would be 12
7 claimants?

8 MR. ROLFES: Claimants, correct.

9 MEMBER SCHOFIELD: And these hard-
10 copy records, they are available for us to
11 review?

12 MR. ROLFES: Yes, they are in our
13 report from October. On the third page, we
14 have listed the --

15 MEMBER SCHOFIELD: Okay. All
16 right. Okay.

17 MR. ROLFES: -- database reference
18 number.

19 MR. BARTON: This is Bob Barton.

20 We were talking about the
21 spreadsheet. Presumably, that is a
22 compilation of the hard-copy data, right?

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1 MR. ROLFES: Yes. It has been⁴⁴_a
2 while since I looked back at that.

3 Gene?

4 MR. POTTER: Yes?

5 MR. ROLFES: I think you had
6 identified the urinalysis results and which
7 subcontractor these employees had worked for
8 in your spreadsheet? Was that correct?

9 MR. POTTER: Right. Yes, that is
10 generally how you could identify them in the
11 hard-copy records, were by the subcontractor
12 name written on the card. In some cases, the
13 names may not have been written on the card,
14 but you recognize the person from working on
15 the contract and he was sampled a couple of
16 days before, and he did have that
17 subcontractor. So, there were a few that I
18 could add that way.

19 And so, I will have to go back and
20 look. I think it should be obvious, when you
21 look at the spreadsheet, who the Code 50 site
22 employees were and who the subcontractors

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1 were.

2 I just used Excel to do the log-
3 normal fits and stuff. So, some of them may
4 be sorted. So, I will see what I can -- I may
5 have to make a few changes to the spreadsheet,
6 so it will be more obvious. I knew what was
7 going on, but when another person looks at it
8 and didn't generate it, it may be more
9 difficult to understand all that. Maybe I
10 should look at that.

11 MR. BARTON: Gene, just one more
12 question. When you were giving your response,
13 so we only took the contractor records out of
14 the hard copy, and those were the ones that
15 were added to the coworker model, except for
16 years -- and it says here -- for years where
17 there weren't any contractor records, we added
18 some Type 50s.

19 But, other than that, if you had
20 contractor records in the hard copy, those
21 were the only ones that were added to the
22 coworker model?

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1 MR. POTTER: No. I looked ⁴⁶ at
2 adding, as you did, all the Code 50s and the
3 subcontractors. So, even on the pooled data,
4 as you noted, that can make quite a
5 difference.

6 MR. BARTON: Thank you, Gene.

7 CHAIR CLAWSON: This is Brad. I
8 have got a question for Mark or you, Gene.

9 I am having a hard time
10 understanding this 50 series because, on the
11 one hand, you are telling me that you have got
12 a construction worker bioassay, but, then, a
13 majority of them are in, they are classified
14 as a 50. I am having a hard time following
15 here what --

16 MR. ROLFES: This is Mark.

17 The Type 50 sample was just a
18 sample designation. It stood for a special
19 sample, and those special samples were
20 collected from both NLO employees as well as
21 subcontractor employees. It just stood for
22 like a spot-sample, like a sample in the

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1 middle of the day where they would go out ⁴⁷ to
2 just see what these people are exposed to at
3 that moment.

4 And some of those samples might
5 have been collected in radiological areas.
6 So, it is possible that they could have had
7 some sample contamination or they could have
8 just had an exposure to uranium.

9 So, those Type 50 samples could
10 potentially be elevated due to a more recent
11 uranium exposure, sample contamination. So,
12 comparing something like that to a sample that
13 is collected, you know, a few days after an
14 exposure, you are likely going to get a higher
15 result.

16 Now the internal dose isn't
17 necessarily higher because you don't know the
18 entire duration of intake. And some people
19 could have had an intake that was two weeks
20 long; some people could have been chronically
21 exposed the entire year. So, that is where
22 the uncertainty is coming in.

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1 CHAIR CLAWSON: Well, my ⁴⁸one
2 question, this is urinalysis, right?

3 MR. ROLFES: Correct.

4 CHAIR CLAWSON: You are not going
5 to walk out to the floor and ask a guy to
6 provide this much. I mean, when he would take
7 a sample, it takes a little while to process
8 enough for you to be able to do that.

9 So, I don't understand this spot-
10 sample because it usually takes a day or so to
11 work up enough for them to be able to have
12 that.

13 MR. ROLFES: These are spot-
14 samples, not 1500-milliliter daily. You know,
15 these are like 100-millimeter samples. You
16 get 100 millimeters of pee and that is what
17 they test, rather than a full 24-hour
18 excretion period of 1400 or 1500 milliliters.

19 MEMBER ZIEMER: But, then, they
20 normalize it.

21 MR. ROLFES: Correct, they
22 normalize it.

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1 MEMBER ZIEMER: But could ⁴⁹I
2 interrupt there?

3 CHAIR CLAWSON: Sure.

4 MEMBER ZIEMER: Could you clarify?

5 It appears that you are saying that, to some
6 extent, these Type 50s were event-driven
7 rather than random?

8 MR. ROLFES: That's possible.

9 MEMBER ZIEMER: Or both?

10 MR. ROLFES: That is possible. I
11 think Gene could speak to that a little bit
12 better.

13 MR. POTTER: Yes, I can try to
14 respond. This is Gene Potter again.

15 There was a separate sample type
16 for incidents. So, what I believe the bulk of
17 these special samples that SC&A looked at were
18 samples that were taken when a procedure was
19 changed, when they were doing a new evolution
20 of some sort, and that sort of thing, where
21 they were wanting to check on a group's
22 exposure immediately after some change or

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1 there was some reason to collect a sample that⁵⁰
2 was out of sequence from being a normal or a
3 routine sample, and that was not considered an
4 incident.

5 MEMBER ZIEMER: Okay, but it was
6 event-driven in terms of, as you say, a new
7 procedure or something like that. And you
8 want to get an early indicator if there is
9 going to be a problem with intakes. Is that
10 what you are saying?

11 MR. POTTER: Yes, I believe that
12 is so.

13 MEMBER ZIEMER: Yes, I've got you.

14 CHAIR CLAWSON: And how do we know
15 that? Because I am looking at a lot of these
16 different samples, and we have got everything
17 from construction workers to house ones. What
18 is your basis for saying that this was part of
19 a new process or this is why we were using
20 these as a special sample?

21 Because, if it was a new process
22 going on, to me, that would have been built

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1 into the process going into it. I am just⁵¹
2 wondering, what do you have that tells you,
3 oh, yeah, this is why they have these 50
4 samples?

5 MR. POTTER: This is Gene Potter
6 again.

7 I have reviewed, of course,
8 thousands of documents in the course of this.

9 I have read this somewhere, and I cannot give
10 you a reference for it at this time. The
11 title of this particular type of sample is a
12 special sample. And I know I have read
13 something that indicates what I just mentioned
14 to Dr. Ziemer, that this was a sample taken
15 when a procedure was changed or that sort of
16 thing. But I don't know of a specific
17 reference right now. We could work on getting
18 you a reference for that.

19 MR. ROLFES: Brad, I can take a
20 look during the meeting and see if I can pull
21 that up.

22 If you take a look in some of the

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1 DOE response files that Fernald sends to ⁵² us
2 for each claimant, there are sample codes
3 included with some of the urinalyses. For
4 example, in the earlier years you might see a
5 Code 2 or 3. That meant Plant 2/3. There is
6 Code 49 and 50, 5. There's probably about 20-
7 something different codes. Some of them are
8 defined and some of them are not, but there
9 are different references. They changed a
10 little bit over history, but there are some
11 references that explain what those codes are.

12 As Gene said, we have seen that,
13 and I will see if I can get that for you here
14 sometime before the day is over.

15 MR. BARTON: This is Bob Barton.

16 If you are interested in all the
17 different HIS-20 codes throughout the years,
18 if you look at page 19 of SC&A's report, we
19 pretty much break down what the codes mean,
20 how many of them you will see in HIS-20, the
21 first year of use, the last year of use.
22 There is lots of information on that.

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1 One other question I had, and ⁵³ I
2 address this to Gene, do we have a rough idea
3 of how many of these Code 50s were contractors
4 versus -- I mean, obviously, this is going to
5 vary year-by-year, but your general sense of
6 how many of them actually are contractors
7 versus site personnel?

8 MR. POTTER: Well, the amounts
9 vary quite a bit year-to-year. I am not
10 looking at that, unfortunately, right at the
11 moment. Maybe we could go on and I could pull
12 those numbers for you.

13 MS. BALDRIDGE: This is Sandra. I
14 have a question for Mark.

15 Would you explain what you mean
16 when you said that you had only checked for
17 the claimants, the contractors who had already
18 filed claims? Where does that put the non-
19 claimants in the SEC if their data or
20 information hasn't been factored in or isn't
21 being considered in the SEC process?

22 MR. ROLFES: Well, one would first

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1 have to look as to whether or not they were⁵⁴
2 monitored. As far as an SEC, I mean, that
3 would all depend on ultimately what was
4 recommended, if an SEC Class was to be
5 recommended for something. That would all
6 depend on who was included in the Class. That
7 is not something really that we are discussing
8 today or something that I could answer for
9 you.

10 At this time, NIOSH is not
11 recommending an SEC for any Class of workers
12 for the Fernald site. So, I couldn't really
13 answer any better as to what would be done for
14 construction workers who are not claimants.

15 CHAIR CLAWSON: But let me clarify
16 something. If I understand how -- this is
17 Brad again -- how Sandra is thinking, we have
18 taken all of the data that Fernald has and it
19 is put into the spreadsheet. Any data that we
20 have is in there.

21 MR. ROLFES: Yes, correct.

22 CHAIR CLAWSON: Okay.

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1 MR. ROLFES: Yes. 55

2 CHAIR CLAWSON: So, what this is
3 for is, if we have a non-monitored person,
4 this would be the coworker data, that they
5 would be used to be able to do it.

6 MR. ROLFES: That is correct.

7 CHAIR CLAWSON: Does that help
8 you, Sandra?

9 MS. BALDRIDGE: Right.

10 MR. ROLFES: Yes, we had used non-
11 claimant data in our analysis to build a
12 coworker intake and a coworker adjustment
13 factor for subcontractors who were not
14 monitored. So, we have considered non-
15 claimant data.

16 However, getting into the details
17 of what a non-claimant's actual exposure was,
18 there is uncertainty associated with that
19 because we didn't go and get their employment
20 information details that we would have for a
21 claimant. So, that is where it comes down.

22 CHAIR CLAWSON: I have got another

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1 question here. Are we able to tell by the⁵⁶
2 bioassay who is the subcontractor and who is a
3 Fernald employee? Is it separated out that
4 well? Because my understanding was that we
5 really couldn't tell.

6 MR. ROLFES: In the hard-copy
7 records you can. There are notes on the
8 bioassay request cards indicating that this
9 individual worked for Legge, like L-E-G-G-E
10 was one of the subcontractors; another, a
11 painting company like Stegeman Painters.
12 Those notes are made on each of the hard-copy
13 records that we reviewed.

14 The records that we reviewed are
15 on page 3 of our October 7th, 2011 report.
16 Where we have reported, this is page 3 of 7
17 from the NIOSH Evaluation of Fernald
18 Subcontractor Bioassay Data".

19 CHAIR CLAWSON: Okay. So, back to
20 my question, I guess it would be we are able
21 to separate subcontractors out from the house?

22 MR. ROLFES: Yes, correct. We can

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1 identify who was an unmonitored subcontractor⁵⁷
2 versus who was an NLO employee, for example,
3 or Westinghouse employees.

4 CHAIR CLAWSON: Okay. You made a
5 statement earlier, too, about these Type 50
6 samples were used for subcontractors who were
7 there for a short period of time. I guess my
8 question that I have is that, in having the
9 meetings and stuff here, we have had -- a lot
10 of the subcontractors were out there like for
11 25 years. The only thing was, the name of the
12 contractor just changed. We have numerous
13 ones telling us that in a 25-year period they
14 may have given four or five bioassays.

15 This is why, when you are telling
16 me they have got a subcontractor in there for
17 a short period of time and he has given five
18 or six samples, daily, or whatever, I am
19 wondering what the difference is. Because
20 like Rust and all these that were out there,
21 these people employed people for numerous
22 years out there.

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1 MR. ROLFES: Yes, I have heard the⁵⁸
2 same concern. And I have spoken with some
3 individuals in the past who have believed that
4 they have not been routinely bioassayed. I
5 have encouraged those individuals to submit
6 FOIA requests, either from NIOSH or from DOE.
7 It would be directed ultimately to DOE
8 because it is DOE's data.

9 But I have some spoken with some
10 individuals in the past about these concerns.

11 From everything I have seen, it has turned
12 out that those individuals did have monitoring
13 data, and some individuals were surprised
14 about how much monitoring data they actually
15 did have. It was typically more than they had
16 believed they had.

17 CHAIR CLAWSON: Well, this has
18 been the thing with Fernald, and especially
19 with the coworker, well, with the
20 subcontractors, is numerous ones of them have
21 been out there for years.

22 Now let me ask you the question.

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1 If they are a claimant and they are ⁵⁹a
2 subcontractor, their data would be available
3 to them, wouldn't it? Where you have done a
4 dose reconstruction for them, that bioassay
5 information would be available for them?

6 MR. ROLFES: That is correct. If
7 they would submit a FOIA request to us for
8 that data -- we might not discuss each
9 individual bioassay sample in detail in the
10 dose reconstruction, but that data is
11 available to an individual, if they request it
12 via the Freedom of Information Act.

13 CHAIR CLAWSON: Okay.

14 DR. MAURO: This is John Mauro.
15 Can I ask a question and maybe even make a
16 suggestion?

17 MR. KATZ: Sure, John.

18 DR. MAURO: What I am hearing is,
19 the way SC&A approached this evaluation was to
20 use these Type 50 data, which I am hearing now
21 is really the Type 50 data may not be a good
22 representation of the data for contractors,

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1 and it may really be a sampling that is biased⁶⁰
2 in an unusual way. As a result, we are seeing
3 means of the bioassay data that are about
4 eight times higher than the mean that is in a
5 given set of coworker data.

6 The first question I have is, if
7 you go to the coworker model as it currently
8 is, and I believe you could get a given year,
9 and you have lots and lots of bioassay data,
10 you get a mean and a standard deviation on
11 that.

12 What I heard Gene say is that, if
13 you look at the bioassay data in the hard-copy
14 records for the construction workers or
15 contractors that were onsite, you actually
16 have data. Have you plotted that for, let's
17 say, a given year and compared it, the mean
18 and the standard deviation, for that group,
19 too?

20 Because I think, originally, this
21 idea was to do that, the distribution for that
22 year in your current coworker model, and has

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1 that been done? It may very well have been in⁶¹
2 your report, but I didn't see it. If it has,
3 do the means of the two different groups
4 differ by a factor of two, three, four, eight,
5 or are they the same?

6 MR. ROLFES: This is Mark.

7 John, yes, we have done that
8 analysis. I can let Gene maybe elaborate on
9 that a little bit further.

10 That was how we had derived -- we
11 had actually compared the effect of adding in
12 subcontractor data, and that is how we
13 determined that the highest given year, the
14 subcontractor data, the excretion rates were
15 about a factor of 1.6 higher for the highest
16 year that we had analyzed.

17 DR. MAURO: Yes, Mark, I
18 understand what you are saying, but that would
19 sort of blend in. I am interested in saying,
20 listen, here is a group of a thousand
21 construction workers for 1962 where we have
22 bioassay data and make a distribution by

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1 themselves, and here's the coworker model for⁶²
2 1962, and here is what we would use as the
3 full distribution for the coworker model, the
4 mean and standard deviation for intakes or for
5 whatever the bioassay results are, and here is
6 what we actually are seeing in this group of a
7 thousand workers in 1962 that we know are
8 construction workers.

9 I would like to know what the
10 difference in the mean between those two are,
11 not after you blended them in. Because if you
12 blend them in, they could disappear. You may
13 be blending in a small number into a very
14 large number. And the small number that is a
15 unique population that has its own
16 distribution could be substantially different
17 than this greatly aggregated group.

18 So, do you have the number for the
19 separated distribution? And is there a large
20 difference between the two? If not, that is
21 really what we need. And if we don't have it,
22 it sounds like it is available by going into

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1 the hard-copy data and doing one of those. 63

2 MR. ROLFES: I am going to defer
3 to Gene. I believe we had started an analysis
4 similar to this.

5 Gene, is that correct? We did go
6 back, I believe, and compare Type 50
7 subcontractor urinalysis results to the NLO
8 employee Type 50 urinalysis results, is that
9 correct?

10 MR. POTTER: Yes. Again, if you
11 look at -- I think what I have at my
12 fingertips here, anyway, is just all Type 50s.

13 So, this includes your specials of site
14 employees that SC&A did in their analysis, as
15 well as our hard copy entered subcontractors.

16 As I said, if I am understanding
17 John's question correctly, we see results very
18 similar to what you have with the Type 50s
19 alone that SC&A did. I am seeing a ratio of
20 the geometric means for like 1970 is the
21 maximum of 6.69, but that does include the
22 specials and the subs, which I think is

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1 logical to include the specials because they⁶⁴
2 were site employees. If one were to modify
3 the coworker study, it would make sense that,
4 since these are site employees, there would be
5 really no reason to exclude them.

6 MR. STIVER: Gene, this is John
7 Stiver. I have got a quick question.

8 It seems like we are trying to
9 address this secondary confounding factor here
10 of the Type 50 really being these spot-type
11 samples. So, even if you look at those and
12 compare the contractors versus the NLO
13 employees, you are still not really looking at
14 a true representation of what an intake may
15 have been because of the fact of the type of
16 sample we are looking at, unless there is some
17 kind of adjustment made for that.

18 It seems like there is also a set
19 of data for the contractors which would not be
20 in this Type 50. So, we have kind of got this
21 mixing.

22 DR. MAURO: Yes, John, I'm sorry

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1 to jump in. 65

2 I think the Type 50,
3 unfortunately, is leading us down a road that
4 is not helping us answer this question.

5 MR. STIVER: Yes, I think it is
6 actually confounding the --

7 DR. MAURO: Yes, and we have got
8 to walk away from that.

9 MR. POTTER: Yes, well, it is
10 unfortunate that Fernald did things the way
11 they did in naming. They should have had
12 another type for just subcontractors. But
13 they were considered, I guess, to be somewhat
14 similar in the fact that this was not a normal
15 evolution when someone comes in and removes a
16 plumbing line, for instance. This would not
17 have been a routine operation. So, they are
18 similar in that respect.

19 MR. BARTON: This is Bob Barton.

20 And it sounds like, from these
21 hard-copy records, that we can tell in the
22 Type 50s which ones were contractors and which

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1 ones were onsite personnel. So, it seems like⁶⁶
2 if we did compile that hard-copy data for just
3 the contractors, we could make that more
4 meaningful comparison to the actual coworker
5 model.

6 MR. POTTER: Yes, the only thing I
7 would say is that you are going to be dealing
8 with some lower numbers, lower total numbers.

9 Some years you just don't have very many
10 subcontractors in.

11 And I was still looking for that
12 while trying to listen in here.

13 DR. MAURO: Yes, what I hear --
14 this is John again -- the Type 50 is a subset,
15 if it is a special set of samples that may
16 have relatively-short time periods between
17 intake and sampling, what you are doing is --
18 and then, compare construction workers to all
19 workers or non-construction workers. We are
20 looking in the wrong place. It is almost like
21 an unusual set that is not really going to
22 help us answer the question.

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1 If you could just go to the ⁶⁷
2 randomly-selected, a given year, from hard
3 copy, people we know are construction workers,
4 and we would do the same thing, and then we
5 would put a distribution for that, not that
6 they are Type 50, but just this is a random
7 sample from a given year for people we know
8 are construction workers. And just compare
9 them to the same year that you are currently
10 planning to use as your coworker model. If
11 there is really the same distribution, we are
12 done; the coworker model is fine. But if you
13 do see a difference that could be a factor of
14 two of three, well, there is your adjustment
15 factor.

16 I guess am I asking something to
17 be done that really can't be done? Because it
18 seems to be pretty straightforward.

19 MR. ROLFES: John, this is Mark
20 Rolfes.

21 This is something that can be
22 done. However, keep in mind that our

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1 cworker intake model is based upon a chronic⁶⁸
2 routine exposure which we assume intakes are
3 occurring chronically throughout a given year.

4 Comparing that chronic intake to someone who
5 worked a short duration and had one or two
6 potential short-duration or acute intakes,
7 typically, any chronic scenario, any chronic
8 intake scenario is going to bound acute
9 intake.

10 We encounter this uncertainty when
11 we don't have a construction worker claimant's
12 employment information. So, we don't
13 necessarily know the intake duration. It
14 could have only been a short-term, short-
15 duration, two-week exposure possibly on the
16 site, which would be more related to an acute
17 intake rather than a chronic intake
18 experienced by someone who is doing the same
19 job every day at NLO.

20 So, that is where we get this
21 uncertainty for people who are not claimants.

22 We don't know their exact intake duration.

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1 So, although they might have a higher bioassay⁶⁹
2 result, a higher uranium excretion result,
3 that doesn't necessarily equate to a higher
4 total intake because --

5 DR. MAURO: I got you. Okay.
6 That is a good point.

7 Let's operate on the premise that,
8 in general, construction workers may not have
9 had the same type of exposure scenario in a
10 given year. It may have been over a few
11 months. And therefore, the coworker model
12 really wouldn't apply appropriately to them.

13 So, then, you go ahead and you
14 pull your sample, and you see you would end
15 up, you are saying, overestimating, if you
16 were to do that. That is, you do expect to
17 see this difference, and not because there is
18 a real difference in intake in a given year.
19 It is because they are only there for a few
20 weeks, and you pull a bioassay sample right at
21 the end of their shift, and it is due to some
22 maybe short-term intake. And a sample is

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1 taken shortly thereafter. It would appear it ⁷⁰
2 would end up giving you a biased high
3 estimate. So, I think I understand your
4 dilemma.

5 But now when you are doing a real
6 worker, if you have enough construction
7 workers where you do have data, well, then,
8 you are building a coworker model for
9 construction workers from that. So, you are
10 almost making a case why you need a separate
11 coworker model for construction workers.

12 Does that make sense?

13 MR. POTTER: This is Gene Potter
14 again.

15 As I mentioned, we actually tried
16 to do that, but to model these as acute
17 intakes, I could take a reasonable guess when
18 the person first showed up onsite for this
19 period of time, and maybe they showed up, you
20 know, they came back a few months later. And
21 I could make a reasonable guess.

22 But, depending on how conservative

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1 you want to be with those guesses, you can⁷¹
2 come up with a whole range of answers. That
3 is why we abandoned that.

4 DR. MAURO: One last suggestion or
5 idea, and then I will step down from this.
6 For those limited number of workers that do
7 not have bioassay data, I realize that over 90
8 percent of all the workers, I think
9 construction workers and all the workers, have
10 bioassay data, certainly beginning around
11 1956. I remember the data. So, you have a
12 very complete dataset.

13 We are really talking about along
14 will come a claimant who you know is a
15 construction worker, worked in a given time
16 period, but he does not have any bioassay
17 data. Historically, what is done on any of
18 these coworker models is to decide, well, for
19 this particular category of worker, are we
20 going to assign the full distribution or the
21 upper 95th percentile. Whether it is a
22 construction worker or not, you always have

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1 that question that you have to deal with. 72

2 It sounds to me that one of the
3 simplifying approaches to dealing with this
4 dilemma is for construction workers that come
5 along, when you don't know the duration of
6 exposure that he might have experienced, you
7 don't have bioassay data for him, you want to
8 assign a coworker intake to him, but you know
9 the coworker model, if you used a full
10 distribution, may or may not be appropriate.
11 Why not apply the upper 95th percentile?

12 MEMBER MELIUS: This is Jim
13 Melius. I would like to comment.

14 For the record, I am a Board
15 Member. I am not conflicted.

16 You were doing well, John, until
17 that last statement. But I think that you
18 have to be able to have a coworker -- if you
19 believe that the exposures or intake, whatever
20 you want to call it, for construction workers
21 has a different distribution than that for the
22 production workers, and you have missing data

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1 or unmonitored workers, whatever, I think you⁷³
2 have to have a valid coworker model for them.

3 DR. MAURO: Jim, you are
4 absolutely right.

5 MEMBER MELIUS: Judging that or
6 showing that their distribution is similar to
7 your other general production workers and they
8 fit in, and so I think there is an obligation
9 to demonstrate that. You may end up where
10 John Mauro just suggested, but I think there
11 has to be some sort of a statistical
12 justification for that and ability to develop
13 a coworker model to be able to evaluate that
14 in some way.

15 DR. MAURO: Let me say I agree
16 with that completely.

17 MEMBER MELIUS: Yes.

18 DR. MAURO: Because you can't just
19 arbitrarily assume the 95th percentile will
20 work for you, unless you have demonstrated
21 that it will work for you.

22 MEMBER MELIUS: Yes. There may be

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1 different ways of demonstrating that. I don't⁷⁴
2 want to carry it too far.

3 DR. MAURO: Yes.

4 MEMBER MELIUS: But some of what I
5 was hearing was, well, these data don't allow
6 that. Then, I think you have got a problem.

7 MR. ROLFES: Thank you, Dr.
8 Melius. This is Mark Rolfes.

9 This is something that can be
10 done, we believe, but in order to do this
11 comparison, you would need details of an
12 individual's actual employment and exposure
13 potential. We don't have that information for
14 non-claimants for this comparison. We can use
15 a limited number of claimants to compare.
16 Ultimately, what we would need to compare
17 would be the total intake experienced by
18 subcontractors versus regular employees and
19 compare the difference in total intake.

20 For example, that short-term
21 subcontractor could have been exposed for two
22 weeks and could have had a higher bioassay

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1 result versus an NLO employee who was ⁷⁵
2 chronically exposed the entire year and had a
3 slightly lower bioassay result. You have to
4 compare all the facts.

5 MEMBER MELIUS: Yes. No, no, I
6 understand that, Mark, and I don't disagree
7 with that. But it seems to me that, and you
8 are saying, well, you don't have their
9 adequate work history records, and so forth,
10 but you are going to have the first
11 construction worker that comes along who
12 wasn't monitored, or whatever, I mean, you
13 have got to apply something there. I don't
14 think you can do it arbitrarily.

15 Maybe eventually, after you have
16 gotten enough information, then you will have
17 a valid coworker model for them. That is
18 prejudging what you have, and there may be
19 other ways of approaching this. I don't want
20 to jump too far ahead of you. But I think it
21 is a significant issue you have got to address
22 somehow.

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1 MR. ROLFES: This is Mark again. 76

2 Just to clarify, we would receive
3 that information, the actual employment
4 history information, for any claimant who
5 applies for compensation with the Department
6 of Labor and requires a dose reconstruction.

7 MEMBER MELIUS: Yes.

8 MR. ROLFES: We don't have that
9 information for people who are not claimants.
10 We don't have their actual employment
11 information. So, we don't have information on
12 employment and exposure duration for people
13 who are not claimants.

14 MEMBER MELIUS: Then, I think you
15 are telling me you are unable to develop a
16 coworker model. I mean, think about that.
17 Think about different approaches. Again, I
18 don't want to jump ahead too far. Many of you
19 are more familiar with what data is available
20 than I am.

21 But I think there has to be some
22 way of showing that for construction workers

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1 or some of these other subcontractors that⁷⁷
2 either the distribution of their intakes,
3 whatever you want to call it, is similar to
4 the production workers, and, therefore, a
5 general model applies. If you can't show
6 that, then you would have to develop a valid
7 coworker model for those specific groups in
8 order to be able to do dose reconstructions.

9 DR. GLOVER: So in general -- this
10 is Sam Glover.

11 MEMBER MELIUS: Yes?

12 DR. GLOVER: We don't know when
13 the relationship between any -- in a coworker
14 model, all we have is the bioassay data for
15 thousands of people.

16 MEMBER MELIUS: Yes.

17 DR. GLOVER: We don't know when an
18 acute intake may have happened in relationship
19 to their bioassay. And so, we are using this
20 overall large mass of samples to evaluate what
21 is the general output from the exposure
22 potentials experienced at Fernald. And so, we

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1 don't know in general what this is. 78

2 Now we believe, if you have a
3 short-term worker who maybe his employment and
4 duration will be very closely tied to when
5 that happened, you may bias high the results
6 because you are closer to it, and I figure you
7 are going to drive it high. So, if anything,
8 you are being claimant-favorable, and the
9 intake rate would be higher than what the
10 normal population may be, if those assumptions
11 hold true.

12 So, you know, you can still do the
13 comparison. It doesn't invalidate all these
14 things, but it is a potential reason why there
15 may be a difference when you evaluate the
16 results.

17 MEMBER MELIUS: Yes. This is Jim
18 Melius again.

19 I think you need to work through
20 this and see, but everything I hear, it is a
21 significant problem.

22 MR. ROLFES: This is Mark again.

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1 I think we can maybe prepare⁷⁹
2 something, once again, to show, for example, a
3 subcontractor who had a higher, say, 20
4 microgram-per-liter excretion rate following a
5 two-week exposure period. We can compare
6 something along those lines to someone who is
7 chronically exposed for the entire year, but
8 only had perhaps a 10-microgram-per-liter
9 excretion rate. You could compare the total
10 intakes, and you would find that the total
11 intake would be higher for the person who had
12 the chronic intake rate for the entire year.
13 So, you would have to compare the total intake
14 to total intake.

15 MEMBER MELIUS: Yes.

16 MR. ROLFES: At this point, we
17 don't have any reason to believe that the
18 subcontractor population is any different than
19 the full NLO work population, just because
20 this work done by subcontractors in the
21 earlier years was actually done by NLO site
22 employees. So, we have no reason to believe

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1 that the employment duties or job duties⁸⁰
2 changed over time between the two populations.

3 MEMBER MELIUS: Well, but my
4 response to that, Mark, would be that I don't
5 think you have demonstrated that they are the
6 same. I think there needs to be some
7 demonstration of that. Certainly, the SC&A
8 report certainly suggests that there may be
9 differences. I think, at least from my
10 perspective, it behooves you, NIOSH, to
11 address that issue. There may be different
12 ways of addressing it. I don't know.

13 But I don't think you can just
14 say, well, we have little differences in how
15 they worked and how they were sampled, and so
16 forth, and therefore, they are the same. You
17 certainly haven't convinced me.

18 MR. ROLFES: Okay. We can do
19 something along those lines, if the Work Group
20 would like for us to do that or the Advisory
21 Board.

22 CHAIR CLAWSON: This is Brad

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again.

81

We have had a lot of discussions around this. We have been discussing this for numerous Work Groups. What it is basically going to come down to at the end of this, we have got to decide a path forward.

Paul, I know that you want to speak.

But I have got one thing that keeps popping out here. You keep talking as if the subcontractors are always short-term for two weeks there, or whatever. And that is true in a case, but you have got a whole other section of subcontractors that have been out there for years. I don't think that you can classify -- my question is now, so are we going to divide the subcontractors into the short-term ones and the long-term ones?

We have had a gentleman here for the last few Work Group meetings who was out there for 25 years. So, to say this was just a short-term exposure, I beg to differ for

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1 that on the contractor. I don't know how you⁸²
2 are going to be able to determine this.

3 I know that it was said earlier
4 that we have got 90 percent of all NLO
5 employees' and subcontractors' bioassay
6 records. We are building this coworker model
7 to be able to take care of the other 10
8 percent. Is that fairly correct?

9 MR. ROLFES: Correct.

10 CHAIR CLAWSON: Okay.

11 MR. ROLFES: And to clarify, those
12 long-term employees are typically not
13 unmonitored employees. The longer the
14 employee is there, the more likely it is that
15 they are monitored in just about every case we
16 reviewed. There may be exceptions, but what
17 we are talking about is the unmonitored
18 subcontractors. Those are the ones that had
19 the short duration of employment and didn't
20 provide bioassay data. That is what we are
21 trying to develop, the correction factor for
22 these short-term employees.

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1 CHAIR CLAWSON: Well, and ⁸³₁
2 understand that, but we have been to numerous
3 ones of these meetings, and we have numerous
4 subcontractors, especially that were there for
5 years, and they say they weren't monitored.
6 Now you say that they are. But I really
7 haven't seen anything that ties down that they
8 were, until we go through a FOIA request, and
9 so forth.

10 So, when we build this model, this
11 model is going to have to address everything
12 on that. Because if they have been
13 unmonitored, and maybe they were out there
14 for, if they were out there a year, I classify
15 them as a longer-term employee.

16 So, I am really having a hard time
17 following what we have really got and what we
18 don't.

19 DR. MAURO: This is John.

20 I have an idea. Let's say you
21 grab 100 random samples of claimants that you
22 know to be contractors for a given year. I'm

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1 not sure if you can do that, but you just grab⁸⁴
2 them and you say, okay, let's compile all of
3 their bioassay data. Don't even talk about
4 intakes because we realize it is going to be
5 hard to predict what that intake is because of
6 the timing.

7 But let's just compile their
8 bioassay data. Maybe they have two or three
9 urine samples per person per year. And make a
10 distribution of what the picocuries per liter
11 are in that group of contractors.

12 For this same time period, grab
13 another set from the workers, the employees,
14 the Fernald employees, and make a similar
15 plot. See if there is a difference in the
16 distribution of the concentration. Stay with
17 me for a minute.

18 According to your theory that we
19 are postulating here, you are saying you do
20 expect to see a difference. That might result
21 in your concluding that there was a higher
22 intake amongst the contractors, for the

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1 reasons we just discussed, that is not true.⁸⁵
2 The higher bioassay that you might see may
3 very well be a result of the patterns of
4 exposure and how the samples are collected
5 and, therefore, be a false difference. But
6 that is what you are stuck with. Maybe you
7 are stuck with that.

8 So, what happens, then, is if you
9 get that mean of the construction workers, and
10 you find that the mean in becquerels per liter
11 in the urine is a factor of two higher, three
12 higher, whatever, you are going to end up
13 saying, well, lacking any other information,
14 we are just going to assume that the intake
15 for the construction workers in that year was
16 a factor of two higher or three higher, or
17 whatever it is, even though you recognize that
18 it might be a false estimate because you
19 really don't know what the pattern of intake
20 was.

21 So, the worst thing you could do,
22 the benefit of the doubt, would be, well,

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1 let's just assume that it is real and that the⁸⁶
2 concentrations in the urine that we are seeing
3 in the construction workers are, in fact, on
4 the average a factor of two higher, at least
5 in that year, as compared to all the other
6 workers.

7 And you end up assigning a higher
8 dose, but it seems to me that it would not be
9 implausible, first of all, if it was a chronic
10 exposure over a year. But since you don't
11 know whether it was chronic or some short-term
12 thing, you would be giving them the benefit of
13 the doubt and assigning a higher dose that
14 perhaps is not, in fact, higher. But since
15 you don't know, you have no choice but to do
16 that.

17 In other words, I am sort of
18 offering -- I often do this -- offering up a
19 strategy that might work that would be
20 plausible, but also, at the same time, give
21 the benefit of the doubt that the construction
22 workers may very well have experienced higher

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1 intakes in a given year. 87

2 That idea that I just threw out,
3 is that something that rings true with the
4 other technical folks around the table? Or do
5 you think that maybe that is not the right way
6 to go?

7 MR. STIVER: John, this is John
8 Stiver. May I can get a word in here.

9 I understand where you are going
10 with this. I am just looking at kind of a
11 timeline here and what might be practical from
12 a dose reconstruction standpoint.

13 From 1985 on, they have bioassay
14 data for the construction workers and for the
15 NLO employees. From what I am hearing, they
16 are not really all that different during that
17 timeframe.

18 During the pre-1985, what I am
19 hearing is that we have got this Type 50 data
20 for both construction workers and non-
21 construction workers, which represents this
22 short-duration type of a sample where you are

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1 probably going to overexaggerate or you are⁸⁸
2 going to overestimate any given intake unless
3 you are able to adjust for the time of intake.

4 That is the kind of information they don't
5 have. They don't have the information on the
6 start dates and the end dates. You just have
7 these samples, and you can kind of make some
8 inferences, but you just are left with this
9 open-ended range of potential intakes based on
10 that data.

11 Therefore, I am also hearing from
12 earlier in the discussions there are data for
13 these subcontractors in that early period that
14 are not the Type 50. That goes to, in my
15 mind, would it be possible to identify
16 construction workers who may not have had just
17 the Type 50 or may have had some of these
18 longer-term monitoring results, which would
19 then allow us to compare, given that you had
20 an adequate sample size. At that point, you
21 would have all the data you would need to do
22 some kind of a side-by-side comparison.

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1 In this initial run that Harry and⁸⁹
2 Bob did, we thought we were really looking at
3 that very type of analysis. It turns out that
4 we have kind of an apples-and-oranges thing
5 here.

6 So, I don't know if it is
7 intractable at this point in terms of doing a
8 real comparison of like-type results that
9 doesn't have this confounding factor of the
10 short-term spot-intakes, or whether you are
11 basically stuck with that. I guess that might
12 be a question for Mark and Gene, if there are
13 those types of data available that might fill
14 in that gap for us.

15 MR. ROLFES: Before I respond, I
16 wanted to offer Dr. Ziemer the opportunity to
17 speak.

18 MEMBER ZIEMER: Well, I am not
19 even sure I remember my original question.

20 (Laughter.)

21 A lot of things have been mulling
22 around in my mind.

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1 Just for clarity, NIOSH, what you⁹⁰
2 guys are proposing now for your newest
3 coworker model is to include the Type 50
4 samples, which you didn't include before,
5 which actually drives the value upward because
6 you are assuming it is chronic rather than
7 these short-term exposures.

8 We know, in the way you do
9 chronic, you assume a long-term exposure that
10 led to that urine sample. So, that drives the
11 coworker model up. And you are saying it
12 might be a factor of two.

13 As I understand it, depending on
14 how you utilize that data, I think SC&A is
15 saying it may be five to eight times higher.

16 MR. STIVER: It can be, yes.

17 MEMBER ZIEMER: And my original
18 question was, based on what you have heard
19 today about the Type 50 samples, what would be
20 needed? Because it is that factor of two
21 versus five to eight is sort of the issue.
22 Would what John Mauro is proposing answer the

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1 question? 91

2 The problem I am having is, one of
3 the problems is, that NIOSH has indicated that
4 it appears that most of those contractor
5 samples in the HIS-20 database were the Code
6 50 samples. I mean, there is a statement.
7 NIOSH has concluded it meant -- well, this is
8 actually your interpretation of NIOSH. This
9 is SC&A's interpretation. "NIOSH has
10 concluded that many of the contractor bioassay
11 records in the HIS-20 database are denoted as
12 sample Type 50."

13 That tells me that, even though
14 you don't know all the jobs, you do know
15 whether the samples are contractor or
16 subcontractor versus what? When you say
17 "contractor," what are you talking about here?
18 You are not talking about construction
19 necessarily.

20 MR. ROLFES: Correct me if I am
21 wrong, Jim, but --

22 MEMBER ZIEMER: I mean the

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1 operator of the site is the contractor. 92

2 MR. ROLFES: Right, right. We
3 would be referring to a subcontractor such as
4 a construction subcontractor.

5 MEMBER ZIEMER: So, your statement
6 that many of the contractor records, are you
7 really meaning subcontractors?

8 MR. STIVER: I meant subcontractor
9 records.

10 MEMBER ZIEMER: Okay.

11 MR. STIVER: For these
12 construction workers. I am trying to think,
13 is there some, that missing piece of data
14 there that might --

15 MEMBER ZIEMER: So, are you able
16 to identify that much without knowing job
17 categories?

18 MR. ROLFES: Yes, we can identify
19 who the subcontractor employees were.

20 MEMBER ZIEMER: Without having a
21 claim or anything?

22 MR. ROLFES: Correct, correct.

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1 MEMBER ZIEMER: That you can do? ⁹³

2 MR. ROLFES: That comes from the
3 hard-copy records which we analyzed separate
4 from the HIS-20 database.

5 MEMBER ZIEMER: And you have
6 already identified that a large number of
7 those are the Type 50 samples?

8 MR. ROLFES: Yes.

9 MEMBER ZIEMER: Most of them or --

10 MR. ROLFES: I think, essentially,
11 all of the subcontractor urinalysis results
12 were either Type 59 or Type 50 samples.

13 MEMBER ZIEMER: Up to a year when
14 they sort of stopped doing that in the
15 eighties?

16 CHAIR CLAWSON: `85, roughly.

17 MEMBER ZIEMER: Yes.

18 MR. ROLFES: But the Type 50 and
19 59 sample is not exclusive to subcontractors.

20 MEMBER ZIEMER: Right. I
21 understand that. I understand that. Right.

22 What you did is you re-analyzed

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1 everything putting the Type 50s back in, and⁹⁴
2 that raises your --

3 MR. ROLFES: That would raise the
4 intake --

5 MEMBER ZIEMER: -- your assigned
6 coworker model data --

7 MR. ROLFES: Correct.

8 MEMBER ZIEMER: -- in your mind,
9 about a factor of two?

10 MR. ROLFES: And SC&A's --

11 MEMBER ZIEMER: And SC&A's was
12 about a factor of five to eight in certain
13 cases.

14 I was trying to get a feel for
15 what information was missing for you. Because
16 early in the discussion today we talked about
17 going back to some original records, the
18 written records, that might help resolve that
19 part of it. Is that something different than
20 what John Mauro is suggesting?

21 MR. STIVER: It is a little
22 different.

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1 MEMBER ZIEMER: I think what John⁹⁵
2 is suggesting is a good idea, but I am not
3 sure, because if you sample the claims, it
4 looks like the construction worker or the
5 subcontractor data is going to be largely Type
6 50s anyway, and you are back to the original
7 problem.

8 MR. STIVER: You are basically
9 going to have what would be -- correct me if
10 I'm wrong, John, or if I get this wrong --
11 but, yes, you would be able to look at
12 strictly the subcontractors versus the NLO
13 site employees.

14 MEMBER ZIEMER: Right.

15 MR. STIVER: But you still have
16 the confounding factor that you have got
17 predominantly these Type 50s for the
18 subcontractors. So, really, what John was
19 saying, if you couldn't get any greater detail
20 on the periods of employment for those
21 workers, what you could do would be just say,
22 okay, even though we realize this distribution

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1 for the subcontractors is biased, we are going⁹⁶
2 to go ahead and assign to them to be claimant-
3 favorable, to account for --

4 MEMBER ZIEMER: And you will
5 assume that it is a chronic exposure?

6 MR. STIVER: And assume it would
7 be a chronic exposure.

8 MEMBER ZIEMER: And compare it to
9 the others. But isn't that sort of what you
10 did in a way?

11 MR. ROLFES: What John Mauro has
12 suggested is what we have completed already
13 and we have proposed.

14 MEMBER ZIEMER: Yes. Right. That
15 is where they are a factor of two.

16 DR. MAURO: No, I'm sorry to
17 interrupt, but, no, you blended them in first.

18 I am saying, no, let's just look at the
19 contractors by themselves before you blend
20 them in and see if, in fact, there is a
21 difference in the mean concentration in the
22 urine in that population of contractors as

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1 compared to the big population of, I guess⁹⁷,
2 the current database.

3 So, I don't know if I have heard
4 that yet, you know, that that, in fact, was
5 done and what that difference is.

6 DR. GLOVER: From a programmatic
7 standpoint, I just sat in on a very long,
8 internal NIOSH SRS discussion regarding
9 coworkers versus the general population. We
10 are going to separately analyze the coworkers
11 for SRS, or the construction workers, and
12 compare that to the bulk. And the intake
13 rates, they were going to determine what is
14 the coworker model for this guy as you do
15 these quarterly breakouts, and does the
16 distribution look any different than that?

17 So, I think that is what John
18 said.

19 MEMBER ZIEMER: Particularly at
20 the upper tail.

21 DR. GLOVER: So, we look at the
22 50th and 84th percentiles.

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1 MEMBER ZIEMER: Yes.

2 DR. GLOVER: Just for internal.

3 So, we are all going into different -- I know
4 that is what SRS is going to put on. That is
5 what the Board is going to see, and that is
6 what SC&A is going to see from the SRS.

7 MR. STIVER: Okay. So, we kind of
8 have a precedent established, then?

9 DR. MAURO: That is great. Then,
10 this would be consistent with that.

11 MR. ROLFES: This is Mark again.

12 We have done this for Fernald.
13 There are differences between the excretion
14 rates of subcontractors versus non-
15 subcontractors, but you need to compare the
16 total intake. That is the key, because a
17 subcontractor could have a higher excretion
18 rate than an NLO employee.

19 DR. MAURO: And, Mark, I am sorry
20 to interrupt, but I agree with you. But I
21 heard you say that you may not have enough
22 information for you to convert the excretion

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1 rate to intake. So, you really don't know⁹⁹,
2 and you are not going to be able to come up
3 with the intake.

4 All I am saying is, well, then,
5 just assume that excretion rate is from
6 chronic, which would be certainly conservative
7 and claimant-favorable, and assume it occurred
8 continuously over the course of a year.

9 I mean, if you can't get to the
10 intake rates from that, it seems to me you
11 have no choice but to do that or claim you
12 can't build a coworker model.

13 MR. ROLFES: One could do that
14 comparison, if it was a chronic annual intake.

15 We do have information for subcontractors who
16 are claimants, and that is the clarification.

17 We do not have it at this time for people who
18 are not claimants.

19 You know, a person would have to
20 file a claim in the first place for us to
21 receive their data to do that analysis.
22 Because we have maybe 1400 claimants, I think,

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1 from the Fernald site. There were several¹⁰⁰
2 more thousand individuals who worked at the
3 site. So, it would take a lot of time, money,
4 and effort to go and look for data on
5 employment histories for people who are not
6 claimants.

7 DR. GLOVER: Would it be a fair
8 statement at this point to say that we could
9 take what we have heard from the Board under
10 advisement and respond back? I think I have
11 heard from the Board something consistent with
12 what we have heard at other sites.

13 CHAIR CLAWSON: I just want us,
14 when we walk away from here, that we have a
15 path forward that we are going to be able to
16 track, not just, yes, we want you to go out
17 there and reevaluate this. Because this has
18 been to the Board for quite a while, and I
19 just want to make sure that we get to finish
20 sure where are we going with this. Because we
21 have kind of been back and forth.

22 I will be honest, my thing was

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1 that, if we have got all this information and¹⁰¹
2 we can separate out the subcontractors from
3 the contractor, well, why are we even having a
4 coworker model, bottom line, except for that
5 10 percent there?

6 So, I was under the impression
7 that we couldn't really for sure separately
8 out who was a subcontractor and who wasn't.
9 And now, today, I am hearing that we can.

10 So, I just want to make sure that,
11 when we leave from this discussion, that we
12 have got a path forward. I understand what
13 you are saying, Sam. So, my question is, from
14 SC&A and NIOSH, what are we looking at for a
15 path forward, to be able to bring this to an
16 end?

17 MR. BARTON: This is Bob Barton
18 with SC&A.

19 I think, through all these
20 discussions, the major hurdle with all this is
21 the information about the employment period.
22 Because if these are acute intakes that we are

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1 seeing with these Type 50s or these contractor¹⁰²
2 records, how do you take that result and make
3 it an intake?

4 And it seems like, from the
5 electronic records and even the hard-copy
6 bioassay request forms that we have looked at,
7 we really can't figure out when these people
8 worked, for how long, to make it a meaningful
9 intake.

10 Now, if you go to the claimant
11 files themselves, then you get that
12 information all of a sudden. So, it seems
13 like, if you really wanted to compare the
14 intakes of the two groups, you would have to
15 go in and sample claimant records.

16 MR. ROLFES: Correct.

17 MR. STIVER: And, Mark, how many?
18 Do you have a feel for the number of
19 subcontractor claimant files that are
20 currently available, without going and --

21 MR. ROLFES: We had gone through a
22 spreadsheet a while back looking at exposure

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1 information for each claim. At that time,¹⁰³ we
2 might have had only 1100 or 1200 claims, I
3 think, from the Fernald site. We had gone
4 through and identified how many of those 1100
5 or 1200 claimants had no uranium urinalysis.

6 From my recollection, it was just
7 under 100. So, it was a little less than the
8 10 percent that have referred to.

9 I think we identified
10 approximately 10 of those cases that appeared
11 to be subcontractors. Now we have to update
12 the analysis, if that is something that you
13 would like.

14 MR. STIVER: Sorry to interrupt,
15 but how about the subset that actually do have
16 the bioassays? You have the bioassay and you
17 have employment periods that you could --

18 MR. ROLFES: I don't have a number
19 for you right now. That would be something
20 that we can definitely get back to you with.

21 MR. STIVER: That might give that
22 hook that we really need to get a handle on

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1 what a reasonable employment period would be.¹⁰⁴

2 Or at least you could get intakes for those
3 people.

4 MR. ROLFES: Right.

5 MR. STIVER: Or you might not be
6 able to bound it otherwise.

7 MR. ROLFES: Gene, this is Mark.
8 Is that something that we might be able to
9 pull together quickly?

10 MR. POTTER: The claimants --

11 MR. ROLFES: Yes, out of our
12 claimant population, could we identify how
13 many subcontractors and what employment
14 duration they had, and whether or not they had
15 bioassay data in their files or in the hard-
16 copy records that we've --

17 MR. POTTER: Yes, this is
18 something we have done before, but have not
19 updated recently.

20 MR. ROLFES: Correct. I think we
21 might have done this maybe about two years
22 back, when this initial issue was identified.

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1 MR. POTTER: This is Gene again.¹⁰⁵

2 If I could just maybe go back to
3 one of my original points, John Mauro has
4 presented an idea which certainly would seem
5 to represent an upper end for subcontractor
6 intake estimates. We have presented one. And
7 I believe John Stiver at the beginning of this
8 discussion seemed to agree that these are all
9 issues that could be worked out.

10 I am not in a position to make up
11 NIOSH policy, obviously. But this is a set of
12 circumstances we have here that could come to
13 some resolution in the technical basis or
14 coworker arena rather than taking the Working
15 Group's time up discussing this as an SEC
16 issue.

17 DR. GLOVER: But that is your
18 decision.

19 CHAIR CLAWSON: That comes down to
20 our decision. But I guess, as a Board Member,
21 I want to be able to make sure that I can
22 review this with scientific, sound

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1 information. Because it could be an SEC if¹⁰⁶ we
2 can't get the information out there.

3 There gets to be a point to where,
4 yes, this is bounding, but is it plausible,
5 too? So, I want to make sure that we address
6 this as clearly as we can.

7 And I understand what you are
8 saying, but this, then, comes down to the
9 Board's decision. I understand what you are
10 saying, but we have also got to look at this
11 from a plausibility standpoint. We just can't
12 throw a number out there and say, "Well, yes,
13 that's going to be bounding," because we have
14 got to have some scientific validity to back
15 that information.

16 MEMBER ZIEMER: If there are two
17 different distributions, but let's just
18 suppose there are, one for these
19 subcontractors and one for the other folks,
20 would NIOSH then have two coworker models? Or
21 would you take the upper of the two and say
22 that's the coworker model for everybody? Or

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1 is that a decision that would have to yet¹⁰⁷ be
2 made?

3 MR. ROLFES: That is a policy
4 decision --

5 MEMBER ZIEMER: A policy decision.

6 MR. ROLFES: -- that would have
7 to be made. I mean, that is not a matter of
8 the scientific ability to create the
9 distribution.

10 MEMBER ZIEMER: Right, right. It
11 is a matter of, okay, now that we have done
12 it, how do we apply it then?

13 MR. ROLFES: Right.

14 MEMBER ZIEMER: Because you might
15 have cases where you -- well, maybe not --
16 where you can't really identify. I guess if
17 you can't identify, then you always use the
18 upper one anyway. But, okay, that is
19 premature then. I just wondered if there was
20 a --

21 MR. ROLFES: Trying to focus back
22 on reality, the number of claimants that we

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1 complete dose reconstructions for for ¹⁰⁸ the
2 Fernald site, in reality, there's very, very
3 few that we actually need to apply --

4 MEMBER ZIEMER: Right.

5 MR. ROLFES: -- a coworker intake
6 model.

7 MEMBER ZIEMER: Right.

8 MEMBER SCHOFIELD: Mark, I have
9 got a question for you. You know, you talk
10 about the subcontractors, and maybe you have
11 some of the subcontractors come in and they do
12 things like fencing. Maybe they do some of
13 the painting on the outside of the building
14 and stuff.

15 But, then, you have these other
16 contractors like ABC Destruction that comes in
17 on a regular basis over a period of years, but
18 maybe they only may be there for days, weeks,
19 or just a few months. They rotated their
20 people in and out there constantly because
21 maybe they need the tenders for a few days to
22 rip out a bunch of stuff before they have the

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1 heavy-equipment guys come in. 109

2 And now those types of jobs and
3 positions, you would expect to see a greater
4 chance of higher acute intakes than those
5 people who are out there painting a post or
6 mowing along fencelines, things like that.

7 Can you identify that difference
8 or are you going to put them together?

9 MR. ROLFES: Yes, that is a good
10 point. I mean, that is what our discussion is
11 about.

12 You know, if we don't have the
13 employment information for that claimant or
14 for that person, we would have to have them
15 file a claim to get their employment
16 information. From there, we would be able to
17 identify what their worst-case potential
18 exposure could be.

19 In a case that we didn't know that
20 a person only entered into a radiological area
21 one time, but they provided a bioassay result,
22 if we had their employment information saying

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1 that they worked six months, we would assume¹¹⁰
2 for that entire six months that they were
3 potentially exposed, and we use their bioassay
4 result to assign an intake for that entire
5 six-month period that they were employed.

6 DR. GLOVER: Oftentimes, these
7 coworker models -- and I apologize, Brad. I
8 saw you were about ready to speak.

9 CHAIR CLAWSON: No, no.

10 DR. GLOVER: We actually use --
11 and, Mark, you look at a lot of these -- but
12 just because a guy works a few days, we take
13 that six-month integrated exposure rate and
14 multiply it. We give him that intake. This
15 is the intake. We don't use a two-day rate,
16 because that two-day rate out here may have
17 been what gave the guy the intake in general,
18 because we don't know the intake rates when we
19 do develop these coworker models.

20 And so, we don't say, okay, this
21 is a micro-R per day and we are figuring out a
22 very small intake rate, and that is what we

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1 assign. We actually still use these bigger¹¹¹
2 intake rate sets or intakes.

3 MR. STIVER: This is John Stiver.

4 I have a question for Sam.

5 A while back, you mentioned
6 Savannah River, that you are looking at these
7 two different distributions. It sounds to me
8 like you have got them pretty well
9 characterized as far as intakes with the
10 construction workers versus the site
11 employees.

12 Now were you able to locate this
13 kind of employment history data for the
14 Savannah River construction workers, the
15 subcontractors? Do you know?

16 DR. GLOVER: I don't believe that
17 -- from a policy and from an analysis
18 standpoint, NIOSH doesn't want to try to go in
19 and dig out. I believe that if we can leave
20 this at compare the two distributions without
21 trying to micro -- because that becomes, if we
22 start trying to do this at every site, that is

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1 going to be very difficult. 112

2 MR. STIVER: That's true.

3 DR. GLOVER: And if it is still a
4 claimant-favorable number -- that is why I
5 think it wouldn't be a bad thing to walk away
6 with -- the decisions made here on the spur of
7 what our final path forward is, it is hard to
8 speak for NIOSH as to what the final number
9 needs to be.

10 MR. STIVER: Yes, I was just
11 trying to seek clarification of whether that
12 type of data might have been available for
13 some of the sites or if you just looked at the
14 distributions and, like John Mauro had
15 proposed, just take the two different
16 distributions and just assume there are
17 chronic intakes.

18 DR. GLOVER: Yes, depending on the
19 site, they may be able, coupled with external
20 dosimetry programs and what monitoring -- you
21 know, so there is other practices that could
22 perhaps be done.

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1 CHAIR CLAWSON: Well, I want ¹¹³to
2 caution us on one thing, too. I know that Sam
3 kind of touched on this.

4 Being on the Savannah River Work
5 Group, I realize what quality records that
6 they do have. So, the way they were kind of
7 split up is a little bit different than what
8 Fernald was in the earlier years. I think we
9 would have a much harder time separating these
10 two groups out.

11 This is why we went to one-size-
12 fits-all. Because my understanding was -- and
13 you can correct me if I'm wrong, Mark -- but
14 up until '85 or so far, the Ohio Lead people
15 were intermixed with the contractors. The
16 issue gets into that is all well and fine; we
17 can separate out who the subcontractors are
18 when we have the hard-copy data. But if we
19 have another 1,000 or 2,000 people that
20 haven't filed a claim, we don't have their
21 employment history.

22 This puts us right back to what

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1 Sandra was saying earlier on this. This puts¹¹⁴
2 us into a situation of how do we go about
3 this.

4 So, I suggest, looking at the time
5 and the way everything is going on, I would
6 like to take a comfort break right now. And
7 then, we can come back and we can discuss a
8 path forward that we want to be able to do, if
9 this is all right with everybody.

10 MR. KATZ: Yes, that sounds good.

11 CHAIR CLAWSON: Okay.

12 MR. KATZ: Okay. By my clock, it
13 is 10:50. So, 10 minutes you said? Fifteen
14 minutes? How much?

15 CHAIR CLAWSON: Let's give them 15
16 minutes.

17 MR. KATZ: Fifteen minutes. Okay.

18 So, about five after, we will kick back in.

19 I am just putting the phone on
20 mute.

21 (Whereupon, the foregoing matter
22 went off the record at 10:51 a.m. and went

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1 back on the record at 11:06 a.m.) 115

2 MR. KATZ: So, welcome back.

3 This is the Fernald Work Group.

4 We just finished a break.

5 CHAIR CLAWSON: Well, I guess what
6 I am looking at is the other Board Members and
7 SC&A and NIOSH to be able to determine a path
8 forward, which way we want to go, what we have
9 got to be able to go to, to come to a
10 conclusion on this.

11 Because we have been dealing with
12 this for quite a while. We need to come to a
13 resolution.

14 Ray, you made a comment to me that
15 still needs to go onto the record, but you
16 spoke to me about it earlier, about the
17 contractor jumping back and forth.

18 MR. BEATTY: Right. My name is
19 Ray Beatty, a former worker. I served for 14
20 years.

21 Having a lot of dealings with the
22 union business and working on the Davis-Bacon

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1 Committee, I had a lot of interaction with ¹¹⁶the
2 building trades in that respect. It wasn't
3 uncommon to see building trades guys come out
4 of the hall and come and work in-house,
5 whether it be as a Fernald Common Trade Labor
6 Council Union represented or they might become
7 a salaried person. And then, when that
8 campaign was over, or whatever they were
9 assigned to do, they would go back to the
10 building trades. So, there was some back-and-
11 forth movement there.

12 And keeping that separation would
13 be key on doing this two-times-a-dose thing.
14 So, you would have to take it into
15 consideration.

16 And another thing, I kind of
17 detect something, too. There seemed to be a
18 little bit of a problem possibly of
19 identifying, but I have since learned that at
20 Savannah River site they are trying to use
21 badge numbers to segment or break apart the
22 building trades or the subcontractors from the

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1 in-house. 117

2 That could very easily be done at
3 Fernald, I think. Because of the uniqueness
4 of badge number assignments, that might be an
5 easy question to say, like DOE, as to what low
6 number was assigned to NLO, say all the in-
7 house union-represented employees versus
8 salaried. And then, there was a separation
9 for the building trades.

10 I know that for a fact, that in-
11 house union employees were four-digit numbers;
12 salaried had five, because I had that
13 separation one time myself for a short period
14 of time.

15 MR. ROLFES: You are right, Ray.
16 This is Mark Rolfes.

17 When we had badge numbers
18 available, there was typically a 5000 series.
19 They were usually in a form of F-5000
20 something or R-5000 and something.

21 MR. BEATTY: Okay.

22 CHAIR CLAWSON: So, we have looked

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1 at being able to separate them by badge¹¹⁸
2 number?

3 MR. ROLFES: Yes, but, once again,
4 let me go back to the hard copies. The
5 bioassay data for subcontractors is usually
6 delineated. If there isn't a badge number,
7 they are delineated by the subcontractor name.

8 MR. STIVER: So, what you are
9 saying, then, is that the bioassay data
10 provides a better identification than, say,
11 the badges?

12 MR. ROLFES: It tells us which
13 company they worked for and would give a
14 better indicator as to whether they were
15 involved in construction or something else.

16 CHAIR CLAWSON: Well, I guess I am
17 looking at suggestions to be able to move
18 forward. Because, right now, we have not been
19 able to come to a conclusion of what to be
20 able to do with this.

21 On the one hand, we feel that it
22 is able to be bounded. But, on the other

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1 hand, I am having a hard time saying that ¹¹⁹we
2 can justify it, too.

3 So, I guess I am looking to other
4 Board Members, SC&A, and NIOSH, to be able to
5 say which way we want to be able to proceed
6 with this area. Because we've got to come to
7 a conclusion with it.

8 So, Paul?

9 MEMBER ZIEMER: I think I heard,
10 Mark, one of your colleagues say that you had
11 actually done a similar analysis before,
12 similar to what John described.

13 MR. ROLFES: Yes.

14 MEMBER ZIEMER: And that perhaps
15 that could be updated using some of the
16 additional claims that have come along. If it
17 is feasible to do that, and recognizing that
18 even though we are talking about a coworker
19 model that will probably only apply to less
20 than 1 percent of the workers who made claims
21 or something like that, a very small number,
22 you still need to have it, right?

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1 MR. ROLFES: Yes, it wouldn't ¹²⁰ be
2 10 percent. It would be about 10 claims that
3 we would need to apply this to.

4 MEMBER ZIEMER: Well, there may be
5 future claims.

6 MR. ROLFES: And there could be
7 some, yes.

8 MEMBER ZIEMER: But, in any event,
9 you need to have some kind of a coworker
10 model, apparently.

11 MR. ROLFES: Right.

12 MEMBER ZIEMER: One gets a little
13 concerned about we spend 90 percent of our
14 effort trying to deal with those few claims.
15 But, be that as it may, is it feasible to do
16 something along the lines of what John
17 described, to ascertain differences in these
18 distributions, and then to be able to make a
19 decision as to what you do with that
20 information. Or does SC&A need to look at
21 more finer detail than they were able to do
22 from the HIS-20 database, and try to resolve

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1 that five-to-eight factor versus the ¹²¹~~two~~
2 factor? I am just asking what is feasible to
3 do to bring that --

4 MR. STIVER: This is John Stiver.

5 I think that we came very close,
6 really, to what John Mauro had mentioned
7 earlier in our original analysis here, or at
8 least as the first step in that, in this
9 comparison, this draft comparison.

10 The difference being that the Type
11 50 data that we looked at was a mixture of
12 both subcontractors and non-subcontractors.
13 So, to the extent that we could narrow that
14 down to only the subcontractors, I think we
15 would have the basis for this side-by-side
16 comparison, looking to two distributions,
17 acknowledging that, yes, you are somewhat
18 comparing apples and oranges here because you
19 have some of these spot-samples and short-
20 duration samples, predominantly for the
21 subcontractors, and there is not so much for
22 the others. But we could certainly make those

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1 kinds of comparisons if we had that kind ¹²² of
2 purified, if you will, dataset.

3 MEMBER ZIEMER: It appears to me
4 for the other side, the large group, that the
5 inclusion of the Type 50s probably has very
6 little impact on the distribution, since it is
7 a very small part of the distribution. So,
8 whether you left it in, blended or not,
9 probably is not going to affect that, but it
10 will definitely affect the other side.

11 MR. STIVER: Well, I think we have
12 seen, if you leave it in, basically, you are
13 seeing there is an increase to 1.2, 1.5.

14 MEMBER ZIEMER: A little bit.

15 MR. STIVER: Right.

16 MEMBER ZIEMER: Is that what it
17 is?

18 MR. ROLFES: It is just a small
19 increase in comparison, yes.

20 MEMBER ZIEMER: Yes, right.

21 MR. STIVER: Whereas, it is quite
22 a large increase, a factor of four, from what

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1 we have seen. 123

2 MEMBER ZIEMER: Right.

3 MR. STIVER: The other thing that
4 we would like to look into, if possible, if
5 NIOSH could investigate the availability of
6 the employee records for claimants, and to
7 what extent that data is there and usable. I
8 mean, it might be possible to at least get
9 some sort of a handle on what the employment
10 periods were, what the distribution of those
11 periods might be.

12 That seems to be the real final
13 problem here, that one missing piece of
14 information that we would need to get a robust
15 model put together.

16 CHAIR CLAWSON: The way I am
17 seeing this is we have actually, in my mind,
18 we have got a path forward, but it is kind of
19 two-pronged. NIOSH needs the raw data, the
20 raw information, from NIOSH, correct.

21 I guess this is actually NIOSH --
22 we can give suggestions to NIOSH, but,

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1 actually, NIOSH has the responsibility to give¹²⁴
2 us their path forward of what they want to do.

3 We can evaluate it past then, but I just want
4 to make sure that we are not sending NIOSH off
5 in a direction that is not going to be usable
6 for us.

7 And you said that you have already
8 got the raw data, that it just may need to be
9 updated?

10 MR. ROLFES: Yes, correct. We
11 previously went through and looked at how many
12 people were unmonitored and whether or not
13 they were subcontractors. That was done about
14 two years ago. So, we had to go through any
15 additional claims that had been received since
16 then.

17 CHAIR CLAWSON: Okay. So, that
18 would have to be updated. Do you feel that
19 that is going to change NIOSH's response of
20 the .2 being a bounding coworker model? Or
21 what I am trying to get to here, Mark, is I
22 want to be in unison when we get this product,

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1 to be able to have SC&A actually continue¹²⁵ on
2 and look forward.

3 Because, to tell you the truth, in
4 listening to what John said, I think that we
5 have basically already done this to a point on
6 either side. I am trying to figure out how to
7 be able to tie this together and put this to
8 bed one way or another.

9 So, I guess, what do you need?

10 MR. BARTON: Well, if I can make a
11 comment here, one more, too, when we talked
12 about going in and looking at these claimant
13 records, what we really meant was to go in and
14 find a group of contractors or subcontractors
15 who have monitoring records. We can evaluate
16 those claimants, evaluate their actual
17 intakes.

18 Now we have an intake value that
19 we can reasonably go and compare with the
20 coworker group. Because, right now, we are
21 kind of almost comparing apples and oranges
22 because you might have some acute intakes that

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1 you try to compare the urinalysis values with¹²⁶
2 chronic intakes, and that is kind of the gist
3 of where NIOSH is coming from by saying, well,
4 we are going to have some chronic intakes.
5 So, this is going to bound the acute intakes.

6 Well, you could find that out if
7 you went in and you found a sample of
8 subcontractor claimants, evaluated their
9 intake, and actually compared intakes to
10 intakes, because that is where the real meat
11 and potatoes is.

12 CHAIR CLAWSON: Okay. This
13 coworker data, this coworker model is not just
14 going to be for contractors. It is going to
15 be used for everybody, if I am understanding
16 this.

17 MR. ROLFES: We have developed a
18 uranium intake distribution for all employees
19 who were potentially unmonitored at the site.

20 What we have proposed for subcontractors was
21 to multiply the full distribution of all
22 employees that we have available to us by a

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1 factor rounded up to two for subcontractors¹²⁷
2 who were not monitored.

3 CHAIR CLAWSON: So, the Fernald
4 employees would be given one coworker model,
5 and the contractors times by two?

6 MR. ROLFES: Yes.

7 DR. GLOVER: But that is
8 consistent at Hanford.

9 MR. STIVER: We will use this
10 pooled dataset, and then use it to apply
11 different values to different subgroups.

12 DR. GLOVER: Yes.

13 MR. BEATTY: Could I interject
14 something? I am sorry for interrupting.

15 CHAIR CLAWSON: Could you state
16 your name?

17 MR. BEATTY: Ray Beatty, and I am
18 a former worker.

19 To try to rationalize what is
20 being done here, it is difficult for me
21 because of being a former worker, not in a
22 production era, but in the cleanup. I can

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1 only fathom what the production workers were¹²⁸
2 exposed to versus building trades or subs,
3 with the sub group coming in to maybe do a new
4 facility or construct this thing. And there
5 is no radiological hazards yet there, until
6 the production people come in and put it
7 there. But, yet, they are going to be
8 assigned a higher number to do a dose
9 reconstruction.

10 Do you see my point? Like if
11 someone tried to file a claim in 1951 or 1952,
12 prior to production even starting up -- and
13 let's face it, construction built the site,
14 but there was no constituents of concern at
15 that time. So, there would really be no basis
16 for a claim there. It would be easy to not
17 even file a claim. Or you can talk to someone
18 and say you can't claim something that wasn't
19 there yet. That is kind of what I am saying
20 with the building trades on doing certain
21 campaigns.

22 Now, in the cleanup years, just

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1 the opposite. They were exposed to a lot ¹²⁹ of
2 mixed waste, gross contamination coming
3 together with all this residue. So, it is
4 just the opposite of what it was when they
5 were building the new facilities.

6 MS. BALDRIDGE: Can I interject?
7 This is Sandra.

8 Some of the documents in the
9 petition state the dilapidated conditions and
10 the need for repair and going in and changing
11 from one operation to another. In those
12 cases, the workers coming in at that level
13 would be exposed to all the dust and all the
14 contamination that was there in the tearing-
15 down and reconstruction. So, it would
16 definitely have a bearing, whether it was new
17 construction on a clean slate or replacing a
18 facility or repairing a part of a dust
19 collector or, you know, something that was
20 already assessed.

21 MR. ROLFES: This is Mark Rolfes.

22 I understand exactly. What we

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1 would do in a case where we had an individual¹³⁰
2 who wasn't monitored, we would give the
3 benefit of the doubt to the claimant and
4 assign an unmonitored intake to that worker,
5 if we had no information to contradict that.

6 MEMBER ZIEMER: But if they were
7 there before the sources were brought, I
8 assume that you wouldn't do that.

9 MR. ROLFES: Correct. We would
10 not assign an intake prior to the site being a
11 covered facility with radioactive materials on
12 that site.

13 CHAIR CLAWSON: Well, it comes
14 back to this: basically, in my feeling, Mark,
15 it comes back to, if what NIOSH's stand is on
16 this coworker model, do they -- ultimately, it
17 is up to you to tell us what you are going to
18 try and SC&A to be able to review that. We
19 can give suggestions, and so forth, but I
20 guess after today's talk I am looking at you
21 and Sam both of where do we want to go? Where
22 do we want to head from this?

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1 We have heard what our issues ¹³¹are
2 and our problems. I am looking for a path
3 forward.

4 MR. ROLFES: Well, our opinion is
5 that we can develop a correction factor based
6 upon the data that we have available. And
7 ultimately, I guess it is up to the Advisory
8 Board to decide whether they feel that that
9 approach, whether it is claimant-favorable,
10 whether it is appropriate.

11 I have heard a lot of discussion
12 of sufficient accuracy lately. And what a
13 professional health physicist has as an
14 opinion of sufficient accuracy in the
15 completion of dose reconstructions might be
16 different from the definition of sufficient
17 accuracy for members of the public, for
18 claims, for members of the Advisory Board,
19 coming from different perspectives.

20 So, ultimately, at the end of the
21 day, we can make scientific recommendations
22 and provide scientific approaches, but it is

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1 ultimately up to the Advisory Board and their¹³²
2 contractor to decide what they feel is the
3 appropriate path forward.

4 DR. GLOVER: Brad? I'm sorry.

5 MEMBER ZIEMER: Well, I think the
6 only question in my mind for you folks is
7 whether or not that factor of two changes with
8 the newer, the additional data that you have.
9 Your analysis was based on claims up to what,
10 2009 or something?

11 MR. ROLFES: The factor of two
12 would not change. That would just be, unless
13 we received -- well, I don't see that factor
14 changing based upon additional claimant data.

15 That would just give us indications of how
16 many additional people might have been
17 unmonitored or monitored.

18 MEMBER ZIEMER: Yes, I am thinking
19 probably the number of claims or -- the claims
20 aren't going to be that different from what
21 you have already looked at in terms of the
22 distribution. So, I guess I would be

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1 surprised if your two changed based on that.¹³³
2 So, that leads me to think that we need to
3 finish up what you guys are thinking about and
4 asking about that five-to-eight or whatever
5 those numbers were, whether or not that
6 changes for you after you look at the hard-
7 copy stuff.

8 MR. STIVER: Yes, I think we would
9 want to look at the hard-copy stuff and, also,
10 the report that Gene mentioned, where they
11 looked at employment duration and bioassay for
12 two years. We could see that.

13 MR. ROLFES: To clarify what I
14 said, Dr. Ziemer, the factor of two shouldn't
15 change because we built our coworker model,
16 the adjustment factors for subcontractors,
17 based upon all the data available to us.

18 MEMBER ZIEMER: Right.

19 MR. ROLFES: So, we already have
20 data for non-claimants, their bioassay data.

21 MEMBER ZIEMER: Right.

22 MR. ROLFES: So, the only thing

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1 that we wouldn't have would be, when we ¹³⁴are
2 comparing the total intake between two
3 different populations or two potentially
4 different populations of workers, the total
5 intake could possibly be different.

6 Once we get the subcontractors'
7 employment duration, we would know their
8 potential total intake, which could be
9 compared to an NLO employee's total intake.
10 So, that would change a little bit in the
11 actual application of the coworker model. But
12 the factor of two, the bottom line wouldn't
13 change, as we have already rounded it up from
14 the actual factor that we calculated. The
15 highest factor for any years was a factor of
16 1.61, I think, and we rounded that up to two.

17 So, I don't see it jumping up based upon the
18 approach that we --

19 MEMBER ZIEMER: A few more cases,
20 right?

21 MR. KATZ: Can I just ask a
22 question? It seems like there is some talking

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1 past each other on this.

2 What we heard today was that, I
3 mean, John Mauro and SC&A sort of proposed a
4 pure comparison versus the mixed comparison
5 that you have performed. And so, it seems
6 like the question is, does DCAS want to do
7 that pure comparison to sort of verify what
8 the real factors should be versus this mixed
9 comparison, to button up this difference? It
10 was sort of a substantial difference that
11 there may be.

12 Like John Mauro said, you can just
13 assume, as you did when you pooled them, that
14 you treat them all as chronic, despite the
15 fact that there are these differences, or
16 whatever.

17 But I think that is what is on the
18 table. Does DCAS want to do that analysis and
19 at least give a chance of reconsidering what
20 that figure is? Or are you standing by what
21 you have, despite the discussion that was had?

22 DR. GLOVER: I think we would be

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1 willing to do it. I think we want to do it,¹³⁶
2 and I was going to offer, would it help to
3 take a few example DRs and say this is how it
4 would be applied?

5 MR. ROLFES: I mean, that is
6 ultimately we are getting down -- we could
7 just compare intake to intake.

8 DR. GLOVER: Take some of these
9 guys who are -- we can't do it for everybody,
10 but maybe we could say that this is some
11 examples of how it would be applied for a guy
12 who has data, but, you know, compare how those
13 intakes would have been used if he didn't, but
14 here's what his real intake was.

15 MR. STIVER: It would almost be
16 sort of a pilot study comparison where you say
17 here are the dose reconstructions for people
18 we have the data for, and under these two
19 conditions, here's what ultimately --

20 DR. GLOVER: This is what the
21 thing generated as his intake, and here is
22 what the intake would have been if we had used

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1 his bioassay data to actually do a best¹³⁷
2 estimate.

3 I don't know what the timeframe
4 is. We don't want this to drag on forever.
5 That is why, if we have our --

6 MR. STIVER: Go ahead, Brad.

7 CHAIR CLAWSON: Well, and this is
8 kind of the dilemma I am in, because I really
9 don't want to take this to the Board right now
10 and tell them that we have got a difference of
11 basically 6 percent on either side, because
12 NIOSH is saying two and we are seeing anywhere
13 from five to eight. Because, to me, it
14 doesn't look like we have done due diligence
15 on this. We have got a very large spread
16 there.

17 I understand what Mark has said is
18 that this is what DCAS's stand is, the .2.
19 This is where I am really having a problem of
20 which way to push forward, because that is a
21 big difference there.

22 MR. KATZ: I think they haven't

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1 made a stand yet, right? 138

2 MR. ROLFES: It is not .2, but a
3 factor of two, a multiplier of two, rather
4 than .2.

5 But we have done a direct
6 comparison for clarification on an annual
7 basis of the actual uranium urinalysis
8 excretion rates. We got similar results to
9 what SC&A has already gotten.

10 If you take a look at one
11 particular year, the factor was about 1.6,
12 1.7, 1.7, and then it went up to 2.2, 3.6,
13 1.8, up to a factor of five and six, back down
14 to three, 1.8, and less than one, which was .9
15 factor.

16 MR. BARTON: Mark, what are you
17 reading off of right now?

18 MR. ROLFES: This is something
19 that we had previously done and sent out.

20 MR. BARTON: Okay.

21 MR. ROLFES: It was a direct
22 comparison of the subcontractor urinalyses

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1 plus all of the Code 50 compared to ¹³⁹the
2 coworkers on an annual basis.

3 CHAIR CLAWSON: So, Mark, excuse
4 me for interrupting.

5 But this is something that SC&A
6 has not seen?

7 MR. BARTON: This is essentially
8 the analysis that we presented in our --

9 MR. ROLFES: They did it as
10 well --

11 DR. GLOVER: So, are we still
12 talking excretion rates and excretion rates?

13 MR. ROLFES: No, no, no. This is
14 just urine data. This is comparison of the
15 Type 50 subcontractor urinalyses to the full
16 distribution of urinalyses, comparing it to
17 intake. What we had proposed, or what I had
18 proposed, or we had been discussing, would be
19 to compare the total intake for the two
20 different populations of workers. That would
21 give us the best indication. You know, is the
22 subcontractor population different from the

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1 full distribution of workers? 140

2 DR. GLOVER: And that is
3 consistent with what we are going to do at
4 SRS. So, that is what I propose that we come
5 back with.

6 MR. STIVER: Okay. That is
7 exactly what I --

8 DR. GLOVER: We can look at the
9 distributions of those and see, do they match
10 up or not?

11 MR. STIVER: Look at the two
12 distributions --

13 DR. GLOVER: Of the intakes.

14 MR. STIVER: -- of intakes. And
15 then, from that, you can derive whatever
16 adjustment to this factor.

17 DR. GLOVER: Yes, because that is
18 the dosimetric unit of pertinence.

19 MR. ROLFES: It is the total
20 intake that that individual experienced that
21 needs to be compared.

22 DR. GLOVER: Does that seem

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1 acceptable? 141

2 MEMBER MELIUS: This is Jim
3 Melius.

4 I am a little confused because,
5 Sam, you talked about this as doing example
6 dose reconstructions. I think we need more
7 than just a few examples. There needs to be
8 some statistical basis to that.

9 I recognize that your available
10 data may be small, but I think it needs to be
11 more than just one or two cases.

12 DR. GLOVER: I apologize. I
13 apologize, Jim. We would do a full
14 analysis --

15 MEMBER MELIUS: Okay.

16 DR. GLOVER: -- and show you what
17 the intakes were. And I thought it might be
18 practical to follow that up with a few
19 examples of how it was used.

20 MEMBER MELIUS: Okay.

21 DR. GLOVER: This certainly would
22 not form the basis, right, Mark?

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1 MR. ROLFES: We can compare¹⁴²
2 statistically the distribution differences or
3 the total intake differences between the two
4 populations, if that would give you more
5 meaningful information.

6 CHAIR CLAWSON: Okay. Then, it is
7 looking like we have got a path forward for
8 Issue No. 1 here. I guess I will take it over
9 to Sam and Mark of what your path forward is
10 because, to tell you the truth, I don't
11 understand it right now. You have explained
12 it, but I just want to make sure that we are
13 heading in the right direction and that
14 everybody is clear on it.

15 What are you guys, what is your
16 path forward?

17 MR. ROLFES: What we just proposed
18 is to compare the total intake experienced by
19 the subcontractor to the total intake
20 experienced by our coworker intake model,
21 basically.

22 MEMBER ZIEMER: These are

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1 distributions, which would each have their ¹⁴³ own
2 mean and their own variance.

3 MR. ROLFES: Right.

4 MEMBER ZIEMER: And then, you can
5 statistically ask whether they are
6 significantly the same or different.

7 CHAIR CLAWSON: Okay.

8 DR. MAURO: This is John.

9 Are you going to do that in the
10 aggregate over time? Or are you going to pick
11 different time segments to see if, in fact, it
12 changes in the sixties as compared to the
13 seventies, or something like that?

14 DR. GLOVER: It would sound like
15 it is a coworker model. It is how you would
16 do a coworker model for the 50th and 84th
17 percentile, and you find where the breakpoints
18 are.

19 MR. KATZ: Annually.

20 DR. GLOVER: Well, annually. It
21 could be lumped differently, depending on how
22 much data. But you would use --

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1 DR. MAURO: Okay. I hear you. 144

2 So, you are going to try to break
3 it up into time segments, to the degree to
4 which you have sufficient data. If you can do
5 it annually, great. If you can't do it, if it
6 has to be by decade in order to get enough
7 data, I guess that is something you have to
8 look at.

9 MR. ROLFES: Yes, and we discussed
10 this earlier. In certain years, there weren't
11 many subcontracts going on at the Fernald
12 site. So, you can't really break it down by
13 year.

14 What we have previously done for
15 our direct comparison, we had captured three
16 different decades. We had 1969, 1971, 1972,
17 1973, 1981, 1983, 1984, and 1985. Those were
18 the years that we looked at because those
19 years were not in HIS-20. And also, those
20 were the years that data was available to us.

21 DR. MAURO: Sure sounds good to
22 me.

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1 CHAIR CLAWSON: Okay. So, we have¹⁴⁵
2 got a path forward for DCAS.

3 Now, for SC&A to be able to
4 continue on, you were talking about earlier
5 the data that --

6 MR. STIVER: Yes. We would like
7 to see, first of all, the spreadsheets and the
8 hard-copy records talked about earlier today
9 that would delineate the subcontractors from
10 the other NLO workers.

11 And also, to the extent that we
12 could find some data that evidently is
13 available from those, two years out of date,
14 that links -- that shows the comparison of
15 bioassay and employment duration for the
16 claimants that have been processed. We would
17 like to have those pieces of information
18 available to us.

19 MR. ROLFES: The bioassay and --
20 could you repeat that last part?

21 MR. STIVER: A few minutes ago,
22 earlier on, Gene Potter had mentioned that you

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1 guys have some information on employment¹⁴⁶
2 duration and bioassay for these contract
3 workers.

4 MR. ROLFES: Yes.

5 MR. STIVER: But it was two years
6 out of date.

7 MR. ROLFES: We actually compiled
8 it for everyone.

9 MR. STIVER: Is it possible, then,
10 to tease out the construction workers from
11 that?

12 MR. ROLFES: I think we can do
13 something. It might take a little bit more
14 effort because I think we lumped it all
15 together as one initially, when we had
16 completed it. It will take a little bit
17 longer. We can certainly do that.

18 MR. STIVER: We would like to have
19 that.

20 MEMBER SCHOFIELD: Refresh me,
21 Mark, on that very point there. When you were
22 putting that together, just roughly -- I am

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1 not asking you specific numbers -- did you see¹⁴⁷
2 like there was much difference, much of a
3 difference between, when you were putting that
4 together, kind of a general feeling?

5 MR. ROLFES: Differences in what?

6 MEMBER SCHOFIELD: The
7 subcontractors versus the regular contract
8 employees.

9 MR. ROLFES: And differences in?

10 MEMBER SCHOFIELD: In the exposure
11 rates, the intake rates.

12 MR. ROLFES: Well, based on our
13 direct comparison that I had discussed before,
14 we did see differences in the excretion rates
15 for uranium, which varied from less than a
16 factor of one. The coworker model was
17 actually a higher intake rate than -- or
18 excuse me -- a higher excretion rate than the
19 subcontractor intake rate. But, then, in
20 other comparisons, it was up to a factor of
21 four, five, six. The highest one that we had
22 was 6.6. This is similar to what SC&A had

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1 identified as a range of five to eight, up¹⁴⁸ to
2 five to eight higher.

3 But that only considers short-
4 term. It only gets you a picture of the
5 excretion rate. It doesn't necessarily tell
6 you about how long that person had an intake
7 which produced that excretion rate.

8 So, even though a bioassay result
9 could have been higher, that doesn't always
10 mean that the intake, the total intake rate
11 was higher or the resulting internal dose.

12 DR. GLOVER: I just want to make
13 sure, because SRS, the thing we are going to
14 keep coming back to is we are going to compare
15 intakes and intakes, and recognize that these
16 things had a GSD of 5. They are big GSDs.
17 They are a big distribution. These things
18 aren't like a point estimate. There is a lot
19 of variability in what the excretion rate, you
20 know, these intake values come out to be.

21 So, when you lay them on top of
22 each other, do they look the same? I mean,

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1 that is really the bottom line. 149

2 MR. STIVER: We are going to have
3 to look at intakes and, yes, we understand
4 that there is a huge amount of uncertainty
5 involved.

6 DR. GLOVER: I think we are on the
7 same --

8 MR. STIVER: Even when we have
9 really good data, you still wind up with,
10 based on the biogenetic models themselves,
11 individual variability.

12 MR. KATZ: So, Brad, can we just
13 get clarification now?

14 CHAIR CLAWSON: Yes.

15 MR. KATZ: SC&A is going to obtain
16 these different materials from DCAS. But are
17 you at this point just going to verify sort of
18 what the discussion from today, on the basis
19 of that, or are you going to produce some sort
20 of new analysis?

21 MR. STIVER: I think what we would
22 like to do is kind of take a look at the

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1 analysis that we have already done and make¹⁵⁰ an
2 adjustment to that, so that we can be
3 comparing two separate populations.

4 MR. KATZ: It seems to me they are
5 going to be producing a comparison that you
6 are going to look at.

7 MR. STIVER: This will give us
8 kind of a metric that we could then look back
9 to compare the data.

10 MR. KATZ: Okay. Okay.

11 MR. STIVER: We will not be doing
12 the things in parallel.

13 MR. KATZ: I just didn't want you
14 to be duplicating each other.

15 CHAIR CLAWSON: The way I
16 understood is, in speaking with Gene, SC&A did
17 not have this data. So, this is basically
18 corroborating what you already put together a
19 little bit.

20 But DCAS is going to -- and let me
21 put this out to both sides, SC&A and DCAS.
22 When we get done with this, we will have an

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1 email sent to me and Ted to make sure that¹⁵¹
2 each side understands which path we are going
3 down.

4 MR. KATZ: Action memos.

5 CHAIR CLAWSON: Action memos, yes.

6 MR. KATZ: Action item memos after
7 the meeting, right. Right.

8 CHAIR CLAWSON: So, I want to make
9 sure that that is clear, too. So, does
10 everybody understand which way we are going?

11 MS. BALDRIDGE: I have a question.

12 CHAIR CLAWSON: Okay.

13 MS. BALDRIDGE: Is there going to
14 be any differentiation of whether the
15 contractors were working in a uranium area or
16 a thorium area? There were furnaces that were
17 torn down and removed which would have
18 provided thorium exposure back in the sixties
19 that would be different.

20 MR. STIVER: This is John Stiver.
21 I might be able to answer that.

22 What we are looking at right now

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1 is strictly the uranium bioassay and uranium¹⁵²
2 analysis, dose assessment. Thorium is another
3 issue altogether, and there are different
4 approaches that are being used to get to
5 thorium doses, quite different.

6 CHAIR CLAWSON: We haven't even
7 gotten to thorium yet.

8 So, if we both have a clear line
9 of direction of which way we are going to go,
10 then I want to make sure if there are any more
11 questions of what is being required of DCAS or
12 SC&A.

13 MR. STIVER: I think we are clear
14 on our side.

15 CHAIR CLAWSON: And, Mark and Sam,
16 you understand what we are looking at?

17 MEMBER ZIEMER: Do you have a
18 rough timetable for that? Are we talking
19 about a month or two months, or a couple of
20 days?

21 (Laughter.)

22 MR. ROLFES: You have asked for a

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1 lot of additional things.

2 MEMBER ZIEMER: No, I know.

3 MR. ROLFES: Try to keep in mind
4 that we are working on many other sites.

5 MEMBER ZIEMER: Right. I
6 understand that. I am just trying to get a
7 feel for whether this is something that is
8 down the road a ways.

9 MEMBER SCHOFIELD: We will give
10 you 48 hours.

11 (Laughter.)

12 CHAIR CLAWSON: Well, and I
13 understand that DCAS is working on numerous
14 other things, but I just also want to make
15 sure that people understand Fernald has been
16 on this table for over five years now. We are
17 coming to the end.

18 MEMBER ZIEMER: We have got some
19 other sites that are like that, too.

20 (Laughter.)

21 CHAIR CLAWSON: And I realize
22 that. I am on a few of those. So, I also

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1 want to keep that in mind, too. 154

2 So, if there's not any further
3 questions on this, the next one we are going
4 to go -- oh, goodness gracious.

5 MR. KATZ: Goodness gracious?

6 CHAIR CLAWSON: It is 11:41.

7 I am going to ask a question of
8 everybody here. Do we want to -- because the
9 next one on there is recycled uranium -- if we
10 want to start into this right before lunch
11 here? I would offer up not to because we are
12 going to get barely started into it, and we
13 will probably be one o'clock getting out of
14 here.

15 So, if there are no objections, I
16 would suggest that we break for lunch now and
17 start with recycled uranium right after lunch,
18 if that is all right with everyone.

19 MEMBER ZIEMER: What are our
20 estimated times on each of these?

21 CHAIR CLAWSON: Well, I thought
22 that Number 1 was not going to be that

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1 difficult. I thought it was going to be about¹⁵⁵
2 an hour and 15 minutes, but I was wrong.

3 (Laughter.)

4 MR. STIVER: I probably shouldn't
5 do this, but I will get out there. I would
6 say it shouldn't take us more than an hour to
7 go through recycled uranium.

8 MR. KATZ: Okay. And what about
9 the other issues? Are any of them shorter?

10 MR. STIVER: The other issue is
11 probably a little more involved, the Issue 6b
12 on the thorium chest count. That is going to
13 take a lot longer.

14 So, if people want to break for
15 lunch now, that's fine.

16 MR. KATZ: And then there is the
17 recycled thorium.

18 MR. STIVER: The recycled thorium
19 is kind of tied in with the chest count.

20 MR. KATZ: So, it sort of relies
21 on the others? Okay.

22 It sounds like we need to do that,

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1 then. We need to break now. 156

2 MR. STIVER: Yes.

3 CHAIR CLAWSON: Okay. We will
4 break for lunch and we will be back --

5 MR. KATZ: So, for an hour?

6 CHAIR CLAWSON: Yes, let's be back
7 here in --

8 MR. KATZ: So, let's try to get
9 started, because it is a lot left, probably
10 So let's try to get started at 12:45. Yes?

11 CHAIR CLAWSON: That would be
12 fine.

13 MR. KATZ: All right.

14 Thank you, everyone on the line.

15 We will be back online, we hope, at 12:45.

16 (Whereupon, the above-entitled
17 matter went off the record at 11:43 a.m. and
18 resumed at 12:46 p.m.)

19

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1 of back up a little bit, and we will talk¹⁵⁸
2 about what the original issue was. Recycled
3 uranium is basically uranium that has already
4 been through an irradiation cycle and it has
5 been chemically purified for reuse. During
6 the chemical purification process, inevitably,
7 some of the contaminants, namely, plutonium,
8 neptunium-237, fission products such as
9 technetium-99, are carried through in the
10 final product.

11 Because this material can pose a
12 source of exposure to workers who handle it,
13 and NIOSH really didn't have the bioassay or
14 the monitoring data to ascertain intakes of
15 these constituent radionuclides, as they are
16 called, a strategy was set up whereby the
17 uranium bioassay data could be used to derive
18 an intake of uranium. When this is applied to
19 recycled uranium, they set certain default
20 values, default levels, on a parts-per-billion
21 uranium mass basis for plutonium, neptunium,
22 and technetium, the three big players, but

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1 principally plutonium being the most important¹⁵⁹
2 from a dosimetric standpoint. These values I
3 believe were 100 parts per billion for
4 plutonium, 3500 for neptunium, and 9,000 for
5 technetium-99.

6 SC&A was tasked to review this
7 model and make our observations. In doing so,
8 we discovered that there were a certain types
9 of workers for which we felt maybe have had
10 higher exposure potential for which these
11 default values might not be applicable.

12 Basically, it came out of a review
13 of the original model, which you will recall
14 was the NIOSH 2008 coworker model. In that
15 was an appendix, B, which had dusthouse
16 collection samples. We found that, for Plant
17 5, which was the metal reduction plant, and
18 also for Plant 1, where a lot of the material
19 was milled, there were significantly higher
20 values in these integrated samples than the
21 NIOSH default.

22 So, we started looking into this,

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1 and we looked at the source documentation¹⁶⁰
2 which comprised these DOE mass-balance reports
3 that were put out around the turn of the
4 millennium, right around the 2000-2001
5 timeframe.

6 We started looking at this mass-
7 balance report and all this data that were
8 collected, and how NIOSH had developed their
9 values. We came back with some criticisms in
10 our second White Paper review, which was
11 produced about this time last year.

12 Basically, we felt that, because
13 of chemical concentration processes that
14 occurred during the metal reduction process
15 and the magnesium fluoride pot liner,
16 reduction pot liners, which was subsequently
17 reused, and the fact that this material was
18 recycled back through Plant 1 to be remilled,
19 there was an elevated exposure potential for
20 that group of workers. And we were able to
21 see that that process differentiation and the
22 potential actually reflected in the samples

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1 that were collected for the timeframes ¹⁶¹ of
2 interest.

3 NIOSH came back with a revised
4 coworker model based on our findings in our
5 second report. What they proposed to do at
6 that point was to really look at three
7 different time periods. These time periods
8 are very important in terms of the potential
9 exposure to various workers in the plants.

10 To the best of our ability to
11 discern it, recycled uranium first was
12 delivered to the plant in 1953. However, it
13 wasn't processed in the process stream until
14 1961.

15 During that interim period, I
16 believe there were about 45 metric tons which
17 were received, I think, from 1958 to 1960-1961
18 timeframe. Before that, there were a couple
19 of drums onsite, but it was really very low
20 amounts. And also, the concentrations of
21 these constituent radionuclides were quite low
22 in this initial amount of material.

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1 From 1961, material was put into¹⁶²
2 the process stream where it was converted to
3 oxide, fluorinated and then reduced to metal,
4 and fabricated into various shapes.

5 From about 1961 until the early
6 1970s, about 1972, the materials that came in,
7 principally from Hanford, were fairly low
8 concentrations. I believe the plutonium was
9 typically less than 10 parts per billion,
10 which was kind of an agreed-upon value for
11 production quality control purposes at
12 Hanford.

13 And so, you had this concentration
14 process using the magnesium fluoride in metal
15 reduction that caused an elevation in this
16 concentration, up to about a factor of four to
17 ten, based on later data which we were looking
18 at, which gave a better picture of what the
19 real concentrations might have been.

20 In 1973, the Fernald site began
21 receiving shipments of these highly
22 contaminated materials, mainly tower ash and

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1 incinerator ash from the gaseous diffusion¹⁶³
2 plants. These materials were shipped in in
3 several different batches.

4 It wasn't really until 1980 that
5 you got probably the most pivotal change in
6 the environment for recycled uranium
7 exposures, and plutonium exposures, in
8 particular. This was when, in June of 1980,
9 the plant received 16 hoppers containing about
10 22.5 metric tons of recycled uranium that was
11 very highly contaminated and consisted of
12 tower ash materials that ranged anywhere from
13 about 100, I think it was 67 parts per billion
14 up to about 7500 parts per billion, with an
15 average value of 1125, I believe.

16 So, this introduced, basically,
17 about 25 grams of plutonium into the Fernald
18 site, essentially doubling the inventory for
19 the entire lifespan of the site. So, it was
20 really a sea change in contamination control
21 requirements that should have been put in
22 place at that point.

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1 And so, what happened was that,¹⁶⁴
2 when that material came in, it was stored for
3 a period of about two years. After that time,
4 these hoppers were taken and repackaged
5 material was taken out of the hoppers and
6 repackaged into these 55-gallon drums to
7 facilitate semi-remote handling in the various
8 process operations for which it would be used
9 later on.

10 During this time, we have a
11 certain amount of data which tells us
12 approximately how many shifts it took to
13 repackage this material, some information on
14 the workers who were involved, number of
15 workers, like I said, the shifts. And so, we
16 have some information that gives you an idea
17 of how long it took to handle this material.

18 But let me back up just a little
19 bit. I was kind of getting offbase here.

20 To get back to the actual exposure
21 potential during this timeframe, the mass-
22 balance reports show that this magnesium

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1 fluoride had very high concentrations. It ¹⁶⁵ was
2 about the second highest of all the source
3 materials, except for this Type 10A material.

4 In looking at the source data, we
5 were able to determine that these 400 samples
6 of mag fluoride were actually, indeed, from
7 Fernald from the various process steps that we
8 were concerned with in metals reduction. And
9 NIOSH's approach is to take these datasets
10 that comprise this highly contaminated
11 material, use a log-normal fit to the
12 datasets, and then pick off the 95th
13 percentile of that to get an upper-bound
14 estimate of what these people could have
15 possibly been exposed to.

16 And it turns out that, for the
17 magnesium fluoride workers, that is a very
18 appropriate dataset to use. It is a good
19 dataset. That 400 parts per billion is fairly
20 close to what we saw in some of the other
21 samples, which, incidentally, are part of that
22 dataset, were represented by the upper end,

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1 the ones that we were concerned with¹⁶⁶
2 initially.

3 And so, we think that, to make a
4 long story not quite so long, that that
5 particular set of data and that approach from
6 the 1973 period on, when this most highly
7 contaminated material was handled, is probably
8 adequate to bound the most highly exposed
9 group of workers, that being these Plant 5
10 metal reduction workers. These were the guys,
11 not only did they have these metal reduction
12 pots, this magnesium fluoride that was
13 concentrated in this material, it was also one
14 of the dustiest operations. So, they had the
15 highest exposures to dust, and that dust also
16 consisted of some of the highest
17 concentrations of these constituents. So, we
18 are pretty confident that that particular
19 subgroup of workers was, indeed, bounded.

20 Our concern that we voiced in the
21 August 2011, last summer, in the meeting
22 there, it was not about that particular group.

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1 We were concerned about this other group¹⁶⁷ of
2 workers who can't be identified based on the
3 records. These would be these people who
4 might have handled the material on the front
5 end, these guys who repackaged the materials,
6 and then were involved in these down-blending
7 steps. So, anybody who was handling this
8 highly contaminated material before it had
9 been down-blended with uncontaminated
10 materials to achieve a particular goal in
11 terms of contamination level.

12 And so, at that particular
13 meeting, NIOSH was tasked to attempt to
14 quantify the timeframe that might have been
15 involved in actually handling this material.
16 The way they went about that was to look at
17 that data that I had described earlier for the
18 repackaging operation. This was for five of
19 the most highly contaminated hoppers of
20 material.

21 There is a table in the reference
22 which we have. Let's see if we can take a

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1 look at this paper. It is called SC&A's¹⁶⁸
2 Response to NIOSH's Subgroup 10A Impact
3 Analysis, dated November 1, 2011.

4 Go ahead and turn to Table 2 on
5 page 8 of 13. This is the recycled feed
6 material. This shows the 16 hoppers, the mass
7 of uranium in kilograms for each of the
8 hoppers, the concentration of plutonium on a
9 uranium mass basis and, also, on a sample
10 basis. So, you can see the broad distribution
11 in that set of data.

12 If you move on to the next page,
13 on page 9, you have the repackaging data.
14 This came from this 1985 report, officially a
15 four-page report, kind of an after-action
16 report on what happened during this
17 repackaging operation.

18 You can see here they identify the
19 hoppers, the shifts, and the dates during
20 which these operations took place, the
21 plutonium mass -- the kilogram mass I have
22 gone ahead and added in for each of these --

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1 and then, the number of shifts. 169

2 You can see there was a total of
3 about almost 12,000 kilograms of material
4 processed over the course of this period from
5 April 19th to May 7th. Nineteen shifts were
6 required.

7 And so, what NIOSH did was they
8 said, okay, we know that this was probably the
9 most problematic aspect of handling this
10 material, was repackaging it, taking it out of
11 these hoppers. Several problems were
12 encountered during the repackaging operations.

13 So, they felt that, by looking at
14 this particular set of data, it would provide
15 a bounding time estimate on any subsequent
16 steps. Because there really are no data that
17 indicate what times were involved in, say,
18 taking these barrels of material and down-
19 blending, say, in Plant 8 with other
20 uncontaminated materials. I believe they used
21 calcium uranate on some cake in Plant 8, and
22 there were also other applications of blending

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1 that took place, which were kind of semi-¹⁷⁰
2 remotely controlled and remotely handled.

3 And so, this hands-on set of data
4 during the problematic timeframe, then,
5 provided a time bound for the amount of time
6 any given worker might have been exposed to
7 this material.

8 Based on some, I believe, expert
9 judgment on the part of the health physicists
10 who were interviewed, they came up with an
11 idea of about, or an estimate of about 8
12 percent of the time over the course of a year
13 where a given worker could have been exposed
14 to this material, if, indeed, they were
15 involved in handling it full-time during that
16 year.

17 This was based on them handling
18 only the hoppers that were measured at greater
19 than 400 parts per billion and, also, assuming
20 a five-hour shift to provide some worker
21 protection for the respiratory protection and
22 other types of protective gear these guys were

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1 wearing. They figured, instead of an eight¹⁷¹-
2 hour shift, we can go ahead and just give them
3 a reduction factor to a five-hour shift.

4 And so, we looked at that and we
5 said that seems fairly reasonable. We don't
6 necessarily agree with all of the assumptions
7 that were made. So, we went ahead and did our
8 own analysis, just assuming some slightly
9 higher parameter values. We assumed we are
10 just going to look at all this material.
11 Let's look at all 16 hoppers, assume an eight-
12 hour shift without any protective values
13 whatsoever.

14 And we looked at all the material
15 that was processed through during those five
16 hoppers and came up with about 675 kilograms
17 per shift. Based on that, we figured, to
18 process all the material, it would take about
19 36 shifts. Eight hours per shift, you get
20 about 288 hours or, roughly, about 14 percent
21 of a year's hours, if a given worker were,
22 indeed, involved in this process during the

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1 entire period of time. 172

2 To get a handle on what that
3 person might have been exposed to, what we did
4 was a weighted average concentration. We
5 assumed a baseline of 100 parts per billion
6 because we realized that the people who were
7 doing this were probably not also Plant 5
8 metal workers or millwrights in Plant 1. And
9 so, they wouldn't be necessarily exposed to
10 400 parts per billion continuously. In fact,
11 they were probably exposed to less than 100
12 during these times when they weren't handling
13 this material.

14 And then, we gave them the full
15 average value, the 1122, for the 288 hours
16 where they were handling material. Then,
17 doing a weighted-average, it came up to a
18 value of about 240 parts per billion during
19 that 14 percent of the year when they were
20 handling the materials.

21 So, based on what we felt were
22 some pretty conservative claimant-favorable

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1 assumptions, we agreed with NIOSH that the ¹⁷³400
2 parts per billion is, indeed, likely bounding
3 for this group of workers, in addition to all
4 of the workers for that period of time.

5 So, in summary, I could say that
6 we feel that we have come to a consensus on
7 this, and we feel that you could probably move
8 this particular issue over to the Site Profile
9 discussions to the extent that these
10 discussions need to continue.

11 And so, that is really all I have
12 to say about recycled uranium as it stands at
13 this point.

14 CHAIR CLAWSON: So, let me
15 understand, and maybe this is for you, Mark.
16 What we are looking at is a tiered step to be
17 able to, when we do this dose -- I just want
18 to make sure that I am clear that in the
19 earlier years we are going to do, we will do
20 the 100 parts per billion?

21 MR. ROLFES: Yes, for the years
22 that particular uranium was processed at

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1 Fernald, we are going to add in 800 parts ¹⁷⁴per
2 billion of plutonium on a uranium mass basis,
3 as well as additional intake of 3500 parts per
4 billion and 9,000 parts per billion of
5 neptunium-237 -- excuse me -- 9,000 was
6 neptunium-237; the 3500 is -- I got that
7 backwards. Thirty-five hundred parts per
8 billion of neptunium-237 and 9,000 parts per
9 billion of technetium-99.

10 Then, beginning in, I believe it
11 was 1976, I think was the date -- I will have
12 to take a look back.

13 MEMBER ZIEMER: Seventy-three.

14 MR. STIVER: Seventy-three, I
15 believe.

16 MR. ROLFES: Seventy-three, we
17 would default the 400 parts per billion of
18 plutonium on a uranium mass basis. So, we
19 would be adding in the recycled uranium
20 constituents based upon the reconstructed
21 uranium intakes.

22 MR. STIVER: Assuming it was kind

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1 of a three-tiered, stair-step function really,¹⁷⁵
2 if we look at the time periods where these
3 different activities took place.

4 MEMBER ZIEMER: And SC&A's actual
5 value for that 1973-on period was this 242
6 value, using slightly different
7 starting assumptions.

8 MR. STIVER: I should probably
9 clarify that. That was basically just to look
10 at this one subgroup of workers who, in 1982,
11 from about 1982 to 1985, could have been
12 involved in down-blending and handling this
13 material on the front end, before it was
14 processed into other materials.

15 MEMBER ZIEMER: Right.

16 MR. STIVER: And so, it didn't
17 take this, typically, and just run it right
18 through the process. They tried to blend it
19 down with uncontaminated materials.

20 MEMBER ZIEMER: But they would
21 still be covered by this?

22 MR. STIVER: Yes. So, the idea

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1 was that was the only outstanding group that¹⁷⁶
2 we weren't quite sure that might be covered by
3 400.

4 MEMBER ZIEMER: Right.

5 MR. STIVER: And this analysis
6 demonstrates that they are, indeed, covered.

7 MEMBER ZIEMER: Right.

8 CHAIR CLAWSON: Are there any
9 other questions? Do you have any questions,
10 Phil, or are you good with this?

11 MEMBER SCHOFIELD: I'm good with
12 this.

13 CHAIR CLAWSON: I will have to
14 admit, I had to have John help me understand
15 the stair steps. So, I have already been
16 through this in detail.

17 So, if there isn't any other
18 questions, we will accept that and move that
19 to the TBD.

20 MR. KATZ: So, is the issue
21 actually closed? Is there something to
22 resolve at a TBD level?

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1 MR. STIVER: The only issue at ¹⁷⁷the
2 TBD level might be for this period from 1958
3 to 1961, and NIOSH proposed zero defaults with
4 that. But, certainly, it is a tractable
5 problem, boundable. We had reservations about
6 zero default for that period, just on the
7 basis of claimant-favorability in the dose
8 reconstruction process, although we realize
9 they are very low levels. There could have
10 been people handling that material that could
11 have gotten some exposure. But we are
12 perfectly fine with 1961 to 1989.

13 MR. ROLFES: Yes, that is
14 something, I mean, we would be interested in
15 hearing what the Work Group's opinion is.

16 CHAIR CLAWSON: Right, but what we
17 have proved is that we are able to bound it,
18 and so forth. But the earlier years, we still
19 have to -- so, that will be in the TBD.

20 So, with that said, and you got a
21 drink of water, now you can go on to thorium.

22 (Laughter.)

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1 MR. STIVER: I think I need¹⁷⁸
2 another drink of water before that.

3 MEMBER ZIEMER: So, we consider
4 this issue closed then.

5 CHAIR CLAWSON: It is closed and
6 moved to the TBD. There is still one small
7 portion that we have got a discrepancy on, but
8 I think that we will be able to bound that.
9 It is just in the earlier years where NIOSH
10 claimed zero, but there was product there. I
11 think we can come to a resolution on that,
12 though.

13 It's yours.

14 MR. STIVER: Okay. The next issue
15 is Issue 6b. This is the use of chest counts
16 to reconstruct thorium-232 exposures in the
17 post-1968 timeframe.

18 I will just kind of back off a
19 little bit and talk about thorium in general.

20 From 1953, when they first started receiving
21 thorium onsite, until 1967, they really didn't
22 have any bioassay thorium exposure. What they

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1 did have were these daily weighted average ¹⁷⁹air
2 concentrations, which were really essentially
3 based on, for the most part, the breathing
4 zone air samples that were taken for workers
5 at different times throughout their workday,
6 the different operations that would be
7 performed.

8 And then, weighted this
9 concentration by the time it took to perform
10 any given task. They came up with what they
11 called a daily weighted exposure or daily
12 weighted average. This approach had been
13 remarkably consistent from the early 1940s all
14 the way up through 1967.

15 A huge amount of data is available
16 for different plants and different years and
17 for different categories of workers. And so,
18 we feel that that dataset is actually pretty
19 -- the first part of our thorium discussions
20 really focused on these DWEs.

21 We were concerned initially
22 because these measurements were never taken

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1 for dose calculations for determining ¹⁸⁰body
2 burden. They were really more of an
3 industrial hygiene sampling process to improve
4 the working conditions.

5 And so, as a result of that, they
6 never do any uncertainty analysis on this.
7 So, we have lots of numbers. We realize that
8 these are snapshots in time, and that they may
9 not represent the full range, the full
10 distribution -- exposure that any given worker
11 could have experienced during the course of
12 his day.

13 So, Dan Strom up at PNNL, back in
14 2008, and Adam Davis came up with an
15 uncertainty analysis that looked exactly at
16 this particular issue. They looked at about
17 six different plants from the period 1948 to
18 1955. They did some fairly sophisticated
19 statistical analysis and came up with a robust
20 uncertainty analysis to be applied to this
21 site.

22 Over the course of our

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1 discussions, we came to a consensus with NIOSH¹⁸¹
2 that, yes, the DWE data can be used in
3 conjunction with this uncertainty analysis to
4 bound workers for plants, various plants and
5 various years, throughout that period of time.

6 In 1968, Fernald went away from
7 doing the DWEs. They went from that to doing
8 chest counts for thorium and also for uranium.

9 But they still maintained uranium bioassay,
10 but they also had these supplemental data,
11 this chest count data.

12 And for this, they used what they
13 called the mobile in vivo radiation monitoring
14 laboratory. They would bring this in at
15 various times throughout the year, and they'd
16 collect the workers and they would run them
17 through.

18 I believe they used an array of
19 sodium iodide detectors. They would measure,
20 I believe, thorium-234 to get a handle on
21 uranium concentrations.

22 They also had the capacity to

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1 measure thorium, thorium-232. Now they¹⁸²
2 couldn't measure it directly, obviously,
3 because a lung burden of thorium-232 is not
4 going to emit any detectable levels of
5 radiation outside the body. But thorium-232
6 has a very long decay chain associated with
7 it. Several of those species are fairly high-
8 energy gamma emitters.

9 And so, what they would do is they
10 would measure the regions of interest that
11 corresponded to two of these daughter
12 products, actinium-228 and lead-212. This was
13 really the basis for this system. From that,
14 you could get an idea of the age of the source
15 and back-calculate to the thorium-232 intake.

16 However, there are some real
17 problems with this technique. This is really
18 where we have some issues with the approach
19 that NIOSH has taken.

20 I want to say upfront that we
21 certainly are not casting aspersions at the
22 personnel who were conducting these

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1 measurements or the DOE scientists ¹⁸³ who
2 developed this method. We think they were
3 fully aware of this, and they were fully aware
4 of the limitations of this counting system at
5 the time.

6 But, be that as it may, we still
7 have considerable issues that we feel need to
8 be redressed before this data can be used to
9 accurately and sufficiently bound intakes
10 during a certain period of time.

11 But let me back up again. I am
12 kind of getting ahead.

13 I wanted to say that, from 1968 to
14 1978, this data from the mobile laboratory was
15 reported in units of milligrams thorium only.

16 There was kind of an overlap period in 1978.

17 I think there might even be some in 1977. We
18 have milligrams thorium, and they also have,
19 beyond that, they had data reported in
20 nanocuries of the two isotopes, actinium-228
21 and lead-212.

22 And so, from 1978 on, you have

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1 this hook. You have this ability to get back¹⁸⁴
2 to what the thorium source term age might have
3 been.

4 And the reason that is important
5 is because, when thorium was separated from
6 the ore, it is essential broke in the decay
7 chain. What you are left with are two
8 isotopes of thorium. You have 232 and you
9 have 228. Thorium-228 decays away with about
10 a 1.9-year half-life. And so, it is an
11 unsupported progeny, and it starts to drop off
12 fairly quickly.

13 Lead-212 is one of the daughter
14 products of thorium-228. Well, at the same
15 time, the thorium-232 progeny are building in.

16 They are building in at the half-life rate of
17 radium-228, which is 5.75 years.

18 So, at the time that the 228 is
19 dropping off, you have got this buildup of the
20 daughter products, and the short-lived
21 daughters -- excuse me. Let me back up.

22 Radium-228 decays to actinium-228,

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1 then to thorium-228. And so, then, you have¹⁸⁵
2 the situation where the progeny from
3 thorium-228 are all short-lived and they build
4 into equilibrium fairly quickly.

5 And so, you have a buildup based
6 on the radium half-life, radium-228 half-life.

7 You have a dropoff of the thorium-228 that
8 was in the sample to begin with. And so, if
9 you are trying to measure these short-lived or
10 these gamma-emitting progeny, you have to find
11 out where on that decay curve you are relative
12 to the initial separation time, in order to
13 back-calculate to what the thorium intake
14 could have been, based on that measurement.

15 From 1968 to 1978, we don't have
16 that source data available. We don't know
17 which isotope was measured, whether it was
18 actinium or lead. We don't know what effort
19 might have been made in order to calculate the
20 value in milligrams of thorium.

21 If you are looking at --

22 MR. KATZ: One second.

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1 Someone on the line is not muted¹⁸⁶
2 and we are hearing you are moving something
3 around near your microphone or near your
4 phone, and it is really distracting. So,
5 everyone on the phone, would you please mute
6 your phone? Use *6 if you don't have a mute
7 button. Thank you.

8 Sorry, John.

9 MR. STIVER: So, actually, we can
10 kind of group our concerns into three levels:

11 The first is these uncertainties.

12 Let me say, right now, we are just looking at
13 this period from 1968 to 1978. The data are
14 reported in milligrams thorium.

15 We have concerns related to the
16 inherent uncertainties in trying to get back
17 to thorium-232 based on these progeny
18 measurements. Especially considering that we
19 don't have the source data, you are either
20 forced to accept this value, just accept it at
21 face value, or try to do some kind of analysis
22 to see whether it makes any sense that those

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1 are reasonable intakes to have.

2 So, there is the problem of which
3 isotope was measured, when it was measured,
4 when the intakes took place, over what period
5 of time prior to the measurement. All these
6 things kind of come together in a very complex
7 way to generate these enormous uncertainties
8 in what this measurement could have been.

9 In addition to that, we have
10 translocation issues once the material is
11 actually in the lung. Thorium, which is
12 typically Type M, forms complex iron very
13 quickly, and, basically, is retained in the
14 lung; whereas, the progeny are much more
15 mobile and can move out in systemic
16 circulation or away from the source of the
17 intake in the chest. So, we have that problem
18 as well. We may not be measuring all of the
19 daughter products in the location where we
20 presume them to be.

21 Another issue has to do with the
22 limitations of the counting system itself.

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1 Looking back at some of the historic¹⁸⁸
2 documentation, one particular reference that
3 comes to mind is this paper by Hap West that
4 was put out in 1965. They used a similar
5 system, used the same basic pathology. It
6 wasn't mobile, but Y-12 had the same type
7 approach.

8 What they did was they devised
9 what essentially boils down to a triage-type
10 measurement to determine whether a person did
11 or did not have a thorium intake. They caveat
12 this and very distinctly describe that, in
13 order for this type of measurement to be
14 quantitative, multiple measurements have to be
15 taken to ascertain the age of this source.
16 Either that or you have to have the process
17 knowledge on hand. It is a fairly distinct
18 process these people are being exposed to.

19 You have to talk to the product
20 engineer or the process engineer or the health
21 physics staff to get an idea of what the age
22 of the source was. If you don't have that,

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1 you don't have that hook back to ¹⁸⁹ some
2 reasonable measure.

3 In addition, the system had a very
4 high detection. It is being reported as being
5 6 milligrams of thorium. This has been kind
6 of a point of contention with SC&A or really a
7 point of discussion -- it is not contention
8 really -- between us and NIOSH as to just what
9 does this really mean if you have such a high
10 MDA.

11 We only have about 3 percent of
12 data above the MDA, and the rest, basically --
13 I will point out to NIOSH's paper here. This
14 is called, Response to SC&A Response to NIOSH
15 White Paper on FMPC MIVRML Calibration, by Bob
16 Morris and Bill Smith and Tom LaBone.

17 Beginning, let's see, on page --
18 where is it here? -- on page 4, there is a
19 series of normal probability plots here. What
20 they are showing is two lines represent 6-
21 milligram MDA in the 95th percentile. These
22 basically show that the data below the

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1 detection limit are pretty much normally¹⁹⁰
2 distributed. This is what you would expect
3 from 1978 data.

4 You are basically looking at some
5 signal, but mixed in with a lot of electronic
6 background noise. So, it can be a null
7 distribution, I mean if you are really looking
8 at zero analyte or it could just be a
9 limitation of the detection system, the
10 detector's ability to actually measure a
11 dosimetrically significant quantity of
12 material, which is what we believe we have
13 here.

14 When you look above the 95th
15 percentile, you see there's a sampling, in
16 this particular case for 1968, you see there's
17 about 14 or 15 values that clearly are up
18 above the line. In our opinion, this
19 represents real exposures, but in a
20 categorical sense. Either they are or they
21 are not.

22 Due to all the uncertainties in

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1 the milligrams-of-thorium data, and also ¹⁹¹the
2 replicate measurements that NIOSH shows in
3 their graph No. 12, you can see that the high
4 values, when there's multiple measurements
5 here, you can see the two. This is on page 15
6 of 27. You see the high measurements, those
7 two values. You have got values of 17 and 2.3
8 for multiple measurements over a short period
9 of time. So, we have got tremendous
10 uncertainties associated with measurements on
11 a given individual over a given short period
12 of time.

13 And so, this kind of dovetails
14 with what we have been able to ascertain from
15 reading the historic documentation. You know,
16 this is a system that was acknowledged to be
17 kind of a triage-type system. It could be
18 used in that regard or it could be made to be
19 quantitative, given the right precaution and
20 the right careful measurements and replicates
21 that were needed in order to do that.

22 And so, what we did after our last

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1 meeting is we tried to look for evidence ¹⁹² of
2 people who had, workers who had lung burdens
3 that were higher than 6 milligrams to see,
4 were there follow-up measurements made, and
5 was there some attempt to really get a better
6 idea of what the intake might have been?

7 I don't remember the exact numbers
8 offhand. I think we looked at about 70
9 individuals. Of those --

10 MR. BARTON: Well, 50 individuals
11 and 70 samples.

12 MR. STIVER: Yes, 50 individuals,
13 70 samples. Of those, I believe none of them
14 had a follow-up sample in six months.

15 Also, we were able to pick up
16 about 15 or 20 claimant files which had the
17 same type of characteristics. These were
18 high-measured lung burden. We looked for
19 evidence if there was any kind of a follow-on
20 measurement or some attempt to determine lung
21 burden.

22 In every case, what we saw was

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1 there was no attempt -- the thorium values¹⁹³
2 were reported. They weren't significant;
3 there were no calculations to go along with
4 them. However, the uranium values in all
5 those cases were adjusted to try to calculate
6 a percent of body burden for U-235.

7 This kind of gets us off into this
8 area of, instead of adequacy, the completeness
9 paper where we kind of looked at that sort of
10 thing. And so, we come back to this point
11 where it is getting to be pretty clear that
12 the system was really in place to measure
13 uranium. Thorium was kind of ancillary.

14 When there was an attempt to look
15 at it, it was the very first year of
16 operation, I believe, in 1968, where they
17 tried to get together a group of thorium
18 workers and measure them. We will talk about
19 that in a little bit. I will let Bob kind of
20 take that discussion since he basically headed
21 it up.

22 But, getting back to the adequacy

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1 issue, we have this situation where you have¹⁹⁴
2 very high uncertainties going into these
3 measurements. We have no source data. You
4 have a system that is very insensitive to the
5 levels that are of dosimetric significance.

6 If you take a look at our report,
7 SC&A's Final Position on Thorium-232 In Vivo
8 Data Quality and Adequacy for FMPC Workers, --
9 that is a mouthful -- if you take a look at
10 our report, starting on page 4, what we did,
11 what Joyce Lipzstein did, was to take a look
12 at what potential intakes and doses would you
13 get from a 6-milligram lung burden under
14 different exposure scenario positions.

15 We have, basically, a set of
16 different scenarios, the first one being
17 worker exposed for 30 days to thorium Type M.

18 In scenario two, they are exposed for 90
19 days, and so forth, up to 180 days -- or
20 excuse me -- up to the full year. There are
21 four different scenarios.

22 The important thing to take away

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1 from this is, depending on when the intakes¹⁹⁵
2 take place relative to the monitoring period,
3 you get big, big doses, big organ doses, bone
4 surface doses that range from 1.3 sieverts up
5 to almost 10 sieverts, a sievert being 100
6 rem. So, we are talking really big doses.
7 And lung doses are also quite high, 10 rem up
8 to about 80 rem.

9 And so, the fact that you are
10 looking at sub-MDL data doesn't mean that you
11 are looking at actual background levels of
12 lung burden. You have got dosimetrically
13 highly significant data that the system is
14 just incapable of measuring.

15 I believe Joyce did some research
16 on the background levels of thorium in the
17 lung, and it is on the order of about 3 or 4
18 micrograms, which is about three orders of
19 magnitude less than the situation here that we
20 are looking at.

21 The final thing we looked at was,
22 during this period of overlap, 1977 to 1978 --

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1 Bob went ahead and copied off this Table¹⁹⁶
2 that we have back here. It is under Section 3
3 of our report on page 10.

4 This is where --

5 MR. BARTON: It is in the actual
6 report.

7 MR. STIVER: This is actually in
8 the report. In case you don't have that
9 available --

10 MR. BARTON: Does anybody not have
11 the report?

12 MEMBER ZIEMER: What page is it
13 on?

14 CHAIR CLAWSON: Page 10.

15 MR. STIVER: It's on page 10.

16 MEMBER ZIEMER: Okay.

17 MR. STIVER: This is on page 10.
18 Take a look at the data, the reported thorium
19 results in milligrams. Look at those top
20 three values. You have got 2.2, 4.3, and 5.10
21 milligrams of thorium.

22 The next column, column two, is

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1 the reported lead-212 activity in nanocuries¹⁹⁷.

2 Those top three values have negative lead-212
3 activity measurements.

4 If you look at the range of these
5 activities for lead-212 and actinium-228
6 relative to the ranked thorium data, you see
7 they are all over the map. And so, this
8 really causes us concern because NIOSH kind of
9 has this implicit assumption in their analysis
10 that it was lead-212 that was measured, and
11 that if lead-212 is the analyte being
12 measured, why, you can certainly bound the
13 disequilibrium ratio to about .42 or so,
14 depending on whether you have a closed system
15 and how many purification cycles the materials
16 has gone through. But it becomes a tractable
17 problem when you have those measurements.

18 Here this is evidence that we
19 don't see that. We don't see any evidence
20 that that was, indeed, the measurement.

21 We also have problems with the
22 biokinetic realism of some of these

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1 measurements. There are a couple of instances¹⁹⁸
2 where we have values that are 10 and above, 10
3 milligrams or more. And then, a measurement a
4 couple of months later is down around .02,
5 .03, when if you look at the clearance of
6 thorium compounds that were present, you would
7 expect maybe a 30 percent drop, from 10 down
8 to 6 or 7 milligrams. And so, we are not
9 seeing that.

10 And again, compare that back to
11 the graph 12 in the NIOSH report. You see
12 that you have got incredibly inconsistent,
13 highly variable and highly uncertain data
14 during this period of time. For that reason,
15 we believe that this remains an open SEC
16 issue.

17 For the period 1978 to 1988, the
18 data are actually reported in nanocuries of
19 lead and actinium. And so, that source data
20 is available. So, we believe the source
21 measurements are available. We have not yet
22 seen that data. But if it is, indeed,

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1 available to review, we believe that during¹⁹⁹
2 that time period that the intakes can probably
3 be measured with reasonable accuracy. And so,
4 we feel that, as far as an SEC is concerned,
5 the real period of concern now is 1968 to
6 1978.

7 Now let me back up just a minute.

8 From 1978 to 1988, we are not saying that it
9 can definitely be a calculated boundary. We
10 just say we kind of put it in the parking lot
11 while we looked at this other time period
12 which we felt was much more significant.

13 So, while we feel that there is a
14 much better likelihood that that later dataset
15 can be used to do reconstructions, we haven't
16 actually looked at the data in any kind of in-
17 depth manner to determine that.

18 We also noticed that in the latest
19 files that Mark posted today, there is a
20 slideshow in there that shows, basically, I
21 believe you have three different scenarios,
22 separation times, up to three separations, and

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1 how that would affect the lead-²⁰⁰~~212~~
2 disequilibrium ratio.

3 There are also some calculations I
4 believe looking at intake retention fractions
5 for shared versus independent kinetics. I
6 guess that gets back to some of the concerns
7 we had regarding translocation. But that is,
8 again, something that we would have to look at
9 in greater depth.

10 That is really what I have to say
11 about that.

12 Joyce, is there anything you would
13 like to add? Anything I missed or got wrong
14 that you would like to clarify?

15 MR. KATZ: Before you go on, just
16 can I clarify a date? Because you said
17 earlier 1968 through 1977, and then just now
18 1968 --

19 MR. STIVER: Oh, 1968 to 1978.
20 There is an overlap period.

21 MR. KATZ: Ending at the end of
22 1977 or ending at the end of 1978?

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1 MR. STIVER: Basically, any ²⁰¹ data
2 that relies on milligrams of thorium, which
3 there was an overlap period in 1977, mainly in
4 1978, but there is a little bit in 1977. So,
5 it would be up through the end of 1977.

6 MR. KATZ: Okay. Thanks.

7 DR. LIPZSTEIN: You asked me if I
8 have something to add. I think I can't see
9 what the results of milligrams of thorium
10 really means. Depending on the scenario, we
11 made calculations that they can give a very
12 high dose to the organs.

13 Even, for example, if you take
14 data that is below the detection limit of 6
15 milligrams that were reported by NIOSH as
16 being non-exposed people, 1 milligram, for
17 example, can give, depending on the scenario,
18 can give a dose to the bone surface higher
19 than 1 sievert, which is a very high dose.

20 The 1 milligram, you know, it is
21 impossible to be background because background
22 volume is around 2 micrograms. I have many

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1 experiences in measuring people that ²⁰² are
2 exposed to thorium. If you really see some
3 actinium or some lead, that person is highly
4 exposed.

5 Then, if you look, as John has
6 pointed out, if you look at Table 1 and you
7 look for the people that had results reported
8 in milligrams of thorium and in nanocuries of
9 lead-212 and in nanocuries of actinium-228,
10 you can't see any correlations between the
11 milligram thorium results, the reported lead
12 in nanocuries, or the reported actinium-228 in
13 nanocuries.

14 You have, as John pointed out, the
15 4.3-milligram result, which was done in 1971,
16 which is in the period of time we are looking
17 at. It has a minus .04 lead-212 result. And
18 then, the 2.2 has negative results for
19 lead-212 and for actinium-228. And then, you
20 have the same result with positive actinium
21 and lead-212.

22 So, there is no relation. We

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1 don't know which nuclide they were measuring²⁰³
2 and what these milligrams really mean. The
3 problem is that, if it has a real
4 significance, it would give them very, very
5 high doses. So, I think those results don't
6 have any significance. I don't know what they
7 mean.

8 And also, John has already pointed
9 out, also, that we took some results that had
10 follow-up. We had, for example, I think, 25
11 milligrams of thorium lung burden result that
12 were taken in March, and then in July it
13 dropped to .03 milligrams, when you would
14 expect in July 8 milligrams. So, we don't
15 know.

16 I think the result in milligrams
17 doesn't have any meaning that we know. We
18 don't know. So, I think we have a bunch of
19 numbers, a big bunch of numbers, that don't
20 mean anything.

21 What we wanted to say is, also,
22 that I don't know if people at Fernald took

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1 these results as meaningful results in terms²⁰⁴
2 of looking at the workers' exposures because,
3 even for the high milligrams result, there was
4 no follow-up. So, we would expect if someone
5 had a very high chest result, that would mean
6 a dose much higher than sieverts, higher than
7 10 sieverts, might be implied in this. Then,
8 they would have a follow-up to see what this
9 really means, but you don't see it. Instead,
10 it is just see they are calculating what this
11 means in terms of maximum permissible result
12 for uranium, not thorium.

13 So, that's it. I do think that
14 those numbers, we don't understand them. We
15 don't know what they really mean.

16 MR. ROLFES: This is Mark Rolfes.

17 John and Joyce both covered a lot
18 of various different topics about the
19 uncertainties of thorium lung counting.
20 Rather than trying to address each one of
21 those, I would prefer to come back one at a
22 time, so that we can provide our most recent

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1 response to each of these issues that have²⁰⁵
2 been presented and each of these concerns.

3 We just recently received these
4 new concerns. We have responded to many of
5 these previously in earlier White Papers.
6 Some of these we just disagree with SC&A on,
7 and others we share the same findings, I
8 guess, for example, or the same concerns. But
9 most of those are related to the uncertainties
10 associated with measurement.

11 It is NIOSH's opinion that we can
12 provide a claimant-favorable method to
13 interpret those uncertainties to give the
14 benefit of the doubt in workers' dose
15 reconstructions.

16 Regarding the high doses for
17 thorium, you know, the dose to a given organ
18 is all going to depend upon the solubility,
19 the amount of exposure to thorium, the
20 distance in time between the exposure and the
21 measurement, the biokinetics of the body, and
22 various biological systems.

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1 If you take a look at bone doses²⁰⁶
2 and lung doses, for example, those are going
3 to be two of the higher-exposed organs for
4 thorium, while other systemic organs are going
5 to have doses on the orders of magnitude much
6 lower than the reported bone surfaces.

7 The bone surfaces are a very, very
8 small, thin layer of active dividing tissue.
9 Because the active dividing tissue is so, so
10 small, there is a lot of energy deposited in
11 that tissue. That is why the doses are so
12 high. This all depends, though, upon the
13 solubilities of the thorium.

14 We have also worked on developing
15 some new intake-retention fractions. I am
16 jumping around, but I am trying to give you
17 some updates as to what we have done, and then
18 I would like to go back to discussing one
19 issue at a time, to hopefully state where we
20 share the same opinion or where we have our
21 differences.

22 Before we get to that, though, we

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1 prepared a small presentation just to provide²⁰⁷
2 a written summarization of what we have tried
3 to do in the past couple of weeks since we
4 have received SC&A's reports. This is just a
5 draft update presentation. It is not our
6 formal response yet. We tried to prepare
7 something, so that we had something to discuss
8 at this meeting.

9 This is something that I sent out.
10 It is a PowerPoint presentation. I will just
11 briefly go through some of these points in
12 here.

13 This was the NIOSH position on
14 FMPC local in vivo radiation monitoring
15 laboratory thorium chest counts. We went back
16 and had NIOSH conduct a review of all the
17 White Papers and exchanges. We had Don Beal
18 go back to review the NIOSH White Papers. And
19 then, he endorsed the current positions on the
20 issues. Don Beal has experience in lung
21 counting at Pacific Northwest National
22 Laboratory.

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1 We also had Tom LaBone go back ²⁰⁸ and
2 revisit worst-case assumptions regarding the
3 chemical separations and the intake retention
4 fractions for thorium progeny. He has
5 produced a new White Paper. I don't have the
6 final White Paper yet. It is still in review
7 in DOE as well as in DCAS. As soon as that is
8 developed and our comments have been
9 incorporated, that will be sent out to the
10 Work Group.

11 It is our opinion, NIOSH's opinion
12 right now, that plausible bounding dose
13 calculations are feasible, and we have
14 demonstrated them.

15 I have a couple of graphs in here
16 of the thorium decay chain and, also, the
17 activity of natural thorium following chemical
18 removal of the impurities or the daughter
19 progeny.

20 Don Beal's review confirmed
21 previous positions that there is a wealth of
22 good information and papers on the subject --

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1 MR. KATZ: Excuse me. Someone²⁰⁹ on
2 the line, would you please mute your phone?
3 Someone on the line, we can hear people
4 talking in the background. Thank you.

5 No, we still hear it.

6 Joyce, is your phone muted? Is
7 that coming from you?

8 DR. LIPZSTEIN: No, it is not
9 coming from mine, no. There is nobody here.

10 (Laughter.)

11 MR. KATZ: Okay. Thank you.
12 Thank you. You were the only one who was
13 talking, so you were the only one I would --
14 but someone has joined the call, perhaps just
15 joined the call and has not muted your phone.

16 Please mute your phone. Press *6
17 to mute your phone.

18 CHAIR CLAWSON: There we go.

19 MR. KATZ: No, I still hear it. I
20 heard someone say sorry in the background, for
21 example. That phone is not muted.

22 Someone is on the call. They have

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1 not muted their phone. Would you please mute²¹⁰
2 your phone or hang up, either way. But we
3 can't proceed with all this noise.

4 I can hear shuffling of paper.
5 Please, everyone on the phone, please mute
6 your phone. Press *6.

7 Okay. Thank you.

8 Proceed.

9 MR. ROLFES: So, the most recent
10 review that was conducted by Don Beal, he felt
11 that we have appropriate bioassay and that we
12 can make bounding assumptions to reconstruct
13 thorium intakes.

14 NIOSH has produced a demonstration
15 of the dose calculation method. A new White
16 Paper by Tom LaBone on the calculation of
17 chronic intake retention fractions for
18 thorium-232, assuming shared biokinetics.

19 Tom has produced some calculations
20 which now show the worst-case scenario
21 disequilibrium, which is a result of three
22 sequential time separations. The timing of

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1 which -- the separations were conducted -- ²¹¹ was
2 done to generate the worst-case disequilibrium
3 of thorium and progeny. So, this we feel will
4 address the thorium mass-to-activity
5 conversion issue.

6 MEMBER ZIEMER: Excuse me. Is
7 that something that has occurred since the
8 SC&A critique?

9 MR. ROLFES: Yes, it is.

10 MEMBER ZIEMER: They have not seen
11 that?

12 MR. ROLFES: That's correct.

13 MEMBER ZIEMER: Got you.

14 MR. ROLFES: This was just
15 recently drafted. It is dated February --
16 well, I have seen bits and pieces of it from
17 February 2nd, and I think I have, hopefully, a
18 close to final --

19 MEMBER ZIEMER: We have not seen
20 that?

21 MR. ROLFES: No.

22 MEMBER ZIEMER: Thank you.

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1 MR. ROLFES: No, it has not ²¹² yet
2 been shared with the Advisory Board because it
3 is still --

4 MEMBER ZIEMER: I have so many
5 things, I am not sure what I have seen.

6 (Laughter.)

7 MR. ROLFES: We have done our best
8 to respond.

9 MEMBER ZIEMER: No, I appreciate
10 that. Thanks.

11 MR. ROLFES: But, then, I mean, we
12 have tried to have a week or two turnaround
13 from the time we received some of this
14 information.

15 MEMBER ZIEMER: Right.

16 MR. ROLFES: So, we have scrambled
17 to put as much as we could together in a short
18 amount of time, so that we could basically
19 have some responses to the most recent review.

20 So, NIOSH's opinion is that we can
21 bound thorium intakes based upon the mobile in
22 vivo radiation monitoring laboratory data. We

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1 have ample measurement data, and we can make²¹³
2 bounding assumptions which incorporate all the
3 various uncertainties.

4 Our coworker model pools data, and
5 it makes the worst-case scenario intakes
6 unlikely. Correction factors can be applied
7 to each worker from this coworker model. The
8 in vivo coworker model will be modified to
9 incorporate these worst-case correction
10 factors when the TBD is revised.

11 The items that remain unresolved
12 with Item 6b on thorium-232 lung counts by
13 SC&A: we have six bullets, I think, that were
14 presented to the Advisory Board at the
15 December 2011 Board meeting in Tampa.

16 NIOSH and SC&A agree that
17 appropriate bioassay samples were taken. The
18 SC&A issue is with the ORAU team
19 interpretation or the NIOSH team
20 interpretation of those data.

21 NIOSH has completed a series of
22 calculations which allow conservative bounding

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1 estimates of the lung burdens to be made from²¹⁴
2 the lead-212 in vivo measurements. These
3 calculations account for the disequilibrium
4 created by multiple chemical separations up to
5 three, and we have developed intake retention
6 fractions for each of these various scenarios.

7 These calculations adjust the
8 thorium mass results to account for new,
9 independent biokinetics of thorium and its
10 progeny, and that the disequilibrium factors
11 caused by the chemical separations that could
12 have occurred during the processing of thorium
13 at Fernald. This will change the original TBD
14 disequilibrium factor of .42.

15 In summary, these worst-case
16 bounding scenarios for thorium exposures,
17 worker exposures to thorium-232 are extremely
18 conservative and unlikely. In a worst-case
19 scenario, a single lung burden measurement
20 would be no more than 5.25 times the value
21 determined by the protocols set forth in our
22 Technical Basis Document. We feel that

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1 bounding estimates can be made for potential²¹⁵
2 thorium intakes, and that this is primarily a
3 TBD issue related to the interpretation of the
4 data we have available.

5 We have included an intake
6 retention fraction summary chart showing that,
7 in order to get the worst-case disequilibrium
8 of thorium-232 and progeny, one would have to
9 complete chemical separations at a time
10 interval of 4.5 years, a second chemical
11 separation at 7.1 years, and then another
12 chemical separation at 8.8 years in order to
13 come up with a worst-case scenario factor of
14 five.

15 Now whether this was actually done
16 at Fernald, whether they had a schedule that
17 separated thorium three times at these
18 particular intervals, I highly doubt that it
19 occurred, but this is the worst-case
20 hypothetical, basically, a bounding correction
21 factor as to what the worst-case
22 disequilibrium could be.

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1 This would sort of be applied ²¹⁶for
2 one point in time, for one thorium lung
3 burden, one measurement. But if you have more
4 data, more thorium lung counts, the likelihood
5 of encountering that worst-case scenario each
6 and every time that person has lung count is
7 impossible, essentially. So, this is a
8 hypothetical upper-bound, worst-case
9 correction factor of five, and, in reality, it
10 is likely much lower than that.

11 It is very improbable that all
12 workers could have chronically been exposed to
13 the worst-case scenario thorium progeny
14 distribution. Intakes that possibly occurred
15 in reality would have been comprised of
16 thorium progeny distributions with a
17 correction factor much less than the 5.25
18 bounding factor, due to the more realistic
19 assumptions regarding thorium processing
20 timelines.

21 The more measurements that exist
22 that were given an individual or a group, the

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1 greater the precision and confidence of ²¹⁷the
2 total set of lung burden measurements and the
3 smaller the chance of underestimating a
4 worker's thorium intake. And for that reason,
5 we previously committed to a worker who has
6 some thorium lung counts, rather than using
7 their individual thorium lung counts off the
8 bat, we would default to the 50th percentile
9 intake for thorium, unless that individual's
10 own data resulted in a higher internal dose.
11 So, right off the bat, anyone and everyone
12 with thorium lung count data would receive the
13 50th percentile intake.

14 That is our summary, and we can go
15 through the specific issues, if you would
16 like.

17 MR. STIVER: This is John Stiver.

18 Speaking for SC&A, we have kind of
19 laid out what we feel are the big issues here.

20 Without having a chance to really read this
21 paper, I don't think we would really be in a
22 position to comment on it at this point.

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1 DR. LIPZSTEIN: John, may I ²¹⁸ put
2 something?

3 MR. STIVER: Certainly, of course.

4 DR. LIPZSTEIN: Okay. If you go
5 to slide 9 of the presentation, it says on the
6 first bullet that NIOSH has completed a series
7 of calculations which are low, conservative,
8 bounding estimates of the lung burdens to be
9 made from the lead-212 measurements.

10 We, SC&A, agree with it. I think
11 that we didn't see it in the LaBone paper on
12 the IRF for biokinetics from the daughters of
13 thorium in the lung. But, anyway, all of
14 these are very good for the data that we have
15 on lead-212, which is after 1978. For the
16 period of time between 1968 and 1978, when we
17 have the data on milligrams of thorium, this
18 doesn't help at all because we don't know what
19 this data in milligrams of thorium means.

20 Again, if you look at our Table 1,
21 it doesn't say anything. You can look at the
22 data on the -- let me go to Table 1 again,

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1 where Table 1 states everything. 219

2 Because we can't say what was --
3 look at Table 1. You have, again, 4.3
4 milligrams of thorium, and that is a negative
5 lead-212 activity. So, certainly, it was not
6 calculated to lead-212, the 4.3.

7 Then, you look at a lot of results
8 that were equal to 2.10. And I put on the
9 table the results were taken from, the first
10 one, two, three, four results were taken in
11 the same month from people that were in the
12 same pilot plant. And then, the other results
13 were taken at Plant 4. The five results that
14 had 2.10 milligrams of thorium results were
15 taken from Plant 4 at the same time, in
16 October 1979. And you look at the different
17 results that they have for actinium and the
18 lead, and you can't make a relationship
19 between having the same 2.10-milligram
20 results. And then, you have the three other
21 results with negative lead-212 that we have
22 pointed out. So, what I mean is that we don't

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1 know what the result in milligrams is. 220

2 If you look also -- again, I am
3 repeating myself again. It is just to say
4 that those results don't have a meaning in
5 terms of intake. We can't relate it to intake
6 so we can't relate it to dose.

7 And this is not something that you
8 can just say, oh, these are background
9 numbers. They are not background numbers.
10 They are thousands of times higher than
11 background. Background is on the order of 3
12 micrograms, and here we are looking at 2
13 milligrams, at 1 milligram, at 4.3 milligrams,
14 5.1 milligrams, and we are saying, oh, they
15 are less than the detection limit of 6
16 milligrams. But I don't know what is this
17 detection limit. I don't know what it is
18 because we have thousands of times higher than
19 the natural background.

20 And they can imply in very high
21 doses, okay, it is for Type M thorium. But we
22 had exposure to thorium nitrate. We know we

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1 had exposure to thorium nitrate, and it gives²²¹
2 very high doses to the bone.

3 And we didn't make implausible
4 scenarios, no, when we made it. Because the
5 thorium workers, they didn't work for the
6 whole year. We know they have worked for a
7 certain amount of time, and then they were
8 measured sometimes after their exposures.

9 If you look at them, all the
10 scenarios give very high doses. So, I don't
11 know if those doses are real or not. We just
12 know we don't understand what those numbers
13 mean.

14 And if they were measured through
15 actinium and not through lead-212, then we
16 would have an uncertainty of more than 100.
17 We can see this by your slide here. In that
18 presentation, you have the slides, one of your
19 first slides, slide 4, and we can see that, if
20 those measurements were done through actinium
21 and not lead-212, we could have 100 times
22 uncertainty here.

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1 So, I don't know. I think these²²²
2 results in milligrams of thorium, it doesn't
3 have any significance in terms of intake or
4 dose, or at least we don't know how to relate
5 them to intake and dose, whatever calculations
6 we do.

7 MR. ROLFES: Joyce, this is Mark
8 Rolfes.

9 The magnitude of the dose that you
10 are reporting, to say that these are high
11 doses is sort of subjective because you are
12 identifying, essentially, one of the highest-
13 exposed organs, the bone surfaces. And it is
14 not true for all organs that these doses are
15 so high.

16 And also, it is reported, you are
17 reporting 50-year committed effective dose
18 equivalence. The dose to the bone --

19 DR. LIPZSTEIN: For 30 days'
20 exposure. You know, just for 30 days'
21 exposure. Imagine someone that was exposed,
22 you know, many times.

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1 Even if you go to the ²²³₁
2 millisievert, which you see on your graphs on
3 the response to SC&A and the response which
4 replaced this document, you will see that
5 there were many people that were exposed, you
6 know, that have data between 1 milligram and 6
7 milligrams, and these are sieverts also.

8 So, I mean, I don't know. And
9 then, you look at the people that had results
10 of lead measurements, actinium measurements,
11 and have milligrams of thorium, and you can't
12 make any sense of how they calculated it.

13 MR. ROLFES: Joyce, I am trying to
14 address the magnitude of the doses.

15 DR. LIPZSTEIN: Maybe they didn't
16 calculate it to actinium or lead.

17 MR. ROLFES: I can't really --

18 DR. LIPZSTEIN: That is what our
19 Table 1 shows. They didn't calculate it to
20 actinium or lead.

21 MR. KATZ: Okay, Joyce, let's let
22 Mark respond.

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1 MR. ROLFES: To finish what I ²²⁴ had
2 started saying before Joyce -- you are
3 presenting these doses as very high doses.
4 And from a regulatory standpoint nowadays,
5 that may be true. We are not trying to get
6 the best estimate of a person's dose
7 necessarily in this compensation program. We
8 are trying to calculate a claimant-favorable
9 dose. We make a lot of assumptions in doing
10 that, but, ultimately, the dose could be very
11 high.

12 But, still, to get back to what
13 you are saying, the high doses is a subjective
14 thing. If you are talking a bone surface dose
15 of 10 sieverts over 50 years, that really
16 doesn't amount to much per year. I mean, you
17 are talking, if you have, for example, 100 rem
18 over 50 years, when you divide that 100 by 50,
19 you get down to much more representative
20 doses.

21 In this program, we are using
22 annual doses. Doses of 10 rem to an organ per

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1 year are not unreasonable. And in fact, ²²⁵ you
2 would need doses of that magnitude in order to
3 receive of Probability of Causation greater
4 than 50 percent.

5 DR. LIPZSTEIN: Can I? Well, this
6 would be doses for someone, for example, that
7 was exposed for 30 days. Imagine that this
8 worker came back and was exposed the other
9 year.

10 But I am not talking about that.
11 What I wanted to point out is not that. What
12 I wanted to point out is that we don't know
13 what the milligrams results indicate. Because
14 in the paper that was presented to us, the
15 last paper that NIOSH presented to us, it was
16 said that most of the workers had very low
17 intakes, very low doses of thorium, and that
18 they had exposures near the natural exposures.
19 And I am saying that this is not true.

20 What is reported as very low
21 background, it is not background. It is a
22 thousand times background. A thousand times

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1 background means really high doses. 226

2 So, what I mean is that I don't
3 know if this milligrams volume results, what
4 they mean in terms of intake and in terms of
5 dose, because we cannot relate them with the
6 real measurement that was taken.

7 So, if you look at Table 1 again,
8 I am sorry to be repeating myself, but if you
9 look at Table 1 again, there is no --

10 MR. STIVER: Correlation.

11 DR. LIPZSTEIN: -- correlation
12 between lead-212 or actinium-228 and the
13 reported thorium results in milligrams. So,
14 if you used shared semantics, if you used non-
15 shared semantics, if you use daughter, if you
16 use a -- I don't know what conservative
17 assumption about it could lead them to use
18 this. It is impossible to correlate what was
19 seen in the measurements of lead-212 and
20 actinium-212 and correlate it with milligrams
21 of thorium.

22 So, if they were not measured

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1 through lead-12 or actinium-228, it doesn't²²⁷
2 mean there weren't assumptions you make.
3 Understand? You don't know what those
4 measurements mean. That is my point.

5 MR. STIVER: Joyce, this is John
6 Stiver. Could I just step in for just a
7 second?

8 DR. LIPZSTEIN: Yes, please.

9 MR. KATZ: Sam?

10 DR. GLOVER: Just as a matter of
11 perspective, historically, as a chemist,
12 thorium is talked about as 100 percent natural
13 thorium-232. And so, when they talk about
14 milligrams of thorium, that was a natural
15 consequence. I realize we are talking progeny
16 and how to relate that back.

17 I did want to relate one thing,
18 though. Dirt is about, you know, it is on a
19 micrograms-per-gram basis. Thorium does
20 accumulate, as an hypothesis in autopsy data.
21 And so, it is fairly measurable, even by
22 alpha spectrometry.

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1 And so, it is not a microgram²²⁸ in
2 the lung; it is more on the order of 100. I
3 think, Joyce, probably it is maybe 100
4 micrograms, several hundred micrograms of
5 thorium are probably present as an adult ages
6 with insoluble thorium.

7 And so, it is not just a single
8 microgram, a couple of dpm or tenths of a dpm.

9 It does accumulate in your thoracic lymph
10 nodes.

11 So, just as a point of
12 perspective.

13 DR. LIPZSTEIN: The 3 micrograms
14 is for an adult. It is the background for
15 people that live in the United States. That
16 was the measurement that was done by Shawki
17 Ibrahim and Wrenn, Singh and Wrenn. They made
18 measurements in Washington, D.C., and they
19 made measurements in Denver, Colorado. The
20 range for the adults was between 3 and 6
21 micrograms of thorium total.

22 MR. KATZ: Before anyone speaks

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1 anymore again, we have someone on the line ²²⁹ who
2 hasn't muted their phone or has come back on
3 the line without muting their phone. Please
4 press *6 to mute your phone.

5 I'm still hearing, there's
6 conversation. Someone has an open phone line.
7 Please mute your phone. Press *6 to mute
8 your phone.

9 We are still listening to you.
10 Hello?

11 Excuse me. There is someone on
12 the line who has an open line. Would you
13 please mute your phone? You are disrupting
14 the call.

15 I'm sorry. I can call the number
16 and get them disconnected, which I will do.

17 Try to go ahead.

18 MR. STIVER: Okay. This is John
19 Stiver.

20 I just wanted to kind of step back
21 and look at this in the broader perspective
22 rather than debate whether the natural

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1 background is 5 milligrams or 100 milligrams.²³⁰

2 The reason we did this comparison
3 was really because, in the NIOSH paper, there
4 was a statement that a high preponderance of
5 sub-MDL measurements really indicated that we
6 were looking at background-level exposures.
7 We kind of believe that that was not quite the
8 entire story because in this situation that we
9 are dealing with, it is a counting system that
10 is just not sensitive enough to measure the
11 intakes that would still result in significant
12 doses.

13 And so, whether it is sievert
14 level or rem level, the point being these are
15 significant intakes from a dosimetric
16 standpoint. And that is really the point we
17 wanted to make here.

18 We picked those numbers of bone
19 dose because, you know, thorium is known to be
20 a bone-seeker. That is one of the most
21 significant organs from a dosimetric
22 standpoint.

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1 We could very easily have added²³¹ a
2 table of other organs, but I think the point
3 being that these are not background-level
4 exposures. These are real exposures.

5 MR. ROLFES: We agree with that,
6 and that is an important point. We are not
7 saying that the Fernald workers had no
8 exposure. What this translates into, since we
9 have an MDA, a minimum detectable amount of
10 thorium, since this is 6 milligrams, anything
11 that is below that, if we don't have a good
12 feel for what exactly the reported value, if
13 we have a number below 6 milligrams, if it is
14 a non-detectable amount of thorium, we still
15 give credit to the claimant in the dose
16 reconstruction process. We assign half of
17 that minimum detectable amount and use that to
18 assign an intake.

19 Now, in addition to that, the way
20 coworker models are developed, the less than
21 minimum detectable amount intake -- or excuse
22 me -- lung burdens are also used in the

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1 cworker distribution to calculate a thorium²³²
2 intake.

3 MR. STIVER: Yes, I understand how
4 you guys do your modeling process. Our real
5 concern is that here we have a situation where
6 what appears to be categorical data, you have
7 some group of exposed personnel who we have
8 shown in most cases can be identified as
9 thorium workers. But there is such large
10 uncertainties, there is such a lack of
11 sensitivity in the measurements, that we can't
12 see much more than you have got. You have got
13 an exposure or you don't.

14 And once you start getting down
15 into what is left of the detection limit, as
16 table 1 shows, I mean, all these values are
17 sub-MDL. So, it doesn't surprise me that you
18 have got actinium and lead measurements that
19 are all over the map.

20 Our concern really is that we
21 don't have sufficient accuracy in this dataset
22 for it to be adequate in terms of dose

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1 reconstruction. I guess that is really ²³³ the
2 bottom line, when you kind of step back and
3 look it from a conceptual standpoint.

4 I mean, we can certainly argue the
5 details of certain parameter values and
6 whether certain personnel might have been
7 measured during a particular period of time or
8 not. But when you get back to the bottom
9 line, that is really it. We just don't have a
10 sufficient accuracy in this dataset.

11 I mean, I think it is not because
12 it was the fault of anybody or any technical
13 staff. I just think this particular approach
14 was never really intended to be quantitative
15 analysis.

16 MR. ROLFES: I disagree with that
17 last statement. I agree with you about what
18 you had said up until that point.

19 This measurement technique was
20 actually developed to become a quantitative
21 approach to estimate thorium lung burden.
22 SC&A stated in their report that it was more

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1 of a qualitative report, but that is not true.²³⁴

2 The excerpt actually from the Hap West
3 document that is cited by SC&A, where it said
4 it was to be a qualitative approach, states
5 the exact opposite.

6 On page 24 of the Hap West report,
7 it says, in-vivo gamma spectrometry is a
8 suitable method for detecting quantitatively
9 certain thorium daughters, on page 24 of that
10 reference from 1965.

11 And then, on page 27, it says,
12 summary of personnel monitoring
13 considerations. It says, in summary, for
14 personnel, there is presently no developed
15 technique for quantitatively estimating
16 thorium lung burden by analysis. A body
17 counter can be used to make this estimation,
18 but has certain interpretational limitations,
19 as we just described.

20 It is NIOSH's opinion that we have
21 developed methods to address these
22 uncertainties and these limitations.

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1 Definitely, the way that this program²³⁵
2 interprets the data that we have available to
3 us, we feel that it is very claimant-favorable
4 to apply these missed doses or doses below the
5 minimum detectable amount of the system that
6 was used. We feel that is claimant-favorable
7 and appropriate for a compensation program.

8 It is my opinion that the
9 sufficient accuracy definition is more
10 important as to what type of cancer one has,
11 rather than how high the dose values are
12 sometimes. Those are equally important
13 things, the high-dose values and which type of
14 cancer. You can have a 100 rem in some
15 scenarios and have brain cancer, and that 100
16 rem isn't going to be enough to cause a brain
17 cancer. But, on the other hand, if you have
18 100 rem and have leukemia, that is typically
19 going to be significant for a sufficient
20 amount of radiation to cause leukemia.

21 So, I mean, sufficient accuracy is
22 one of those things that is subjective. We

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1 might have one opinion of what might ²³⁶ be
2 sufficiently accurate, and someone else might
3 have a different opinion.

4 MR. STIVER: Sure.

5 DR. LIPZSTEIN: May I comment
6 again to Table 1? I'm sorry.

7 MEMBER ZIEMER: Hold off, Joyce.
8 You have had more time than anybody. Let's
9 get some other comments in.

10 These are minimum detectable
11 activities in the sense that we use it in
12 counting. So, it is not surprising that they
13 don't correlate with other things.

14 It is somewhat like in a film
15 badge, let's say your minimum dose that you
16 can measure is -- pick a number -- 10
17 millirem, for example. NIOSH typically says,
18 okay, if it is either a zero or an M or
19 something under the 10, we don't know what it
20 is. It is zero or it is not, and that looks
21 really inaccurate, but it is only inaccurate
22 right down here near your detection limit.

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1 So, you have been typically assigning half²³⁷ of
2 that value because over a period of
3 measurements they are going to probably
4 cluster around that point.

5 This to me looks similar, if you
6 did that with thorium results that are below
7 6.

8 DR. LIPZSTEIN: May I?

9 MEMBER ZIEMER: The mistake, I
10 think, is trying to correlate that with these
11 other things, which also are hovering around
12 zero. To take any individual ones and say,
13 well, here's 2.10 and .25, that doesn't make
14 sense if you compare it with 4.3 and 0.4.
15 Well, of course not. You are way down here in
16 the noise of the system.

17 It doesn't matter that it is way
18 above the background level that people have in
19 their lungs. It is the noise of the system
20 that you are looking at.

21 DR. LIPZSTEIN: No, it's not.

22 MEMBER ZIEMER: Yes, it is. It is

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1 the noise of the system. 238

2 DR. LIPZSTEIN: May I just one
3 second?

4 If you look at Table 2 again, you
5 have dose numbers, 2.10, right? That would
6 supposedly be below detection limit. But if
7 you look, for example, there is one that has
8 lead-212 of .40 and actinium of .7. That is
9 above the detection limit. The detection
10 limit is .2, .23 I think. So, it is above
11 detection limits, and the result is 2.10,
12 which we are not considering below detection
13 limit. So, we have many results here that are
14 above .23, which would be the detection limit
15 for lead-212 and actinium-228. And although
16 that, we have a result that is 2.10.

17 So, it is not the question of --
18 you know, I think we don't understand what
19 they did, how they calculated these results in
20 milligrams.

21 MR. STIVER: I think, Joyce, you
22 have a good point there. When you look at the

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1 data, there is greater than 6 milligrams ²³⁹ that
2 are reported in milligrams of thorium. You
3 also see huge amounts of variability in
4 numbers. And we really don't have any way to
5 get back from those measurements what the real
6 thorium intake may have been.

7 If you accept this, you are
8 accepting those numbers at face value, the
9 very, very tiny number of them that are
10 actually indicative of any kind of exposure.
11 And even within that, there is huge amounts of
12 variability.

13 So, you know, this idea of
14 sufficient accuracy, it is subjective. The
15 Board has to balance sufficient accuracy
16 against claimant favorability.

17 We are in a position where I think
18 we have done what we can do here. We have
19 laid out our understanding and our concern. I
20 haven't heard anything at this point that
21 really causes me to change my mind on this.

22 MR. ROLFES: When you have a

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1 measurement around the MDA, there is going²⁴⁰ to
2 be a lot of variability.

3 MR. STIVER: Even above the MDAs,
4 you will have variability.

5 (Laughter.)

6 MR. ROLFES: Sure. I mean, well,
7 keep in mind that the MDA is going to change
8 based on the individual's own body type, the
9 location of counter. So, there is a lot of
10 uncertainties there that you can't just
11 discount and say it is always 6 milligrams.

12 MR. STIVER: Oh, sure. But, Mark,
13 when you see a value of 10 or 15 milligrams in
14 one reading that six months later is .02, how
15 can you possibly imply from that --

16 MEMBER ZIEMER: Yes, that is a
17 separate issue, I think.

18 MR. STIVER: That is a separate
19 issue in a way, but it shows that there is
20 just this huge amount of uncertainty, even at
21 values that are supposedly above the stated
22 MDA.

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1 MR. ROLFES: Let's talk about²⁴¹
2 this, though. We have previously been -- this
3 has been referenced by SC&A previously, the 10
4 milligram which dropped down to a less-than-
5 detectable value in a matter of, I think, 40
6 days, was what was previously cited.

7 DR. LIPZSTEIN: Yes.

8 MR. ROLFES: We had requested this
9 information from SC&A. We wanted to take a
10 look at this, so that we could investigate
11 this on our own. We haven't received any
12 scenario from SC&A where they have been able
13 to reproduce what they have quoted as the 10
14 milligrams dropping down to .2 milligrams.

15 Now keep in mind, though, if we
16 had a 10-milligram measurement followed by a
17 .2-milligram measurement 40 days down the
18 road, we wouldn't treat that .2-milligram
19 value at face value. We would treat it as
20 one-half of the limit of detection of 6. So,
21 we would actually assume that .3 was an order
22 of magnitude of higher, at a value equal to 3

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1 milligrams. So, we would use that value ²⁴²to
2 reconstruct the person's intake.

3 DR. LIPZSTEIN: Yes, but the 10.2
4 milligrams, if you make the calculation, you
5 expect something around 6 milligrams. And
6 then, we have another example where we had 25
7 milligrams thorium lung burden in March 1976,
8 and then in July 1976 it dropped to .03
9 milligrams, when you would expect 8
10 milligrams. So, you had from 8 milligrams to
11 .03 milligrams. There is no uncertainty that
12 would say, oh, this is correct.

13 MR. ROLFES: Joyce, this is Mark.
14 Once again, if you have a value of
15 25 milligrams which dropped down below the
16 limit of detection to .02 milligrams, we would
17 use, for that less-than-MDA value of .02, we
18 would actually bump that value up to a 3-
19 milligram value because --

20 DR. LIPZSTEIN: Yes, but you would
21 expect 8 milligrams.

22 MR. ROLFES: That would also

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1 depend upon the -- well, excuse me. ²⁴³ That
2 would depend upon the solubility of the
3 thorium and several other factors involved in
4 that count.

5 DR. LIPZSTEIN: Yes, but I am
6 talking about Type M, which is the most
7 soluble you can expect from thorium. If you
8 think it is Type S, it would be a higher
9 value.

10 DR. GLOVER: Except for
11 contamination.

12 MR. ROLFES: Or large particle
13 ingestion, are two other scenarios that could
14 play into a more rapid decrease in a
15 measurement.

16 DR. LIPZSTEIN: No, the .03, it
17 would be below the detection limit. I think
18 we really don't know what those results mean.

19 Probably they are a mixture of measuring
20 radium, thorium instead of measuring
21 something, you know. That is why there is
22 this big drop.

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1 MR. ROLFES: If you have ²⁴⁴an
2 individual who was just walking out of the job
3 and had just been exposed to thorium, if you
4 took a lung count measurement from him, it is
5 likely going to be higher for that immediate
6 count. You would want to have a little bit of
7 a separation in between the exposure and the
8 measurement.

9 DR. LIPZSTEIN: Yes, because of
10 the thorium, yes.

11 MR. ROLFES: In order to get the
12 idea of how much thorium is remaining in the
13 body and delivering the dose. That is the
14 key. If it is cleared fast, it is not
15 delivering dose. If it is remaining in the
16 body, it is delivering dose. And you want to
17 have that separation I time between the
18 exposure and the measurement. That will give
19 you a better idea of how much material resides
20 within the lungs or in the body and how much
21 dose the lungs and other organs of the body
22 are receiving.

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1 MR. STIVER: Now that may be true.²⁴⁵

2 This is kind of a theoretical discussion
3 here, if it was one day or it was ten days.
4 We don't really know what the time period was.

5 We could probably make a pretty reasonable
6 assumption that it wouldn't be an immediate --
7 that particular intake might have happened, I
8 don't know, a month ago.

9 DR. MAURO: This is John.

10 Let me ask a sufficient accuracy
11 question. I am listening intently to this
12 discussion.

13 What I am hearing is that, at
14 least in one case, the low limit of detection
15 was 6 milligrams of thorium-232, and Joyce
16 explained that that must be associated with
17 about 600 rem to the bone surface, and
18 whatever the other values are to other organs.

19 So, what that really means is here
20 we have a person. We don't know what his dose
21 is. It could be zero, but it could be 600
22 rem, someplace between there. We don't know

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where it is.

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MEMBER ZIEMER: Committed dose,
John.

MR. STIVER: Yes, it is committed
over 50 --

DR. MAURO: Oh, okay. Then, per
year, we could divide that. But that is just
one measurement. Of course, then, what I am
getting at is, for that one -- let's work with
that number, just because I am going to pose a
very simple question.

The committed dose from that
person could be, what I am hearing, if you
accept that lower limit of detection, it could
be anywhere from zero to 600 rem to the bone
surface, 30-year committed dose. That kind of
uncertainty, zero to 600 rem, committed dose,
does that meet your criteria of sufficient
accuracy?

That is what is happening here.
We have got a person and we can say -- and I
don't know if Joyce would agree. What I heard

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1 is she may not believe that is 6 milligrams²⁴⁷,
2 either. I understand it could have been
3 higher. But let's just assume that is the low
4 limit of detection and we take that on face
5 value.

6 I am going to make it really
7 simple. You take that on face value that,
8 yes, we believe that, in fact, the lower limit
9 of detection was, in fact, 6 milligrams. That
10 means all you can say is that the real, but
11 unknown, dose commitment to this person's bone
12 surface is anywhere between zero and 600 rem.

13 Does that meet the test of sufficient
14 accuracy?

15 MR. ROLFES: John, this is Mark
16 Rolfes.

17 That is essentially asking if the
18 way the body handles a particular material is
19 sufficiently accurate.

20 DR. MAURO: Well, no, my problem
21 is that we are not talking about zero to 10
22 millirems, as we are with less than the lower

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1 limit of detection for a TLD. We are talking²⁴⁸
2 about zero to 600 rem.

3 This implies that we cannot
4 reconstruct the dose, in my opinion, to meet
5 sufficient accuracy because the methodology
6 does not allow for you to predict the dose
7 with sufficient accuracy.

8 MR. MORRIS: Ted, this is Bob
9 Morris. Please?

10 MR. KATZ: Yes, Bob.

11 MR. MORRIS: I have an opinion
12 about sufficient accuracy, too.

13 (Laughter.)

14 It is one that I actually
15 developed from listening to Dr. Ziemer say
16 this at some point in the past. The question
17 about sufficient accuracy really focuses on,
18 can we make an appropriate decision regarding
19 compensation of the individual? Not can we
20 get the dose right, but can we make the right
21 decision in terms of the claimant-favorable
22 compensation or not?

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1 And I would submit that we have²⁴⁹
2 shown you every reason to believe that we will
3 be making these compensations in favor of the
4 claimant.

5 MR. ROLFES: Good point, Bob.
6 Thank you.

7 CHAIR CLAWSON: Very good point,
8 Bob. So, we are going to give them all 600,
9 anybody that is in there. I beg to differ
10 with you on that being sufficient accuracy.

11 MR. ROLFES: That is exactly what
12 we do. We give the benefit of the doubt. The
13 way this program is designed, you give the
14 benefit of the doubt to the claimant. It is
15 within your purview. If you don't believe
16 that our approach is accurate, so be it.

17 MEMBER SCHOFIELD: Well, I have a
18 question, going back to the calibration. I
19 mean, obviously, in your instrumentation you
20 are going to have to do some kind of
21 calibration. Do we know what kind of
22 procedures they used for their calibration,

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1 which would give you at least a good feeling²⁵⁰
2 about the accuracy of their measurements? Do
3 we have that data?

4 MR. ROLFES: Yes, there is
5 information. Since this is light bulb noble
6 in-vivo counter, the calibration scenarios and
7 background on the machine, there is a
8 reference developed by Hap West in 1965. And
9 then, there is also some calibration data that
10 we have got on the K: drive as well, showing
11 different calibration using different types of
12 phantoms and different amounts of thorium of
13 different ages. That has been out there for
14 years, I think.

15 MR. STIVER: Yes, inherent in all
16 those discussions of calibration is this
17 caveat that the measurements have to be very
18 careful. They have to be measurable, both the
19 different isotopes, actinium and lead, in
20 order to gauge the age of the source. There
21 is a very inherently uncertain practice to do
22 this.

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1 And so, I mean, John has a ²⁵¹very
2 good point. What are you going to reflect
3 this to find what is sufficiently accurate?
4 In this particular case, we are taking an MDL
5 dose, which could range from zero to 600. Or
6 if you look at a later time period, depending
7 on the scenario, it could be higher than that.
8 Is that really reasonable to use that as the
9 basis for accuracy?

10 For a TLD, when you are looking at
11 a dose of 10 to 20 millirem, perhaps. But
12 this is the kind of decision that has got to
13 be put before the Board. Is this really
14 reasonable to make that kind of determination?

15 MR. ROLFES: It is a subjective
16 call, I mean ultimately.

17 DR. GLOVER: I would just submit
18 that it is for all plutonium, Super S. This
19 is a multi-sitewide discussion that you are
20 entering because it is saying, at what point
21 does an MDA become non-sufficiently accurate?

22 DR. MAURO: I think that you have

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1 just nailed it. This is a very fundamental²⁵²
2 discussion we are having here.

3 DR. GLOVER: It is.

4 DR. MAURO: We haven't had this
5 conversation before. It is very important.

6 DR. GLOVER: In a multi-sitewide
7 discussion, a generic analysis, I mean, I
8 would definitely like to have senior NIOSH
9 management, Neton and folks, weighing-in and
10 providing discourse.

11 This isn't related to Fernald. I
12 just want to make sure. We have some
13 limitations on this. And so, I think if we
14 want to get into this perspective, I would
15 really appreciate that we put it into an arena
16 where it is elevated at the right level.

17 CHAIR CLAWSON: Well, I am going
18 to be right honest with you. We have been
19 beating this around for long enough as a Work
20 Group and stuff. And it appears to me that we
21 are going to differ on our opinions. To me,
22 this can go before the full Board. I am sure

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1 that the full Board is going to weigh in²⁵³ on
2 this issue.

3 Paul?

4 MEMBER ZIEMER: Well, in one
5 sense, it is not any different than what we do
6 on all of our doses. You know, they all show
7 up as a distribution in a sense. And so, a
8 given worker whose most probable dose is here
9 at the peak, who may have had no dose, we go
10 up to the tail. If you had, let's say if all
11 the exposures were below the 6-milligram
12 value, yes, you would have a distribution of
13 some sort around that. And you say, yes, but
14 we are going to select -- we are not going to
15 assign zero. We are going to say it is
16 possible that that person -- we don't know for
17 an individual where they are in that, but we
18 are going to give them the upper end of that
19 tail in order to make it claimant-favorable.

20 And if they have more than 6,
21 always you go up in your detection system.
22 You can become more accurate in terms of your

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1 measurement. It is true of any system, like²⁵⁴
2 film badges or whatever, or any counting
3 system. As you get higher, you get more
4 accurate. As you get more accurate, the
5 uncertainties -- and you can assign that dose
6 more accurately.

7 So, the people for whom you don't
8 know the dose very well get a much, much
9 bigger break. I often tell people, if you
10 want to press for accuracy of measurement,
11 then the tail is going to come down, and your
12 Probability of Causation is going to be much
13 closer to your real value. It is sort of
14 like, the less we know, the better off you
15 are.

16 But, for those down in this tail,
17 John, I don't think we are saying zero to 600.
18 We are saying we can bound it at 600, or
19 something like that. Do you see what I am
20 saying?

21 DR. MAURO: Yes. No, remember, I
22 can --

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1 MEMBER ZIEMER: And I don't ²⁵⁵care
2 what the number is. I don't care if it is 600
3 rem or if it is 60 millirem, because you still
4 have that distribution. And conceptually, you
5 are saying, can I bound it? Can I put a limit
6 on it?

7 DR. MAURO: With sufficient
8 accuracy. No, see, I just raised a very
9 narrow question, and it really goes to, at
10 what point is your lower limit of detection so
11 poor that you cannot assign a dose with
12 sufficient accuracy?

13 MEMBER ZIEMER: Well, if all your
14 readings are below --

15 DR. MAURO: Now you could place an
16 upper bound --

17 MEMBER ZIEMER: -- that, yes.

18 DR. MAURO: I could take it a step
19 further. If the person did not die of acute
20 radiation syndrome, you could argue that you
21 placed -- I mean, I am being a little
22 facetious now; I realize that -- but you could

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1 say, well, he didn't get more than 600 ²⁵⁶rem
2 whole-body dose, because that is of the
3 metric.

4 I have got to say, when I am
5 hearing 600 rem as being a low level --

6 MEMBER ZIEMER: John, this is 600
7 rem on 50 years. It is about 10-12 rem a
8 year.

9 DR. MAURO: Twelve rem a year,
10 yes.

11 MR. ROLFES: And this is for one
12 of the highest-exposed organs. That is the
13 most important point in there.

14 DR. MAURO: Right. I agree. But
15 I think that the concept, this concept has not
16 been discussed before. When we have a low
17 limit of detection that is up in a range that
18 is very high doses --

19 MR. ROLFES: These aren't that
20 high of doses, John.

21 DR. MAURO: Let me just ask Joyce
22 one question. Joyce, do you believe the 6-

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1 milligram number is a number that is²⁵⁷ a
2 reliable number. That is, that is, in fact,
3 we can say with a degree of confidence that,
4 when they say my lower limit of detection is 6
5 milligram, do you feel that that is a number
6 that you trust?

7 DR. LIPZSTEIN: No.

8 DR. MAURO: Okay. That is the
9 second --

10 DR. LIPZSTEIN: It doesn't reflect
11 Fernald. We have many other detection limits
12 in other papers saying about 10. We don't
13 know.

14 And I have another question, John.
15 Suppose someone had a result -- you know, it
16 is not a coworker model; I mean a worker. A
17 worker had a result of 2.10 milligrams of
18 thorium. It was positive, higher than the
19 detection limit of lead, .40. It is higher
20 than the detection limit of .65, actinium-228,
21 which is also higher than the detection limit.
22 So, you have a result of 2.10 that could be

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1 measured through lead and actinium. And ²⁵⁸you
2 calculated those on this 2.1 milligrams.

3 And then, you have another worker
4 who had the double, 4.3 milligrams, and you
5 calculated those for 4.3 milligrams. He will
6 have the double of the dose of the guy that
7 had 2.1. But, yet, he had lower than
8 detection limits lead and actinium. So, what
9 does this mean?

10 DR. MAURO: So, what I am hearing
11 is there are two questions that I guess SC&A
12 is putting on the table.

13 One is, the data itself, as it
14 speaks to us, does not make sense. So, we
15 don't believe the 6 number that we are looking
16 at as being the low limit of detection.

17 And second, even if it is, we are
18 raising a policy question, is it appropriate
19 to move forward and make judgments on
20 sufficient accuracy when the real, but
21 unknown, dose could vary over such an
22 incredible range?

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1 I guess those are two. That ²⁵⁹is
2 what I am hearing this all boils down to.

3 In one case it is a technical
4 issue where SC&A does not trust the numbers
5 that we are looking at as being reliable, and
6 that certainly is a very -- in other words,
7 our position is we do not trust those numbers
8 as measured between 1968 and 1978 and
9 reported, for the reasons discussed.

10 And second, the other half of it
11 is, even if we did, we are raising a policy
12 question of whether or not that low limit of
13 detection is compatible with the concept of
14 sufficient accuracy.

15 MR. STIVER: John, you are kind of
16 inheriting that. Really, it gets into the
17 point, a particular detection system, when is
18 it deemed not suitable for a particular
19 application? That is really, I think, the
20 question we are asking here.

21 MEMBER MELIUS: This is Jim
22 Melius. If I can ask a more mundane,

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1 practical question? 260

2 It is my understanding NIOSH has
3 two reports that are about to be -- I can't
4 tell if they are in review or they are
5 completed or not, but I am trying to get a
6 sense of when they will be available.

7 MR. ROLFES: Dr. Melius, this is
8 Mark.

9 We just received SC&A's two or
10 three reports on thorium within the past week
11 or two weeks. We just prepared some draft
12 responses to those for discussion today. We
13 should be able to get our more formal
14 response, we hope to have it in time for the
15 upcoming Advisory Board meeting, but it is
16 going to be a very tight schedule at this
17 point.

18 MEMBER MELIUS: I would strongly
19 urge you to get it done by the Advisory Board
20 meeting.

21 MR. ROLFES: We will definitely
22 work to do that, sir. We have got many irons

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1 in the fire. So, we will work to achieve²⁶¹
2 that.

3 MEMBER MELIUS: I will email Stu
4 to that effect also. You know, I understand
5 what you are saying, and I don't expect you to
6 commit to that. So, that's fine.

7 DR. GLOVER: There was a question
8 I think Mark was asking earlier. I want to
9 make sure. I know that Joyce has said that
10 there are certain workers where we saw this
11 large dropoff. Are we clear on who those
12 workers are, Mark? Do we have that data?

13 MR. ROLFES: That information
14 hasn't been provided to us.

15 DR. GLOVER: Can we get that?
16 That's okay. Could we just get it? I just
17 want to make sure we have it. Because being a
18 whole-body counter, there's lots of reasons
19 why things happen, why you can count people
20 multiple times, and that is certainly
21 appreciated. But I think it is good if we
22 have that data, so we can address it.

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1 I would like to remind everybody²⁶²
2 that DOE orders, as they stand now, allow 50-
3 rem committed dose effective to an organ.
4 That is, it is not 5 rem a year. It is
5 actually organ dose is 50 rem over your
6 lifetime, committed effective dose.

7 And so, the 500, while being high,
8 sounds a lot higher when you talked about 5,
9 but it is really 10 times the limit of what
10 you have today. And so, you are talking about
11 technology shortfalls. At what time does this
12 technology shortfall become incompatible with
13 this, I think is what you are meaning.

14 MR. STIVER: Yes, that is really
15 what we are getting at here.

16 MR. ROLFES: Yes, that is a good
17 point, Sam. That is what I wanted to say.

18 I'm sorry.

19 DR. GLOVER: No, that is okay.

20 MEMBER ZIEMER: One other point on
21 minimum detectable activity, and I don't know
22 whether this 6, or whatever, number is right

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1 or wrong, but the fact that some other counter²⁶³
2 or unit or facility gets 10 I think is
3 immaterial.

4 You can improve your minimum
5 detectable activity by counting longer. So,
6 we can't intercompare the facilities like
7 that. If 6 is what Hap West got with counting
8 with a certain size crystal for a certain
9 length of time, I am not concerned about that
10 number per se. That is what they get.

11 They are saying, "We can't detect
12 lower than that with any confidence." And
13 some other counter or some other group may
14 say, "Well, we can't do any better than 10."
15 They probably have a different counting system
16 and maybe they have a different period of
17 time.

18 But, whatever it is, I think the
19 issue is more the philosophical one that you
20 are talking about. It is not the fact that it
21 is 6, and that that results in a lifetime dose
22 that is high when people get more than 6. If

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1 it is 6, so be it. What do you with ²⁶⁴the
2 values that are below that, because they are
3 in the noise of the system, which was what I
4 was trying to emphasize.

5 MR. STIVER: Yes, that was really
6 our point in trying to illustrate this. We
7 are kind of getting to that whole issue of,
8 was this counting system really adequate for
9 the task at hand? Again, it kind of
10 transcends Fernald at this point.

11 MEMBER ZIEMER: Right. And I
12 suppose at that time, where they are working
13 under -- what years were these?

14 CHAIR CLAWSON: 1968 to 1978.
15 That is under Ohio --

16 MEMBER ZIEMER: Well, 1968, they
17 are already in the 5 rem per year. They were.
18 But the lifetime limit, then, for a person --

19 MR. STIVER: So, you probably
20 preferred something on one year which --

21 MEMBER ZIEMER: Yes. I mean, a
22 person for a 50-year working life could

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1 technically get -- well, that is whole body²⁶⁵.

2 That is whole body. Now, if you use the
3 correction factors, like if you are talking
4 lung dose, for example, it is not 5 rems per
5 year.

6 MR. STIVER: If you are looking at
7 stochastic effects, yes, for that particular
8 -- you know, you are going to have the
9 weighting factor that goes along with that.

10 MEMBER ZIEMER: Yes. Well, I am
11 just trying to say the number sounds big until
12 you put it on an annual basis and put the
13 organ weighting factors in, and it is not much
14 different from other exposures then.

15 CHAIR CLAWSON: But, Paul,
16 wouldn't you also be able to take, if it is
17 over the detectable limit, be able to back-
18 extrapolate it and come up fairly close to
19 what they came up with? I have a hard time
20 with --

21 MEMBER ZIEMER: Well, when you get
22 over -- I don't know. Are they detecting the

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1 actinium separately? 266

2 MR. STIVER: Part of the problem
3 is this table shows during the period of
4 overlap, when you actually have the actinium
5 and lead measurements in milligram form. You
6 only have during this short period of time
7 here.

8 CHAIR CLAWSON: 1968 to 1978.

9 MR. STIVER: We are trying to
10 determine whether these measurements of
11 lead-212 really match up to the milligrams-of-
12 thorium data. It is really inconclusive when
13 you look at this, their comparison here.

14 MEMBER ZIEMER: Yes, and if they
15 are down in the detection limit on both of
16 those, it is going to be hard to correlate
17 that kind of data.

18 MR. STIVER: In this particular
19 data, you have got one that is close to the
20 detection limit, but you can see that these
21 other values are way off.

22 CHAIR CLAWSON: So, did we look at

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1 anything over the detection limit? 267

2 MR. STIVER: Yes, we did. In the
3 previous paragraphs, Joyce brings up under the
4 issue of biokinetic realism these situations.

5 There are two kind of anecdotal discussions
6 here about, if you had measurement A at time
7 period T, what would you expect subsequent to
8 that? And the data that we see don't really
9 seem to comport with known biokinetic
10 properties. Granted, there are individual
11 variations and the type of the particular
12 characteristics of a given intake are going to
13 have a big impact on that as well.

14 DR. GLOVER: Again, I would just,
15 from a standpoint of does something make
16 sense, often faced with contamination issues
17 as a whole-body counter -- and I did actually
18 misspeak. Fifty rem per year every year you
19 have a plutonium intake, we do the committed
20 effective dose, you know, that you are allowed
21 to get 50 rem to the lung. The next year you
22 have got to get the next 50.

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1 MEMBER ZIEMER: But that is²⁶⁸ a
2 dose-weighted factor.

3 DR. GLOVER: No, so every year the
4 lung gets 50 rems.

5 MEMBER ZIEMER: Yes, sure.

6 DR. GLOVER: And the next year,
7 you get another. So, you can actually
8 receive, even today under DOE rules, limits
9 that the 12 rem is not outside of from an
10 organ-specific dose. Those are allowable
11 limits. Those are within the allowable limits
12 today.

13 MR. STIVER: With your actinium
14 and in your .12 factor for --

15 DR. GLOVER: But those are for
16 whole body. This is for the lung.

17 MR. STIVER: Yes.

18 DR. GLOVER: Remember, that 12 rem
19 was for the organ.

20 MR. STIVER: Oh, sure. Right.

21 DR. GLOVER: Remember, we talked
22 about some organ-specific dose.

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1 MR. STIVER: Yes. 269

2 DR. GLOVER: And so, that is
3 within the legal limit today. You could
4 deliver 12 rem to the bone surfaces every
5 year.

6 MR. STIVER: I guess the question
7 is, do you want to have a counting system that
8 is accurate enough to where you can get down
9 to a much lower --

10 MEMBER ZIEMER: Oh, yes, you
11 always want to --

12 DR. GLOVER: I am just letting you
13 know that today's list -- anyway, it is your
14 all's --

15 MR. STIVER: So, these are high
16 doses, and, granted, you are allowed high
17 organ doses which would appear to be
18 outrageous in some senses, but they are good,
19 once you start factoring in the actual
20 weighting factor for a given cancer.

21 MR. ROLFES: The high doses, what
22 I had tried to say before, it is more how the

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1 body acts. I mean, what type of cancer ²⁷⁰ you
2 are reconstructing a dose for, it is the
3 biokinetic models and the dose delivered to
4 different organs depend more upon those organs
5 and the processes going on within those
6 organs.

7 The dose value or the intake or
8 exposure amount is equally important, but so
9 is the type of cancer, the organ. To say 600
10 rem over 50 years, which is roughly, on
11 average, 12 rem per year, you get more dose in
12 the first few years and less towards the end
13 of the 50, that same 600 rem to the bone
14 surfaces is going to be less than 100 millirem
15 to another organ over 50 years. So, it all
16 depends on what organ it is. The bone surface
17 is just that organ that is such a small mass
18 where thorium progeny concentrate. That
19 delivers all the dose.

20 The prostate, for example, or the
21 bladder or your eyeball or your skin, thorium
22 does not concentrate there. So, the doses

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1 over 50 years or even annually, the doses are ²⁷¹
2 going to be orders of magnitude less.

3 MR. STIVER: Mark, I just want you
4 to realize that we didn't put those in -- it
5 was basically illustrative of the magnitude of
6 doses which could accrue that would be
7 relatively important for thorium exposure.
8 That is why we included that.

9 MR. ROLFES: Sure.

10 MR. STIVER: Now the magnitude in
11 a particular year, relative to certain limits,
12 that is another issue altogether. We wanted
13 to show that here we have a situation where we
14 have data that are less than the detection
15 limit that are still, nevertheless, able to
16 result in a very high dose.

17 MR. ROLFES: Right.

18 DR. MAURO: This is John.

19 One more issue perspective related
20 to what I call this policy question is, there
21 was a time when very high doses would be
22 assigned, and everyone agreed it really

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1 couldn't be higher than this. I remember ²⁷² the
2 OTIB-4 where you would assign 100 MAC as being
3 a default high-end number, only to be used for
4 the purpose of denial. That was the
5 philosophy.

6 That is, yes, you may be at a
7 place where, for the sake of expediency, you
8 could assign a very, very high dose. But if
9 you still deny, that is an acceptable method
10 to go.

11 In a funny way, we are in that
12 kind of situation here. What you are saying
13 is we have a technology that will allow us --
14 by the way, I am not really saying we agree
15 with this. But if we, in fact, said -- and we
16 are not saying this -- but if we in fact said,
17 yes, we believe that 6 milligrams is a
18 reasonable upper bound and it can't really be
19 higher than that, now, as we heard Joyce say,
20 we don't believe that. But if we did, the
21 question becomes, shouldn't a number like that
22 be used only for the sake of denial, because

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1 it represents an upper bound that is extremely²⁷³
2 high that may not be real?

3 So, that is another perspective to
4 offer because we did encounter a similar
5 situation with OTIB-4.

6 MR. ROLFES: John, I think you are
7 referring to OTIB-2 on the 28 radionuclide
8 worst-case --

9 DR. MAURO: No, no, this was an
10 OTIB that was used as a default value for AWE
11 facilities to place an upper bound on uranium
12 exposures. It was being used solely for the
13 purpose of denial, because that was the
14 highest numbers ever experienced, 100 MAC. It
15 was on that order.

16 And right in the beginning of the
17 OTIB -- now it is no longer being used. You
18 have since replaced that with TBD-6000. But
19 the philosophy was, yes, there are times when
20 we can default to some upper-end number. It
21 is a number that we will assign for the sole
22 purpose of denial, to get through the process

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quickly.

274

I only bring it up because we might be in that territory right now, notwithstanding the fact that we don't even trust the 6-milligram number. But I am saying, even if we did, I think we are in an area where a conversation is needed when you have that much uncertainty in your ability to reconstruct a dose because of the methodology.

Are we in the realm of we don't have sufficient accuracy? And now we are at a place where this is no longer a question for SC&A to address.

CHAIR CLAWSON: Thanks, John.

I have one question.

MR. KATZ: That's all right.

DR. GLOVER: I was going to defer to him.

CHAIR CLAWSON: 1968 to 1978, the reason we are looking at this era is because this is when it was done in milli --

MR. STIVER: Milligrams, the

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1 source data. 275

2 CHAIR CLAWSON: Right. What
3 happened prior to this?

4 MR. STIVER: Prior to this was the
5 DWE work.

6 CHAIR CLAWSON: Okay.

7 MR. STIVER: From 1953 to 1967.

8 CHAIR CLAWSON: And then, after
9 1978, we --

10 MR. STIVER: They were still using
11 the same counting system, but they were
12 actually reporting the results for the
13 nanocuries of lead-212 and actinium-228.
14 Before that, you don't have that.

15 CHAIR CLAWSON: So, have we even
16 looked at the information from 1978 on?

17 MR. STIVER: We kind of tabled
18 that while we were looking at 1968 to 1978.

19 CHAIR CLAWSON: Okay.

20 MR. STIVER: We acknowledge that
21 there are advantages to using that data which
22 would minimize the uncertainty. Namely, you

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1 have the lead-212 values. 276

2 CHAIR CLAWSON: Well, I guess that
3 is part of my question as the Work Group
4 Chair, because I know that we have got big
5 differences on this. I think it is going to
6 go -- to tell you the truth, I would like to
7 be able to bring this before the Board, the
8 bottom line. We have been beating around this
9 10 years for I don't know how long. I don't
10 know how to bring it before them to get them
11 involved in this. Because, personally, I
12 don't think that, as a Work Group, we are
13 going to come to a resolution on this. So,
14 the bottom line is I think it falls onto the
15 Board.

16 And so, I am looking at Phil and
17 Paul. How do you feel that we should proceed
18 with this, because we have been going at this
19 one for a very long time? We are not anywhere
20 closer, in my opinion, than we were before.

21 So, Paul, any suggestions?

22 MEMBER ZIEMER: Well, I guess we

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1 need to have SC&A look at what their responses²⁷⁷
2 are. Or do you think that is going to change
3 anything?

4 MR. STIVER: Well, it is kind of
5 hard to say without seeing the details of it.

6 From what I see from the presentation, I
7 can't say that there is anything in there that
8 really seems to be a game-changer to me. You
9 know, the devil is in the details on most of
10 these things.

11 CHAIR CLAWSON: Well, and DCAS has
12 said that they need the raw data or the
13 individual files?

14 MR. BARTON: That is actually in
15 the database that gets compiled. So, you have
16 it.

17 MR. ROLFES: Yes, that was just
18 one small portion of it.

19 MR. BARTON: Yes, that was an
20 anecdotal --

21 MR. ROLFES: We can search for
22 10.2 and look where it is in the hard copy and

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find it.

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DR. GLOVER: I just wanted to make sure that what deliverables we walk away with.

One of those, we have a higher-order thing about this technology shortfall in this dose.

Is that something that you are asking us to address specifically? We could generically assume this -- because we have thrown a bunch of numbers around about whether it would be 500 or 600 rem. We just took that at face value. We can do a couple of scenarios or how does that look compared to various things, and describe what that is.

But I certainly think it is a broader-term thing. I wouldn't want to resolve it at this level, at least us. We would want to talk to other folks. I want to make sure we get the right action items.

MEMBER ZIEMER: Well, let me ask this question: from SC&A's point of view, a priori, were you thinking that the lead-212 and the actinium-228 and the thorium

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1 activities would be relatable on ²⁷⁹_a
2 proportional basis?

3 MR. STIVER: At levels greater
4 than the detection limit, we would expect to
5 see some correlation in those values.

6 MEMBER ZIEMER: And is that based
7 on an assumption of the age of the thorium? I
8 mean, if you don't know when the intakes
9 occurred, there is obviously separations in
10 the body metabolically between the three. You
11 have some possibilities on the ages of the
12 thorium.

13 So, I am wondering how useful that
14 is. What if you simply said, look, here's the
15 range of values that we get for these
16 bioassays on each of these three nuclides?
17 Let's take the group that is above minimum
18 activity level, and here's the ranges.

19 We take all that data and you
20 assign top of the range in the coworker model
21 for all these three nuclides. That would be
22 one way to do it, regardless of what the end

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1 dose is. 280

2 MR. STIVER: Well, what you are
3 proposing would be just like a bounding dose
4 based on the highest values that were --

5 MEMBER ZIEMER: That is what I am
6 saying, yes. Conceptually, is that an
7 approach or are you saying that, unless these
8 three correlate, we can't depend on --

9 MR. STIVER: Getting back to the
10 milligrams of thorium without knowing what
11 those numbers are, I mean, you could in theory
12 be off by a factor of 100 on the final result
13 if you are looking at actinium-228, for
14 example.

15 DR. MAURO: Paul, this is John.
16 Post-1978, that is the reason we
17 believe we do trust and do like those numbers.
18 You do have the actinium and lead information
19 that allows you to reconstruct the intake of
20 thorium-232.

21 MEMBER ZIEMER: Right. I am
22 talking about pre-1978. I am trying to find

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1 out what -- 281

2 MR. STIVER: Pre-1978, we just
3 don't have that type of data.

4 MEMBER ZIEMER: If you don't have
5 that, what do you do?

6 MR. STIVER: If you were to say we
7 have got to use this data that we have
8 available, you would have to look at that
9 small subsample for each year of maybe 2 or 3
10 percent. You would be essentially in a
11 position of just taking, I don't know if we
12 would call it an extreme upper bound, but a
13 very high upper-bound value. And then, you
14 would have a certain amount of, you would have
15 a large amount of uncertainty that would have
16 to be factored into that.

17 Even then, I mean, regardless
18 of --

19 MEMBER ZIEMER: But I am pointing
20 out, when you do that, that actually helps you
21 because it pushes the tail way out.

22 MR. STIVER: It does, but then it

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1 comes down to a matter of plausibility ²⁸² and
2 sufficient accuracy again.

3 MEMBER ZIEMER: Well, if you are
4 using real numbers and you accept --

5 MR. STIVER: Well, you've got to
6 accept them at face value.

7 MEMBER ZIEMER: All right, yes,
8 okay.

9 MR. STIVER: That is kind of the
10 conundrum we are facing here.

11 MEMBER ZIEMER: Okay. So, is the
12 concern, then, that even the real numbers are
13 off so much that you don't --

14 MR. STIVER: When you do look at
15 the few values, there aren't very many of
16 them, yes. The ones that are available that
17 are above the protection limit are highly
18 variable as well. There is some aspect of
19 individual variability that goes into that,
20 but there is also just the innate difficulty
21 of measuring thorium using this particular
22 technique.

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1 So, without having those²⁸³
2 numbers -- you have post-1978 where you can
3 actually go back. But, also, post-1978 is a
4 period of thorium storage. So, you have more
5 of a homogeneous source term than you would
6 have had during the processing period. So,
7 there is a lot less uncertainty there.

8 MEMBER ZIEMER: Well, let me ask
9 Mark this question then. If you were doing a
10 coworker model for those early years, let's
11 just take the thorium part. I mean, we have
12 all these ones that are below detection limit,
13 but you have some others, too.

14 MR. ROLFES: Yes.

15 MEMBER ZIEMER: In a coworker
16 model, what would you do? Would you take
17 everything or do you take these in the
18 coworker model and assign them the midpoint
19 before you put them into the mix?

20 MR. ROLFES: We would generate a
21 50th and 84th percentile. We would basically
22 use the data we have reported to us and do a

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1 log-normal distribution.

2 MEMBER ZIEMER: Of everything?

3 MR. STIVER: Uncensored.

4 MR. ROLFES: We would not censor
5 the data, correct. So, we would include a
6 reported value of 1 milligram, which was less
7 than the minimum detectable amount at face
8 value.

9 MEMBER ZIEMER: Got you.

10 MR. ROLFES: That is the way we
11 complete our coworker intakes.

12 MEMBER ZIEMER: Okay.

13 MR. ROLFES: To get back, when
14 SC&A had said that it was their opinion that
15 the doses could be -- or excuse me -- that we
16 could be off by a factor of 100 or more,
17 NIOSH, we feel that the upper-bound worst-case
18 correction factor would be a correction factor
19 of five.

20 MEMBER ZIEMER: Based on?

21 MR. ROLFES: This is based upon on
22 our draft new demonstration regarding the

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1 worst-case separations, chemical separations,²⁸⁵
2 of thorium from progeny.

3 MR. STIVER: Can I go ahead and
4 make a statement? Oh, go ahead and finish,
5 Mark, and then I will say something.

6 MR. ROLFES: This is something
7 that we developed since we received SC&A's new
8 report. This is new information that SC&A has
9 not yet seen.

10 MR. STIVER: One thing about the
11 separation, this is based on an assumption
12 that lead-212 is the radionuclide being
13 measured. And so, that is where this thrice-
14 purified material would have a ratio that
15 would be -- you would have that factor of
16 five.

17 Our concern is they may not have
18 even used lead-212. They may have been using
19 actinium-228, in which case, you know, because
20 of the buildup of the radium, you could be off
21 by huge amounts, depending on when actual
22 separation and intake occurred.

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1 MR. ROLFES: We have addressed²⁸⁶
2 that in this paper, different scenarios which
3 show -- maybe, Tom, I am not sure if you are
4 on the phone. Maybe you might be able to
5 speak to the different scenarios we have laid
6 out on how we would handle calculating
7 thorium-232 intakes chronically, and maybe
8 give us a brief summary of what you have done
9 in your chronic intake retention factors White
10 Paper, if you out there?

11 MR. LaBONE: Yes. Yes, I can do
12 that.

13 MR. KATZ: Thank you, Tom.

14 MR. LaBONE: There were two issues
15 that I addressed in that White Paper. The
16 first one was we have been discussing all of
17 the problems of just trying to figure out, if
18 you say you have thorium, just exactly what is
19 it; what is the mixture?

20 And so, what we said was, well,
21 let's just take a look at like how bad a
22 mixture could it be. And so, this is where we

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1 looked at it and said, okay, how many times²⁸⁷
2 did it go through a chemical separation?
3 Because every time you go through the chemical
4 separation, it will disrupt the equilibrium of
5 it and the amount of thorium-228, which is
6 really the parent of what we are looking for,
7 which is the lead-212, will go down.

8 So, anyway, we said we will just
9 run it through three separations at the worst
10 time. And so, those times in Mark's slides
11 are the times where there is a minimum -- let
12 me go back to his slide No. 12. The time in
13 years, those are the minima. So, for example,
14 right at time zero, you do a separation, and
15 then the minimum, which we have used in the
16 past, is at about four-and-a-half years.
17 Then, at that time, we did another separation,
18 and the next minimum occurs at 7.1 years after
19 time zero, and so forth.

20 So, anyway, we went through and
21 said, after three separations, this is
22 probably about as bad as it can get in

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1 reality. And so, if you use basically ²⁸⁸ the
2 mixture about a month after 8.8 years, give
3 the radium-224 time to grow in, and so forth,
4 and then the lead-212 will grow in, that that
5 would be the worst-case scenario mixture to
6 use.

7 And so, it would be hard to come
8 up with a mixture that would give a higher
9 dose base for a unit lead-212 chest count.
10 So, given nothing other than the fact that you
11 have some thorium and it has gone through
12 separations, that would be the worst case that
13 I could think of, anyway.

14 And so, in the absence of any
15 information about the source term, that is
16 what I think we are proposing to use.

17 DR. LIPZSTEIN: But how do you
18 know that it was measured to lead-212?

19 MR. LaBONE: I am not addressing
20 the issue of the milligrams of thorium that
21 you are talking about. The calculation was,
22 given a lead-212 chest count -- I understand

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1 your issues with how exactly did they come²⁸⁹ up
2 with the milligrams of thorium, okay, but this
3 is not related to that.

4 This was the question of, what
5 mixture should we use, given a lead-212 chest
6 count, and we don't know anything about the
7 source term?

8 MR. STIVER: Okay. So, this is
9 really applicable to the 1978-to-1988 time
10 period.

11 MR. LaBONE: Or, if you could
12 somehow relate the milligrams of thorium back
13 to what is the lead-212 that would have been
14 present from that, but to do that, as Joyce is
15 pointing out, you need to know something about
16 how did they calculate the milligrams of
17 thorium.

18 So, you could, theoretically, if
19 you came up with enough information about how
20 they did the calibration, you could use that
21 same ratio.

22 MR. ROLFES: Thank you, Tom.

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1 Now, along the lines of ²⁹⁰_a
2 reference regarding whether or not lead-212
3 was used as the photopeak to determine how
4 much thorium-232 was ultimately present, Don
5 or Bob, do we have a reference that says this
6 is the photopeak that was used? If one of you
7 two could possibly speak to that, please?

8 CHAIR CLAWSON: *6.

9 MR. ROLFES: If either of you are
10 speaking, Don Buhler or Bob Morris, you might
11 be on mute because we are not hearing
12 anything.

13 MR. MORRIS: I am not ready to
14 answer that question off the top of my head.

15 MR. ROLFES: Okay.

16 COURT REPORTER: Who was that?

17 MR. KATZ: That was Bob Morris.

18 MEMBER ZIEMER: That was Morris.

19 MR. ROLFES: Okay.

20 MR. STIVER: This is John Stiver.

21 I can say that our investigations
22 have not yielded that type of information.

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1 MR. ROLFES: Okay. We ²⁹¹ will
2 definitely get back to you on that. We will
3 take a look once again for any information.

4 DR. MAURO: This is John.
5 Tom LaBone, are you still on the
6 line? Tom spoke before?

7 MR. LaBONE: Yes, I am.

8 DR. MAURO: Tom?

9 MR. LaBONE: Yes?

10 DR. MAURO: Yes, you heard Joyce's
11 concerns, basically, and John Stiver with
12 regard to the 1968-to-1978 data where we have
13 these thorium-232 numbers that are reported
14 for the chest count. When all is said and
15 done -- and, Joyce, certainly correct me if I
16 am misquoting you -- but she doesn't trust
17 those numbers as being numbers that she
18 believes are correct and can be relied upon
19 for the purpose of dose reconstruction.

20 What do you feel?

21 MR. LaBONE: I have not looked at
22 detail, at the thorium milligram numbers. I

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1 have read Joyce's paper and I have listened²⁹² to
2 the conversations. I can make a couple of
3 comments.

4 The one is the issue of basically
5 the variability in the thorium chest counts.
6 It was suspicious, the large amount of
7 variability. To me, one of the best ways to
8 look at that is to go back and look at the
9 replicate counts that were done. So, somebody
10 who was counted multiple times on one day.
11 How did those results vary?

12 And I went back and looked at
13 that. So, basically, it was kind of like a
14 control chart. You should be able to get in
15 one day some degree of reproducibility.

16 I thought, when I looked at that
17 data, that it was fairly reasonable. The
18 problem of comparing a count of, say, 10
19 milligrams on one day with another count a
20 month and a half later is some strange things
21 happen with chest counting. You can get a
22 positive result.

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1 Normally, what you would do if ²⁹³you
2 had 10 milligrams is you would take the
3 person, run through the shower, change
4 clothes, and so forth, looking for external
5 contamination. And then, you would count them
6 again.

7 And so, if there was no duplicate
8 count on that day, then it is hard to say
9 that, well, according to such-and-such a
10 model, this is implausible, but that happens.

11 If you have done chest counting, I mean, I
12 see results all the time that it is high one
13 day, and then you bring the person back a week
14 later and there is nothing there. I think
15 that most people who have done chest counting
16 would say, "I have seen things like that."

17 And I don't know if that is
18 inherently evidence that the system is flawed.

19 So, again, I don't know if the analysis of
20 the duplicate, replicate counts, I should say,
21 was ever sent out, but I think that is
22 something to look at, is that.

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1 The other issue is the --

2 MR. STIVER: Tom, can I interrupt
3 you for just one second?

4 MR. LaBONE: Absolutely.

5 MR. STIVER: Yes, this is John
6 Stiver again.

7 You are talking about this
8 replicate count. Now this is in data that are
9 available during what timeframe? We certainly
10 haven't seen that, any information to that
11 effect for the milligrams-of-thorium data. Is
12 this the post-1978 timeframe then, where you
13 actually have the --

14 MR. LaBONE: Hold on just a
15 second. I will tell you exactly when the
16 timeframe was. I have like eight -- there are
17 so many papers.

18 (Laughter.)

19 Okay. I have, from 1968, it is
20 during the timeframe we are interested in. I
21 mean, I can actually send this to Mark and he
22 could show it or something. Or I don't know

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1 if it needs to be cleared or what the protocol²⁹⁵
2 is.

3 But this was during the timeframe.

4 It was from, I think, basically, the same
5 Excel spreadsheet that all of us are working
6 off of. I don't think I had access to
7 anything special.

8 But, anyway, I mean, you haven't
9 seen it. I guess you really can't comment on
10 it. But the thing is that I would look at
11 that to see and the reproducibility of that
12 for multiple counts.

13 I mean, there was one person that
14 had like five counts in one day, and they were
15 fairly tight as far what the result was.

16 DR. LIPZSTEIN: I was looking at
17 -- I am sorry to interrupt -- I looked at all
18 the results that were above 6 milligrams. We
19 had one result that was measured on the same
20 day, and the first result was 17 milligrams
21 and the second result was 2.3 milligrams. But
22 they think the problem with the results is

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1 because, when you measure thorium just after²⁹⁶
2 the worker has come out of the work, you have
3 a lot of inference from the thorium, from the
4 radium-220. So, if you count some hours
5 later, you will get an amount that is smaller
6 than the first one. So, that is probably why
7 he had 17 and then 2.3 milligrams on the same
8 day.

9 So, the problem with the same-day
10 counting is the influence of radium-220 if
11 lead-212 was measured. So, I don't know. The
12 problem is that we don't know what they did.
13 That is our biggest problem.

14 MR. LaBONE: I was looking at this
15 basically -- the question was, do I have faith
16 in the system? The thing I was looking at
17 was, was the system reproducibility on any
18 given day? And so, if they did five counts
19 and it was plus or minus 30 percent for those
20 five counts, that gives me some faith that
21 they could at least reproduce that count that
22 day.

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1 DR. LIPZSTEIN: Yes. 297

2 MR. LaBONE: Again, when you start
3 comparing counts that are months apart, there
4 are so many things that can be going on there,
5 that it is difficult for me to decide, is this
6 thing out of control or not?

7 DR. LIPZSTEIN: Tom, it is right,
8 but what I am saying is that I saw -- I have
9 discounted all of them that I looked above 6
10 milligrams. I had one that was measured twice
11 on the same day, and the first result was 17,
12 the second was 2.3. This was in 1971. Oh,
13 I'm sorry, 1976.

14 MR. LaBONE: 1976, yes. See, I
15 had it -- most of these ones that had multiple
16 counts, for some reason, were, it looks like,
17 less than 6.

18 DR. LIPZSTEIN: Yes.

19 MR. LaBONE: There was another one
20 similar to what you are talking about in 1969,
21 where it looks like they counted, it is a
22 large spread, and it looks like they counted

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1 them and then recounted them, and it ²⁹⁸ was
2 nothing there.

3 MR. BARTON: Tom, this is Bob
4 Barton.

5 On the spreadsheet you are looking
6 at, all the way to the left it has Column A is
7 file and Column B is page number. Do you
8 happen to have those in front of you for the
9 bio counts in one day?

10 MR. LaBONE: I don't. I don't
11 have the spreadsheet open. This was a summary
12 plot that I did.

13 I think the important thing is --
14 I don't know if we are going to resolve this
15 thumbing through the Excel spreadsheet, but it
16 was, again, I was asked, what did I think of
17 the data? And I hadn't looked at it in
18 detail, but these were things that I did look
19 at.

20 I can point out, I can send the
21 analysis to you, and you can look at it and
22 see what you think. But, again, it was the

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1 concept of looking at the reproducibility on²⁹⁹ a
2 given day. Could they reproduce counts? Or
3 were they all over the board counting the same
4 person within a day, because that is a bad
5 indication that it is completely out of
6 control? Statistical control is what I am
7 talking about.

8 So, anyway, that was the one thing
9 that I looked at. And then, the other is the
10 issue of this is primarily analytical noise.
11 This is a common problem. And I have pointed
12 out before that today in 2012 we have the same
13 issue, even with all of our technology, with
14 things like weapons-grade plutonium. The
15 noise in the system correlates to fairly high
16 doses, to the point where it makes it of
17 limited utility for occupational settings.

18 Because in an occupational
19 setting, if it is below detection limit, we
20 don't assign anything. But in a compensation
21 program, we do. And so, that is a big
22 difference I think we need to keep in mind of

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1 occupational versus compensation, that a high³⁰⁰
2 detection limit is not a good thing for
3 occupational and it is not good for
4 compensation. But, again, you can work around
5 it if you just want to assign a conservative
6 estimate of dose.

7 Again, the issue, I think it is a
8 valid point about how was this, when you say
9 milligrams of thorium, what exactly was there?

10 How was it calibrated? And how do we
11 interpret that in terms of the lead-212 I
12 think is a valid point. I haven't looked at
13 that data to see as much as you have.

14 Those were kind of my thoughts on
15 the thorium chest counting.

16 MR. ROLFES: Thank you, Tom. Very
17 good points. I appreciate your input.

18 CHAIR CLAWSON: Okay. So, I guess
19 my question is -- Sam, did you want to say
20 something?

21 DR. GLOVER: No, go ahead.

22 CHAIR CLAWSON: Where do we go

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1 from here? Because, basically, we are at ³⁰¹ an
2 impasse here. We have been on this for I
3 can't remember how many Work Groups; well, at
4 least the last couple of years.

5 MR. STIVER: Tom, could I ask you
6 a question here about the replicate samples
7 here?

8 MR. LaBONE: Yes.

9 MR. STIVER: When you are
10 counting, when you are doing, basically,
11 replicates of background noise, wouldn't you
12 expect those to be more tightly centered than,
13 say, if you were measuring an analyte? I
14 mean, that is basically telling you that the
15 electronics are stable.

16 MR. LaBONE: Oh, yes, I would
17 expect it to be very good, and I think it is.

18 But when you get a higher one, the points
19 that Joyce is bringing up are that, again, if
20 you bring a person in and you get a high count
21 -- let's say you get 17 milligrams -- again,
22 the standard protocol today, and as far as I

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1 have been involved with this, is, again, ³⁰² you
2 would take the person, you would shower them,
3 change clothes, and so forth, and then recount
4 them.

5 And so, typically, that second
6 count comes down. And so, I wouldn't be
7 surprised on a given day if you get a high
8 count and then followed by -- you know, look
9 at the time. If we have the times of them,
10 look and see, is the high one first? I am
11 assuming the high one would always be first,
12 or else they wouldn't do the second one kind
13 of thing.

14 So, no, I mean, that doesn't
15 bother me. I mean, if you had somebody with
16 an established long-term thorium burden, I
17 would expect that could be pretty tight, too.

18 MR. STIVER: Yes, I was just
19 wondering if you would expect an actual
20 thorium burden measurement that is stable
21 doesn't see the same kind of counter-precision
22 that you would see based on just background

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1 noise, I guess. There would be ³⁰³ some
2 difference that might --

3 MR. LaBONE: If it was really
4 there, and it was reproducibility --

5 MR. STIVER: Yes, I guess the
6 question would be, would it be as reproducible
7 as just a null result? Just replicate
8 backgrounds as opposed to --

9 MR. LaBONE: If it was like, I
10 mean, what you are asking is, if I were to
11 take a known standard of thorium and count it
12 multiple times, would I expect the scatter of
13 it, would it be tight?

14 MR. STIVER: Would you expect it
15 to be on par with the null distribution
16 scatter?

17 MR. LaBONE: The relative
18 uncertainty should be lower, if it is higher.

19 If it is really there, then the relative
20 uncertainty, basically, looking at the scatter
21 relative to the actual results, it should be
22 tighter if it is a higher number.

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1 MR. STIVER: Okay. Thanks. 304

2 MR. LaBONE: Absolute-wise, I mean
3 it will be bigger.

4 MR. STIVER: Yes, relative to
5 the --

6 MR. LaBONE: Yes, to the amount
7 you are actually measuring there. But, again,
8 I think we would have to look. I don't know
9 if there are records available as far as these
10 actual counts, these ones that there is a lot
11 of scatter on.

12 But I was not upset by a lot of
13 these that I saw that were in the noise
14 region, which, again, I think still has some
15 useful information as far as the system, if
16 you have questions about the reliability of
17 the system.

18 DR. GLOVER: So, one thing I do
19 hear, though, is that you guys continue to
20 express concern that we don't understand how
21 to get from, whether it is lead or actinium,
22 or whatever -- that is still a major concern

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1 about how to do that? 305

2 MR. STIVER: Yes.

3 DR. GLOVER: And should be
4 addressed in whatever report we deliver?

5 MR. STIVER: Yes. When you are
6 faced with just a milligram thorium datapoint
7 without any background information, raw data,
8 none of the analysis that went to that, then,
9 how do you account for all the uncertainties
10 that could go into that particular value, when
11 you could be looking at not only lead-212, but
12 also actinium? So, that is a major concern of
13 ours.

14 The other issue, of course, being
15 the technical shortfall, which is really kind
16 of a more --

17 DR. GLOVER: I just wanted to make
18 sure, if we wanted to address the
19 technological shortfall, that is a generic
20 thing that I need to make sure management
21 starts dealing with in a not generic way, but
22 it is a sidebar.

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1 MR. STIVER: It is going to be³⁰⁶ an
2 overarching issue.

3 DR. GLOVER: Yes.

4 MR. STIVER: And, yes, I would
5 certainly want to start investigating that.
6 It is something I think is going to -- we have
7 only seen it now in this particular example,
8 but it may come into play again at some point.

9 DR. GLOVER: So, Brad, would it
10 help you if our papers talked, I mean from a
11 thorium perspective and why these things drop?
12 We will have the values. There's lots of
13 reasons when you count somebody, like Tom
14 said, why they would drop. They did showers
15 and there's different things. Is that the
16 kind of perspective that you want to see, why
17 we may see these kind of differences? Do you
18 want to get into the noise like that? Is that
19 helpful?

20 MEMBER ZIEMER: I am not concerned
21 about that so much as I think it is two
22 things, in my mind. One is the correlation

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1 between these. I think that was part of your³⁰⁷
2 concern in the early years, isn't that
3 correct, John?

4 MR. STIVER: It is the
5 correlation, and I think you have the problem
6 in the early years. You just don't have the
7 data. So, you don't really know what was
8 done.

9 In later years, you have that
10 data, and we feel that it can be used in some
11 way. Now I don't know if you can take that
12 later data and then try to extrapolate to
13 earlier years. You certainly can do it in
14 terms of intakes.

15 CHAIR CLAWSON: And looking at
16 Fernald, I don't think there is any way
17 because so much stuff changed with so much
18 thorium coming onto the plant and a whole
19 different process. This is part of the issue
20 that we are getting into.

21 Paul, we have been going at this
22 for two, two-and-a-half years, and we are

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1 right back to the same spot.

2 One of the things that I am afraid
3 of is that we will go through all this and a
4 process that we think is the best, and then it
5 is going to come before the Board and,
6 basically, we are going to go back one way or
7 the other.

8 I really feel, and I understand,
9 if you were to do multiple counts, usually the
10 second one, you're right, would go down
11 because they have actually run you in,
12 scrubbed you down. You come back in papers
13 and you get counted. I would expect to be
14 able to see that. That is just normal things.

15 Now, in the earlier years, were
16 they doing that? Who knows? And this is part
17 of the uncertainty that I am getting into. We
18 really don't know, nor can we really
19 reconstruct what we have got there, in my
20 opinion.

21 And this is where I am coming to
22 you guys. Myself, I feel it needs to go

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1 before the Board. We have exhausted about ³⁰⁹ as
2 much as what we can.

3 As far as the hierarchy of NIOSH,
4 you know, they are going to have to weigh in
5 on that, too. I think this comes down to the
6 Board as a whole, of how are we going to
7 handle this. Because I don't think this will
8 be the last time that we will see this.

9 MEMBER ZIEMER: I guess my
10 question on the early years is this:
11 regardless of what the dose implications are,
12 can they detect 6 milligrams? Is that a
13 reliable value and can they do that?

14 MR. STIVER: We don't really know
15 that value is reliable. I mean, it is
16 reported for that system. Again, when you
17 look at similar systems, they are going to be
18 higher or lower. Is that a valid number? I
19 guess you are asking, can that data that is
20 above that be used to get some kind of a
21 bounding?

22 MEMBER ZIEMER: Well, usually,

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1 that is based on a calibration of some sort³¹⁰
2 with a phantom.

3 MR. STIVER: Yes.

4 MEMBER ZIEMER: They must have
5 something that tells you whether -- even if it
6 is high, if you say, no, I wish it was 1
7 milligram, or whatever, it is a separate
8 question. If it is 6, then can we use the
9 data? Can we use the data that is below the 6
10 in a valid way? I mean, we have data. Can we
11 use it? That is sort of my question.

12 And then, what about the other
13 ones? How are each of these being determined?

14 MR. STIVER: Our position is
15 really the values that are less than 6 are
16 really meaningless from a dosimetric
17 standpoint. I mean, you are basically dealing
18 with noise. And so, you can look at, this
19 might be real and it may not. You are going
20 to take a midpoint of some distribution, and
21 you fit to that and say, yes, we can assign
22 that. Does that really have any meaning?

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1 MEMBER ZIEMER: Well, it is noise³¹¹
2 in the sense of a counting system, but you are
3 still assigning dose for it.

4 MR. ROLFES: That's exactly it.
5 It is not meaningless.

6 MEMBER ZIEMER: It is just like a
7 minimum on a film badge; you are assigning
8 dose. In this case, it may be fairly sizable.

9 MR. STIVER: Yes, and that brings
10 us into the technological shortfall argument,
11 so these are really kind of intertwined.

12 MEMBER ZIEMER: Well, it is
13 sizable on committed dose. It is not
14 unreasonable for annual doses.

15 MR. ROLFES: I mean, it may be
16 that our missed doses that we assigned are of
17 significant magnitude alone to generate the
18 Probability of Causation greater than 50
19 percent. That is the intent of this
20 compensation program.

21 MR. STIVER: We don't even know
22 that the 6 milligrams is a valid number. You

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1 look at, even when you have data where ³¹²you
2 have replicate samples of both the actinium
3 and lead, and you have got such a small
4 differential in that equilibrium ratio,
5 apparently so flat in certain points, that
6 just the statistical variability within those
7 numbers for a good measurement can put you off
8 by a factor of two. Could it be 6? Could it
9 be 12? Could it be something higher than
10 that?

11 MEMBER ZIEMER: Well, that is what
12 I am sort of asking.

13 MR. STIVER: I don't have a lot of
14 faith in that number. I know Joyce has a
15 fairly strong opinion of that as well.

16 DR. LIPZSTEIN: I don't have faith
17 in any of the numbers because, first, you have
18 higher than detection limits lead and higher
19 than detection limits actinium, and you have
20 lower than the 6 milligrams in the reported
21 result. And then, you have the opposite also.
22 You have negative numbers, negative

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1 measurements of lead, and have results ³¹³ in
2 milligrams also.

3 MEMBER ZIEMER: But, see, that
4 makes the assumption that these have to
5 correlate.

6 DR. LIPZSTEIN: Yes, that is my
7 main point. I don't know how this result --

8 MEMBER ZIEMER: I would like
9 somebody to show me that they have to
10 correlate. They have to.

11 DR. LIPZSTEIN: I looked at the
12 results of the order higher than 6 milligrams.

13 For example, I have one person here. He had
14 20.4 milligrams of thorium in 1969. So, what
15 is reasonable? If it was 6 milligrams, the
16 lower limit of detection, and in 1969 they had
17 some feeling of what this represented. There
18 was no follow-up for this 20.4 milligrams.

19 And many like those results, I
20 like that also. I just took this now.
21 Another one was 18 milligrams and no follow-
22 up. So, you have those high numbers that

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1 didn't have any follow-up. So, probably this³¹⁴
2 didn't mean anything for them.

3 MR. ROLFES: Joyce, this is Mark.

4 DR. LIPZSTEIN: So, it is hard to
5 believe that very high results didn't have any
6 follow-up, if they believed these were real
7 exposures.

8 DR. MAURO: Joyce, you bring up --
9 what I am hearing, though, is that you don't
10 believe they were that high? Or do you
11 believe they could have been higher?

12 DR. LIPZSTEIN: I don't know.

13 DR. MAURO: You don't know?

14 DR. LIPZSTEIN: I don't know. I
15 just know that someone had a result of 20
16 milligrams of thorium in 1969. There was no
17 follow-up at all. So, nobody thought, oh,
18 this is strange; someone was exposed, and
19 maybe I should measure him again and see what
20 is happening. No, no worry about it.

21 MR. BARTON: In addition to that,
22 Joyce, the very highest example that we found

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1 was 32.5, and that worker was there ³¹⁵ for
2 another year and a half and he was never
3 measured again.

4 MR. ROLFES: And in those cases --
5 I am glad you brought those up -- if we have a
6 single point in time, and we have a 25-
7 milligram measurement, we would use that in
8 dose reconstruction. We wouldn't say, "Oh,
9 that's no good. That's too high." We don't
10 do that. We give the benefit of the doubt to
11 the claimant. If there wasn't a recount, we
12 would assume that that was, in fact, a
13 reliable and good measurement. We would use
14 that to assign internal dose from thorium to
15 that worker.

16 DR. LIPZSTEIN: Is that a reliable
17 measurement? That's my question.

18 DR. MAURO: Yes, I think we have
19 just nailed down the question. That is what
20 you always have to do.

21 Let's talk a 35-milligram person.
22 What I heard is that it is possible that that

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1 35-milligram number, which is very high, ³¹⁶no
2 follow-up. If there was follow-up, it may
3 have come down because it was contamination or
4 it could have come down because, I heard also
5 that one of the confounding variables is the
6 presence of radium progeny. I guess it
7 somehow contributes in the follow-up degrees
8 of interest. It could also give you a false-
9 positive.

10 So, if the issue is that we don't
11 believe the numbers could have been that high,
12 for a variety of reasons -- and NIOSH's
13 position is, well, that's okay, we're going to
14 give them that. It probably is too high or it
15 might be too high; we don't know.

16 So, that puts us right back into
17 that same arena. Now do you know this number
18 with sufficient accuracy in order to --
19 granted, that you might be giving the person
20 the benefit of the doubt, but is the
21 uncertainty so great that, you know, can you
22 make a compensation decision on that?

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1 For him, it certainly would be³¹⁷,
2 one would argue that that is, in fact, an
3 overestimate. It is certainly giving the
4 person every benefit of the doubt. But can
5 you make that decision for an SEC? In other
6 words, say that we can calculate doses with
7 sufficient accuracy?

8 I think that that is, as we heard
9 from Sam, very much a policy and
10 interpretation of the Part 83 that really goes
11 to a bigger arena.

12 MEMBER SCHOFIELD: I have got a
13 question. At what point do we decide we are
14 going to give a person a dose from plutonium,
15 thorium, whatever, because we know the stuff
16 existed in a particular area? But what
17 measurements were done on them were below MDA.

18 So, are we going to give them all partial
19 dose from these other things or not? I mean,
20 you know, a person could be exposed to thorium
21 and uranium and plutonium, all there.

22 MR. ROLFES: Right. In this

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1 program, if a person is monitored and has ³¹⁸
2 bioassay data for any and all of the above
3 radionuclides, if they are monitored for
4 uranium, thorium, et cetera, unless we have
5 information that the person definitively was
6 not exposed, we would definitely assume that
7 that person was exposed. If they were
8 routinely monitored for those radionuclides,
9 we would assign dose from all the
10 radionuclides that they were monitored for.

11 Now, to clarify a little bit, you
12 know, for fission products, we might not
13 assign internal dose from all fission products
14 at a reactor site, for example. We would make
15 a judgment as to what fission products would
16 give the highest dose, and we would assign
17 dose from that particular fission product or
18 mixed fission products.

19 But if an individual has
20 monitoring, if they are positive results, we
21 would definitely calculate an intake that
22 explains those positive bioassay results. If

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1 those bioassay results were less than ³¹⁹the
2 minimum detectable amount, we would assign
3 missed dose.

4 What's the highest missed dose
5 that we can assign that would result in a
6 value, an excretion value, that was half of
7 the minimum detectable amount, is essentially
8 what we would do.

9 So, this is no different than
10 assigning for external exposures for people
11 who were monitored using film badges. If they
12 had a zero on their badge and the limit of
13 detection was 20, we would assume that they
14 routinely received a median value of 10
15 millirem per badge exchange. And that 10
16 millirem could have been as low as zero
17 millirem or up to 20 millirem for every badge
18 cycle. So, we are doing the exact same thing
19 with internal dose here.

20 MEMBER SCHOFIELD: Are we going to
21 assume only bone-seekers or a missed dose?

22 MR. ROLFES: No. No, the bone

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1 cancer example, the bone surface example³²⁰ is
2 the sample, it is one of the worst-case organs
3 where thorium progeny concentrates.

4 MEMBER SCHOFIELD: Yes, but, I
5 mean, if you have got plutonium, you know,
6 some of that is bone-seeker, too.

7 MR. ROLFES: True. True, it is.
8 The organ of concern is the organ where the
9 cancer originates, that we are reconstructing
10 the dose for.

11 If it is a prostate cancer, for
12 example, we would calculate the dose to the
13 prostate. There are very few radionuclides
14 that significantly concentrate or impact the
15 prostate tissue.

16 So, the sufficient accuracy,
17 although dose is important, it is really the
18 biological mechanisms and type of cancer that
19 you have that also play a major contributor
20 into a compensation decision.

21 DR. GLOVER: I have one real
22 quick. The factor of five or six that you

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1 calculated regarding the disequilibrium³²¹
2 factor, would that also affect the MDA
3 calculation? Will we use that? Will we
4 actually have to increase the MDA to deal with
5 that?

6 MR. ROLFES: I'm trying to think
7 here.

8 MR. BARTON: That is only for
9 lead-212.

10 MR. STIVER: It is all based on
11 lead-212 measurements.

12 DR. GLOVER: It wouldn't apply to
13 the --

14 MR. STIVER: I would like to make
15 a follow-up statement to what John was saying
16 about this fictitious 35-milligram intake.
17 And Mark has made some points about kind of
18 whether you have to look at the individual and
19 the cancer and the effect on the compensation
20 decision.

21 But I think the sufficient
22 accuracy becomes more and more important at

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1 these situations where you have highly³²²-
2 uncertain values that could take on very high
3 doses, because it becomes a matter of fairness
4 in compensation decisions, too.

5 This guy may end up with a
6 whopping-big dose for his particular cancer
7 where he would get compensated, and somebody
8 else who has another measurement that came out
9 may have the same intake, but because of the
10 uncertainty in these values, is going to get a
11 slightly lower one, is not going to be
12 compensated.

13 And so, you get closer and closer
14 to that POC that there is a payoff point. I
15 think this sufficient accuracy becomes more
16 and more important, just in terms from a
17 policy standpoint; whereas, maybe down in the
18 10-20 milligram range or some other lower
19 value, it really doesn't impact, it doesn't
20 get you close to that level. It doesn't seem
21 to have as much importance. I just wanted to
22 make that --

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1 DR. MAURO: And this goes to ³²³the
2 coworker model because I could envision a
3 coworker model for that time period where you
4 collect all these milligram numbers. And
5 let's say the highest one is that 35, or
6 whatever. And you are using all of these
7 numbers, most of which might be, many of which
8 might be fictitious; I'm not sure. And you
9 build a coworker model. Let's say the full
10 distribution starts at 6 and goes to 35,
11 whatever, or the 95th percentile is up around
12 25 or 30, whatever.

13 Along comes a person that wasn't
14 bioassayed or chest-counted for thorium, but
15 you believe he might have been exposed to
16 thorium in this time period, and you are going
17 to assign to him this number, which is quite a
18 high number that in itself is almost like a
19 coworker model that is really based on -- it
20 doesn't have a very good foundation. It is
21 almost like you are building a house on a very
22 poor foundation.

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1 And I think everyone agrees that³²⁴
2 these numbers are kind of soft that we are
3 hearing. You know, the uncertainties in these
4 numbers are very questionable and they are
5 very large.

6 And then, to build a coworker
7 model on top of that, and build your whole
8 decisionmaking process on compensation on such
9 a weak foundation troubles me.

10 CHAIR CLAWSON: Thanks, John.

11 Sandra wanted to make a comment.

12 MS. BALDRIDGE: Mark was talking
13 about information that is used to determine
14 that they had no exposure. What kind of
15 information?

16 MR. ROLFES: For example, in a
17 hypothetical scenario, if an individual had
18 some lung counts, but they wrote down that
19 this employee worked offsite and was brought
20 onsite to represent a control count, for
21 example.

22 MS. BALDRIDGE: And that is the

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1 only --

2 MR. ROLFES: That is just a
3 hypothetical thing. In just about all cases,
4 we would assume that the person had exposure.

5 MS. BALDRIDGE: Okay.

6 CHAIR CLAWSON: Okay.

7 MR. KATZ: I was just going to
8 suggest, I don't know -- do you know where you
9 are going with this?

10 CHAIR CLAWSON: To tell you the
11 truth, I am pretty well done with it because I
12 haven't seen anything to be able to express to
13 me that these are good. Myself, I would push
14 right now to push it to the Board in the way
15 of an SEC, is what I am going to do. So, the
16 Board can then start to deal with it.

17 But we have been dealing with this
18 for over two years, and I can honestly say
19 that we are not any closer than when we
20 started out two years ago.

21 So, I have got two other Board
22 Members in here that need to weigh in on their

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1 thoughts, but I would like to bring this³²⁶
2 before the Board because I am sure that they
3 are going to have something else to come out
4 of it. They are going to have their questions
5 into it.

6 We are not getting any closer.
7 And when we start getting into this sufficient
8 accuracy, and so forth, that is above us.

9 So, Paul, I guess, and, Phil, I am
10 wanting to know what you want to do?

11 MEMBER SCHOFIELD: It seems like
12 to me we have come to a point where we have
13 almost agreed to disagree.

14 CHAIR CLAWSON: All right. And in
15 that case, this is what I am saying: that I
16 would bring it before the Board under an SEC.

17 If they want to change it or they need more
18 information, or the significant accuracy comes
19 into this, this is for the whole Board to be
20 able to decide. It is not for us to be able
21 to decide this.

22 And, Paul?

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1 MEMBER ZIEMER: Well, I don't, ³²⁷ in
2 a sense, disagree with the fact that we
3 haven't shown that we can reconstruct dose
4 with sufficient accuracy on this case, but I
5 don't think we have shown the opposite,
6 either.

7 CHAIR CLAWSON: Well, Paul, that
8 is where I'm at.

9 MEMBER ZIEMER: Because some
10 issues have been raised here in the last
11 couple of days that there are some strings
12 left hanging that haven't really been pulled.

13 I am still struggling, as I study
14 table 1, for example. Maybe I missed the
15 point, but if the thorium is actually
16 calculated from the lead-212 measurement, is
17 that how it is done procedurally?

18 MR. ROLFES: Yes, from my
19 recollection, we need to get a reference for
20 that, but I do believe they had considered the
21 actinium-228 photopeak to make an
22 understanding of how old the thorium to which

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1 the individual was exposed. I will have to ³²⁸ go
2 back out and pull --

3 MEMBER ZIEMER: Yes. And if that
4 is the case, then, John, I am saying, yes,
5 then, I ought to be able to see some
6 correlation because the one value is based on
7 the other one, with some kind of a scaling
8 factor.

9 MR. STIVER: Well, I think Joyce
10 brought up a good point. When you have
11 actinium and lead values that are greater than
12 detection limit, you should be seeing a
13 correlation.

14 MEMBER ZIEMER: Well, that is what
15 I am saying.

16 DR. LIPZSTEIN: They could have
17 measured the thorium-232, too. We don't know.
18 That is another way to measure it.

19 MEMBER ZIEMER: Well, that was
20 what wasn't clear to me, whether these are all
21 done the same way that are in the table. Or
22 is this a mixed --

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1 MR. STIVER: This is to show that³²⁹
2 the one year where you actually have two types
3 of measurements combined, that is the only
4 time where you actually have any way that you
5 could possibly relate one to the other.

6 MEMBER ZIEMER: Right. Right.

7 MR. STIVER: And even when you
8 have data for the two progeny radionuclides,
9 you still don't see a correlation to the
10 thorium milligram value.

11 MEMBER ZIEMER: Yes. Yes.

12 MR. STIVER: And so, to us, that
13 calls into question whether lead-212 was,
14 indeed, used to make that measurement in that
15 earlier time period.

16 MEMBER ZIEMER: Or how it was
17 actually done.

18 MR. STIVER: Yes. I mean, we
19 can't make much more of an inference beyond
20 that, which is to show that this casts doubt
21 on that assumption.

22 MEMBER ZIEMER: Yes. Do we know,

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1 Mark, in the earlier years how the thorium³³⁰
2 value was actually obtained?

3 MR. ROLFES: That is what I am
4 going to have to get back to you on. Once
5 again, we have previously looked at the Hap
6 West document, which shows information on how
7 to interpret thorium lung burden based upon
8 the -- I can show you a little picture. It
9 has information on the in-vivo screening
10 techniques, and it shows both actinium-228 and
11 lead-212 photopeaks.

12 But I believe the thorium, I think
13 this was more towards quantifying how old the
14 thorium to which the individual was exposed,
15 and not necessarily --

16 MEMBER ZIEMER: Based on the size
17 of the peaks?

18 MR. ROLFES: Correct, the ratios
19 between the area under the peak.

20 MR. STIVER: See, that is how you
21 would get back to the actual thorium intake.

22 Sorry.

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1 MR. ROLFES: But we have developed³³¹
2 an alternate approach. If we are only using
3 the lead-212 peak, we have developed an
4 alternate approach to show the value of 5.25
5 would be the worst-case scenario.

6 So, I have promised to get a
7 reference. Let me see if I can look while we
8 move on and see if there is anything.

9 MR. BARTON: While you are
10 looking, that five measurements in one day, I
11 tracked it down and that is transcription
12 error in the original database. They are all
13 different dates, different years even. So,
14 there is no person with five measurements in
15 one day.

16 CHAIR CLAWSON: This whole thing
17 comes back to, you know what? We are dealing
18 with so much data out there that we really
19 can't represent. We can't go back and really
20 pull up. Because my question would be right
21 now, then, I want to know exactly did they use
22 the 2.10 or what they did? And I don't think

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1 we can really come to an answer with that. 332

2 MR. STIVER: We have certainly
3 found no evidence to indicate that in our
4 research, that the lead-212 was used in the
5 earlier period. This is an assumption, in our
6 minds, that NIOSH has used.

7 Well, when you have those data in
8 later time periods, then, yes, you can use
9 that to bound the uncertainty. But before
10 that period where we just don't know what was
11 done, we don't know which nuclide was entered
12 -- in fact, we do have one example that was an
13 actual calculation for a calibration that was
14 using the actinium and not the lead. It
15 doesn't provide any kind of definitive proof
16 one way or the other, but it does cast doubt,
17 additional doubt, in addition to what we have
18 in table 1, that maybe that might be culpable.

19 Our real problem here is that are
20 big, big uncertainties that just cannot be
21 quantified.

22 MEMBER ZIEMER: Well, I am not

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1 prepared to sort of vote today on this, but³³³ I
2 am hopeful, by the time of the meeting, maybe
3 we will have at least some answer to how this
4 was done, Mark. That would certainly help me
5 to kind of critique --

6 CHAIR CLAWSON: Well, let me ask
7 you, then --

8 MEMBER ZIEMER: Because it is
9 going to come down to whether or not you can
10 -- well, two things. One is, how are you
11 handling the individual cases? And then, No.
12 2, can you use this for coworker data or not?

13 I had it in my mind that you could
14 just take three distributions of each one
15 separately. But if they are not correlating,
16 then it makes me a little nervous about how
17 reliable those data are, if one is used to
18 calculate the other.

19 MR. STIVER: Yes, for the method
20 to work, they would have to be correlated
21 instead of an a priori.

22 MEMBER ZIEMER: Well, correlated

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1 within the understanding that you have³³⁴
2 different aged thorium, that you have
3 different --

4 MR. STIVER: Yes, that is another
5 aspect.

6 MEMBER ZIEMER: -- biological
7 systems for the people that are handling the
8 stuff because it redistributes in the body.

9 MR. STIVER: Right.

10 MEMBER ZIEMER: But,
11 nonetheless --

12 MR. STIVER: Yes, I think we did
13 bring out that we thought, based on our
14 analysis of one of the earlier reports -- it
15 may have been the July 2010 report -- that we
16 felt that the biological translocation
17 aspects, there are enough studies that that
18 could be quantified. But it is still going to
19 be a large number. It is going to vary from
20 one person to the next.

21 But the real kicker here, the real
22 problem is you just don't have any anchor

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1 point to get from what previous measurements³³⁵
2 were used to get to that milligrams-of-thorium
3 value in an early time period.

4 MEMBER ZIEMER: Yes.

5 CHAIR CLAWSON: Where do we go
6 from here?

7 (Laughter.)

8 MEMBER ZIEMER: Well, I think you
9 are going to make your recommendation to the
10 Board and tell them what the dilemma is.

11 I think Mark is maybe going to
12 give us any more recent information that
13 will --

14 MR. ROLFES: Yes, we have
15 committed to preparing a formal response to
16 SC&A's paper that was just recently delivered
17 to us. I mean, this is all draft information
18 that has been developed within the past two
19 weeks, but we are trying to respond.

20 CHAIR CLAWSON: And then, SC&A is
21 going to respond to what NIOSH has, that we
22 just got today?

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1 MR. STIVER: It depends on if Mark³³⁶
2 can give us --

3 MR. ROLFES: It is going to be a
4 tight schedule. I mean, we only have three
5 weeks until --

6 MEMBER ZIEMER: Well, the other
7 reality is that Board Members will end up
8 getting a lot of this stuff at the last
9 minute, and they are going to object to voting
10 on anything on short notice. Because this
11 whole site is hard enough for us.

12 CHAIR CLAWSON: Well, I am
13 throwing out this: what do we want to do? Do
14 we want to just bring an update to the Board?
15 But, you know, we have been at this for a
16 long time.

17 MR. KATZ: Well, I mean, it is
18 sort of before the Board already, I mean in
19 general. Fernald has been before the Board
20 for six months now. So, they have it.

21 I think you can bring, I think you
22 can work together and bring them an update of

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1 where you stand, where everyone stands on this³³⁷
2 issue, including the Board Members. And so,
3 they will know exactly where SC&A stands,
4 based on the information, and you will have at
5 least seen everything that you have gotten
6 from Mark, that you will have gotten from Mark
7 in the next week, or whatever.

8 And vice versa, DCAS can lay out
9 their current point of view on all of that and
10 put it before the Board.

11 The Board can decide to move ahead
12 without having more Work Group discussion, or
13 what have you.

14 CHAIR CLAWSON: Well, part of my
15 thing is, Paul, what I want to be able to do
16 is, to me, we are really at an impasse here.
17 But it is a much broader question than just
18 this. It starts to get into -- and we always
19 beat up on this, one side of plausible, and so
20 forth. And I want them to understand what
21 kind of an issue we are dealing with on this
22 one.

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1 it is helpful, rather than just a verbal³³⁹
2 report on what is happening. And then, they
3 can elaborate on it in terms of presentation.

4 But I think it is manageable, and
5 I don't see anything that would be gained by
6 putting this off any further in terms of
7 direction. Now maybe that is what the Board
8 will decide, that they need more information.

9 But let's identify that at a Board meeting
10 rather than you --

11 CHAIR CLAWSON: Okay.

12 MEMBER MELIUS: -- wrestling with
13 trying to guess what that might be, and so
14 forth.

15 CHAIR CLAWSON: And that was what
16 my issue was, Jim. How do I bring it before
17 the Board and make sure that they are getting
18 the information that they want now?

19 So, we will just plan on bringing
20 this before the Board at the end of this month
21 then.

22 MEMBER MELIUS: Yes. And you can

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1 decide -- I don't think you have ³⁴⁰the
2 information to make a recommendation at this
3 point. If you want to hold another Work Group
4 meeting before the Board meeting, I guess that
5 is possible, but I am not sure that it is
6 going to be possible to estimate with
7 sufficient accuracy when NIOSH's report will
8 be available to you.

9 (Laughter)

10 So, I am not sure you gain from
11 that. But that is something that you, as a
12 Work Group, need to consider.

13 MEMBER ZIEMER: Don't expand the
14 use of "sufficient accuracy".

15 (Laughter.)

16 MEMBER MELIUS: But I couldn't
17 resist, Paul, the discussion.

18 CHAIR CLAWSON: Because I was
19 under the impression that I have to bring, the
20 only way I could bring it before the Board and
21 have the full Board discussion was in the
22 context of an SEC. So, we can bring it up

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1 there. And if they want to make a decision³⁴¹
2 from there, then that comes down to the Board.

3 MEMBER MELIUS: Again, I could be
4 wrong. I have been listening to 90 percent of
5 what has been going on today. I am not sure I
6 see -- I guess there are two options, and I
7 think it is sort of what Mark was proposing in
8 terms of some -- I don't want to exaggerate --
9 but some sort of arbitrary value that would
10 deal with this thorium measurement issue for
11 the non-detects. Or it is an SEC, because you
12 can't measure with sufficient accuracy now.

13 I guess there may be other
14 options. I may be missing something. But it
15 seems to me it is one or the other.

16 But I think we should give NIOSH a
17 chance to -- they already are in the process
18 of responding certainly on the technical
19 level. I think we need to look at that.

20 CHAIR CLAWSON: Okay. Thank you,
21 Jim.

22 MEMBER MELIUS: Yes.

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1 CHAIR CLAWSON: Go ahead. 342

2 MR. STIVER: This is John.

3 I just wanted to say that, from
4 SC&A's standpoint, our position really can't
5 change until we see Tom LaBone's White Paper.

6 I think it is probably the next thing we need
7 to look at. So, if we could get that before
8 the meeting, it would help us to prepare.

9 MR. ROLFES: That one has been
10 drafted and should be available in the near
11 future. I mean, that should definitely be
12 out. That should probably be the first thing
13 that we have available.

14 MR. BARTON: Was there some
15 confusion? I thought that we established that
16 was about the lead-212 measurements and not
17 the milligrams of thorium.

18 MR. STIVER: There are some
19 aspects of that, but there is also some other
20 components in that. I am just not 100 percent
21 sure as to what it -- I think most of it is
22 related to lead-212, but I would like to see

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1 that before we can any pronouncement. 343

2 MR. ROLFES: He also tempered from
3 that with the reference regarding the use of
4 the --

5 MR. STIVER: Yes, if the are
6 references that would indicate lead-212 was
7 used in the early days, that would certainly
8 be helpful.

9 MR. ROLFES: I think, basically,
10 we had previously responded to this. I will
11 have to dig back through my notes. But the
12 limit of detection really didn't change from
13 1968 up through 1987. It was still 6
14 milligrams. I think the calibration
15 methodologies essentially remain the same,
16 too.

17 So, I will have to get back to
18 that to pull out where we got that information
19 from.

20 MR. KATZ: Okay. Brad, will we
21 have John present at the Board?

22 CHAIR CLAWSON: Yes.

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1 MR. KATZ: This is awfully³⁴⁴
2 complex.

3 CHAIR CLAWSON: Yes, it certainly
4 is.

5 MR. STIVER: We will take the
6 responsibility --

7 CHAIR CLAWSON: Both he and Mark
8 are going to explain that because, then, they
9 can address it.

10 But, with that, I think we need to
11 take a comfort break. We could go for 10
12 minutes.

13 MR. KATZ: That would place it
14 around 4:00 getting back together.

15 CHAIR CLAWSON: Okay.

16 (Whereupon, the foregoing matter
17 went off the record at 3:50 p.m. and went back
18 on the record at 4:01 p.m.)

19 MR. KATZ: Okay. We are back
20 after a short break, the Fernald Work Group.

21 CHAIR CLAWSON: Okay. We have
22 decided that SC&A is going to bring this

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1 before the Board, and NIOSH is going to bring³⁴⁵
2 their part before the Board.

3 But I have one question that I
4 need to get on the record. We have been
5 focused on 1968 through 1978.

6 MR. KATZ: Through 1977.

7 CHAIR CLAWSON: Through 1977. My
8 issue is, what have we done for 1978 on? Have
9 we reviewed that?

10 MR. STIVER: We have not reviewed
11 the data that are available as backup to the
12 measurements of that particular point, no.

13 CHAIR CLAWSON: Okay. So, my
14 question is, as the Work Group Chair, because
15 I know that we got focused into this and we
16 have been focusing just at that, I guess I
17 would want to see --

18 MR. STIVER: If you would like us
19 to do that, we certainly can.

20 CHAIR CLAWSON: Okay. I just want
21 to make sure. And do we have to task or is
22 that under their --

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1 MR. KATZ: We just did. 346

2 (Laughter.)

3 CHAIR CLAWSON: Okay. Okay, we've
4 got that.

5 MR. STIVER: And that is going to
6 dovetail well with Tom LaBone's information on
7 lead-212.

8 CHAIR CLAWSON: Okay. That sounds
9 good.

10 Then, we are going to move on to
11 the next item, which is the recycled thorium.

12 MR. STIVER: Okay. This is John
13 Stiver, and this is our last issue for the
14 day.

15 This is a new issue that emerged.

16 It is related to recycled thorium. It is
17 kind of similar in a way to recycled uranium
18 in that you have material, thorium, that was
19 irradiated at Savannah River and at Hanford,
20 chemically purified, and then sent back for
21 reuse.

22 We weren't aware of this

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1 particular issue until the Savannah River ³⁴⁷ site
2 teleconference last August. We discovered
3 that a lot of this material had been shipped
4 up to Fernald. And so, we thought, well, you
5 know, we should probably take a look at this,
6 although you are dealing with contaminants
7 that are essentially isotopes of uranium as
8 opposed to plutonium or some others. And you
9 also have fission products there.

10 But the big players in recycled
11 thorium are uranium-232 and uranium-233. And
12 so, we wanted to investigate the extent to
13 which the presence of these materials might
14 require some changes -- first of all, whether
15 it would be possible to reconstruct and, also,
16 if so, what changes might be needed.

17 So, this is really kind of an
18 interim report, as you will see. There are
19 some recommendations that come out of this.

20 But what we did is we went through
21 the SRDB and we pulled out, oh, gosh, upwards
22 of 40 or 50 references related to this

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1 particular topic, and sorted through all those³⁴⁸
2 and came to the conclusion that, during almost
3 the same period of time where we are dealing
4 with the milligrams-of-thorium data, from
5 about 1968 on up to the late 1970s, we had
6 these shipments of recycled thorium come in,
7 which is the period of thorium processing.
8 That is understandable.

9 So, any pronouncements on the
10 usability or the ability to reconstruct, or
11 even the need to reconstruct, recycled thorium
12 is predicated on the ability to have a
13 reliable, credible thorium intake estimate.
14 So, this pretty much hinges on the 1968-to-
15 1978 issue with the chest counts.

16 Having said that, we determined
17 that literally hundreds of metric tons of this
18 material had been received at Fernald, like I
19 said, from Savannah River and, also, from
20 Hanford during this time period.

21 We were able to find a study. I
22 will just direct your attention back to our

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1 paper. It is called "The Evaluation of ³⁴⁹the
2 Impact of Recycled Thorium on Potential Worker
3 Exposure at Fernald, an Interim Report".

4 CHAIR CLAWSON: And this report
5 is, as we speak, it came to us, right?

6 MR. STIVER: Yes, this is the
7 report that you have, as of last night, and my
8 apologies for the tardy arrival on this. We
9 need to get better at time management.

10 As far as the source term goes, we
11 found a very good reference. It was Quigley,
12 1967. This is an ANL report where they were
13 basically trying to determine whether they
14 could process this material at Fernald without
15 any changes to their system.

16 What they did is they had six tank
17 cars of this recycled thorium that were
18 brought in from Savannah River. They sampled
19 all the different tank cars, because they were
20 looking at whether this was a feasibility, it
21 was kind of a feasibility study. And so, they
22 wanted to get the highest values possible and

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1 say, hey, in the worst-case scenario, are ³⁵⁰ we
2 going to be able to do this without having to
3 change-up our processes?

4 What they came up with is, they
5 were looking at primarily thorium nitrate
6 tetrahydrate. That is basically an aqueous
7 solution of thorium. This is how this
8 material was received. And then, from that
9 point, it would be processed through, as any
10 other thorium shipment would be.

11 That is all laid out very well in
12 several other documents. We won't go into
13 that here.

14 So, this table 1 you see on page 5
15 of 20 gives the constituent concentrations in
16 the Savannah River site, thorium nitrate
17 tetrahydrate, which we call TNT. That is our
18 acronym for it.

19 And you see you have got
20 thorium-232, -234. No tactiniums are coming
21 in. Ruthenium, it should really be
22 ruthenium-106, not ruthenium-108. I think

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1 that was a typographical error. And then,³⁵¹
2 U-233.

3 MEMBER ZIEMER: In the original
4 report.

5 MR. STIVER: In the original
6 report, yes. It is in the original report.

7 And so, we have activity ratios
8 you see over in column 3 relative to the
9 thorium-232. You do the ratios; you have
10 activity ratio.

11 You can see that U-233 comes out
12 to, on an activity basis, about 21 percent of
13 the thorium concentration or the thorium
14 activity, I should say.

15 This is probably a fairly recent
16 sample because the short-lived progeny, the
17 thorium-234 and thallium decay away very
18 quickly. We have a little excerpt that
19 describes that.

20 What we didn't have here is
21 measurements of the U-232. U-232 is important
22 because it is a very high specific activity.

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1 Basically, it starts with thorium-228. And ³⁵²so
2 from that point down, you have basically the
3 same decay chaining as you have with the
4 thorium-232 after it reaches equilibrium.

5 So, if you have a high
6 concentration of this material, you can have
7 very high external doses due to primarily
8 thalium-208, .6 MEvs gamma. You have the same
9 thing with 232, but because the parent
10 radionuclide is such a low specific activity,
11 the radiation hazard from the health
12 protection standpoint would be lower for an
13 equal amount.

14 But, anyway, we looked at the
15 external dose potential and internal dose
16 potential of this material. The external
17 potential, given that -- well, let me back up
18 a second.

19 We were actually able to find
20 another document, several documents really,
21 that discussed the production, how to control
22 these undesirable side reactions that gave

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1 rise to the uranium-232. What they did was,³⁵³
2 by a placement in the reactor lattice
3 controlling the irradiation types, they were
4 able to control the amount of this material
5 that was produced.

6 Basically, they controlled it,
7 depending on the AEC specifications, we found
8 information that indicated anywhere from about
9 7 up to 500 parts per million on a U-233
10 basis.

11 So, based on that, we were able to
12 go back here to table 2 on page 7, under the
13 internal exposure potential, you see you have
14 got three different concentrations, 500, 50,
15 and 7 parts per million, and what the activity
16 concentration ratios would be relative to
17 thorium.

18 And you see the worst case at 500
19 parts per million, we are looking at actually
20 about a .25 activity ratio. So, when you look
21 at that and you consider the fact that
22 thorium-232 basically is present in four times

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1 the activity concentration, we went through³⁵⁴
2 and demonstrated here in the external exposure
3 section that the external potential from
4 thorium is going to vastly outweigh any hazard
5 from U-232 and -233 that might be present in
6 the material. And we reached the conclusion
7 that really the presence of the recycled
8 thorium at Fernald really didn't contribute
9 appreciably to external dose potential.

10 We also looked at the external
11 potential as well, using these activity
12 concentrations, kind of a worst-case scenario.

13 You look at table 3 here on page 8; you can
14 see that we have activity-weighted ratios for
15 Type M and Type S. The material received was
16 predominantly Type M, the nitrate solution,
17 but it was also processed in further steps to
18 oxides, fluorides, and eventually to metal, in
19 a similar process to what was done with
20 uranium.

21 So, we include these values here
22 just to show the ratio of U-232 and -233 to

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1 thorium-232 for the range of organs of concern³⁵⁵
2 in the ICRP 68 dose factors. And you can see
3 these very low values. The highest, again, is
4 for lungs for about .42 and .48. But, for
5 most of the organs, we are looking at about 3
6 to 5 percent of the dose ratio. I mean, these
7 are 50-year. We certainly kind of looked at
8 it that way. Being an interim report, we
9 thought we would just take a little broad-
10 brush-stroke here.

11 Table 3, that was just a
12 carryover.

13 Table 4, what we did here is we
14 took -- to get an idea of what the doses would
15 be for a particular worker. Joyce located a
16 particular worker who had two chest counts.

17 I will back up to say we did use
18 the chest counts for this example without
19 regard to the adequacy. I have made a
20 statement, kind of a caveat, in here, that
21 this doesn't imply any kind of acceptance of
22 the values for use in DR. We just thought it

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1 would be illustrative as a demonstration. 356

2 And so, we know that between April
3 1968 and July 1969 this particular worker got
4 an intake of thorium-232. His measure was
5 zero. His second was 9.1 milligrams.

6 And so, in kind of a similar vein
7 to what we did in looking at the in-vivo
8 thorium, based on the 6-milligram intake or
9 lung burden, we looked at what would be some
10 exposure scenarios. What kind of doses would
11 you expect from an intake that would give you
12 a 9-milligram lung burden over that course of
13 time?

14 And on page 10, you can see we
15 have three different tables here that look at
16 three different scenarios of when the intake
17 may have occurred and when measurements were
18 made. You can see, once again, we looked at
19 high-dose organs, the bone surfaces, and we
20 looked at lung as well.

21 You can see the thorium just far
22 outstrips uranium, both isotopes of uranium,

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1 in terms of dose. Here we are looking³⁵⁷ at
2 sieverts.

3 Take a look at table 1a, where you
4 have a July 1968 intake. Measurement was done
5 235 days after last day of exposure. You have
6 got about, to the bone surfaces, you are
7 looking at 14.5 sieverts and you are looking
8 at 9.8 rem from U-232, 5.7 rem to the lung.
9 And you can kind of see you have got the same
10 type of proportionality here.

11 So, our conclusion is really that
12 thorium-232 internal doses far outstrip dose
13 from 232 and 233. However, you do still find
14 rem-level doses, possibly rem-level doses, to
15 certain organs from the uranium contaminants.

16 So, our recommendation at this
17 point is that NIOSH may want to further
18 investigate this issue in assigning internal
19 doses from thorium. If the in-vivo thorium
20 issue becomes resolved, then this would be
21 kind of a follow-on to that.

22 That is really kind of the

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1 thumbnail sketch of this interim report. 358

2 MR. ROLFES: Thanks, John.

3 This was the first time I was able
4 to look at the document, today.

5 (Laughter.)

6 So, I am looking at it, and the
7 only thing, the one question that I had, in
8 your dose calculations here, 1a, 1b, and 1c,
9 the bone surface committed equivalent doses in
10 sieverts for thorium, and then U-233 and
11 U-232, were those doses calculated in IMBA?

12 MR. STIVER: They were done using
13 aids.

14 MR. ROLFES: Okay.

15 MR. STIVER: Joyce could give you
16 the details on that --

17 MR. ROLFES: Okay.

18 MR. STIVER: -- if you are
19 interested.

20 MR. ROLFES: Thanks. No, that's
21 all I need.

22 MR. STIVER: Okay.

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1 MR. ROLFES: Thank you. 359

2 MR. STIVER: So, I have to say, on
3 this particular issue, if anybody has some
4 comments, why, I will entertain them at this
5 point.

6 CHAIR CLAWSON: This is all
7 hinging on the data we have already been
8 looking at?

9 MR. STIVER: Yes, this is based on
10 the 1968-to-1978 timeframe and process.

11 CHAIR CLAWSON: So, for you to do
12 this, you actually used some of the
13 information that was existing there or --

14 MR. STIVER: This is an
15 illustrative example. This is not any kind of
16 a calculation we would use in a dose
17 reconstruction. This is just to get an idea
18 of what the relative magnitudes --

19 MEMBER ZIEMER: Yes, but you are
20 saying that, if you can quantitate the thorium
21 to start with, then you should add this?

22 MR. STIVER: If you can quantitate

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1 the thorium, then you might want to look ³⁶⁰ at
2 this because you conceivably have rem-level
3 doses.

4 MEMBER ZIEMER: Right.

5 MR. STIVER: Remember, those are
6 50-year increments.

7 MEMBER ZIEMER: Right.

8 MR. STIVER: It might be worth
9 looking into as a TBD change.

10 CHAIR CLAWSON: So, this will go
11 to DCAS?

12 I would say the other one was a
13 priority over this, though, because this is
14 all hinged on that data. So, I guess the Work
15 Group will expect a response back from DCAS on
16 that. But I want to put the emphasis on the
17 other information, because this is what it all
18 hinged on.

19 MEMBER ZIEMER: Yes, this would
20 become a moot point if --

21 MR. STIVER: Yes, exactly, it
22 would become a moot point if the fact is that

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1 the other data can be used. 361

2 MEMBER ZIEMER: Right.

3 CHAIR CLAWSON: Are there any
4 questions on it or anything that needs to be
5 brought up?

6 MEMBER ZIEMER: So, you have
7 confirmed, though, that recycled thorium was
8 present on the site?

9 MR. STIVER: Yes.

10 MEMBER ZIEMER: That has been
11 confirmed.

12 MR. STIVER: It was processed
13 through Fernald, based on that study that they
14 used to generate that table.

15 CHAIR CLAWSON: How many metric
16 tons?

17 MR. STIVER: This is another issue
18 that, if it becomes a TBD revision, then we
19 know that hundreds of metric tons were
20 processed. We don't have an exact value, but
21 that would be incumbent on NIOSH to go back
22 and get a better, more quantitative timeframe

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1 and amount. I don't know if the timeframe³⁶² or
2 the amount would be so important. Once you
3 have the thorium, then you have the
4 proportionality. Basically, you have the
5 default. So, you would use like you did in
6 recycled uranium.

7 CHAIR CLAWSON: Because part of
8 this came up when we were at Hanford and going
9 through that paperwork. I saw railroad cars
10 of thorium going out.

11 And so, I guess we really don't
12 have a good gist on that, but that falls back
13 to NIOSH or DCAS to go from there.

14 And that is all we have today.

15 If there are any questions on the
16 phone or any clarification that we need or a
17 path, I want to make sure that everybody is
18 clear with the path forward, though. You have
19 got your path forward.

20 I would like to be able to review,
21 when you get back to your offices, to be able
22 to send it to us, so that all of us know that

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1 we are on the same field of which way we ³⁶³ are
2 going.

3 MR. ROLFES: If there is one issue
4 I guess that you would like to have before the
5 Work Group meeting, then my thoughts, from
6 what I have heard today, it would be the
7 thorium lung counting from the 1968-to-1977
8 period?

9 CHAIR CLAWSON: Yes, that is first
10 and foremost.

11 MR. ROLFES: We will focus our
12 efforts on that, to get something put together
13 before the Work Group, the full Board meeting.
14 We will do our best to do that.

15 And then, second to that would be
16 the subcontractor --

17 CHAIR CLAWSON: That is correct.

18 Both SC&A and DCAS have delivered
19 papers fairly late that neither side has been
20 able to really review. So, as usual, we still
21 need to have a formal response on both of
22 those, all the papers that have been put out

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1 there. 364

2 But, as Mark stated, we want to go
3 for, we are shooting for thorium and the
4 coworker data first for the Board.

5 Is there anybody on the phone who
6 has any questions or any clarification that we
7 need?

8 (No response.)

9 MR. ROLFES: One other thing that
10 I forgot to mention is we did do an analysis.
11 We were asked, as a Site-Profile-type issue,
12 to analyze the net effect of the blunders or
13 the daily weighted-exposure results for
14 thorium. We have completed an analysis. If
15 you correct the blunders, the change in
16 intake, I believe, is less than 1 percent.

17 MR. STIVER: So, it is
18 considerably less than it was for Weldon
19 Spring, then?

20 MR. ROLFES: Correct. Correct.
21 Just because of the additional --

22 MR. STIVER: I haven't had a

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1 chance to look at it yet. 365

2 MR. ROLFES: I sent it this
3 morning. So, I didn't expect that anyone
4 would, but that was completed. So, I just
5 mention it.

6 MEMBER ZIEMER: Did we all get
7 that?

8 MR. ROLFES: Yes.

9 MR. KATZ: Just today.

10 MR. ROLFES: It was just this
11 morning.

12 MEMBER ZIEMER: Oh.

13 MR. ROLFES: I sent it probably a
14 few minutes before our meeting started.

15 MEMBER MELIUS: Yes, this is Jim
16 Melius.

17 Just one, I guess it is sort of an
18 announcement, but at least the draft schedule
19 for the Board meeting as this Fernald being
20 discussed on Wednesday morning, February 29th,
21 roughly at around 10:45. Now that could
22 change as we sort of finalize the schedule.

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1 But if it doesn't, at least people who ³⁶⁶ are
2 interested should know that.

3 MR. KATZ: Right. So, that is the
4 second day.

5 MEMBER MELIUS: The second day of
6 the meeting, midmorning.

7 CHAIR CLAWSON: Okay. Thank you,
8 Jim. Appreciate that.

9 With nothing else, the Fernald
10 Work Group will sign off then.

11 MR. KATZ: Very good. Thank you,
12 everyone, for your hard work again leading up
13 to this and through this, and for all of that
14 to come to the Board meeting. It is much
15 appreciated.

16 Take care, everyone on the phone.

17 (Whereupon, the above-entitled
18 matter went off the record at 4:22 p.m.)
19
20
21
22

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