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8	MEETING ON THE
9	ENERGY EMPLOYEES OCCUPATIONAL
10	ILLNESS COMPENSATION PROGRAM
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16	MAY 11, 2002 3:00 P.M.
17	ESPANOLA, NEW MEXICO
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23	REPORTED BY: Justine Hananweeke
24	PAUL BACA PROFESSIONAL COURT REPORTERS 500 Fourth Street Northwest, Suite 105
25	Albuquerque, New Mexico
1	2 Officials Present
1	Officials Present
2	Constan Joff Dingamon
2	Senator Jeff Bingaman

4	Congresman Tom Udall
5	Beverly Cook Assistant Department of Energy Secretary
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7	Larry Elliot,
8	National Institute of Occupational Safety and Health
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10	Peter M. Turcic,
11	Department of Energy
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15	P-R-E-S-E-N-T-A-T-I-O-N
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17	MR. YOUNG: Good afternoon. My name is
18	Scott Young, and I work for Senator Jeff Bingaman, and
19	welcome to our Energy Employees Occupational Illness
20	Compensation Program meeting.
21	FROM THE FLOOR: We can't hear.
22	MR. YOUNG: You can't hear?
23	FROM THE FLOOR: No.
24	MR. YOUNG: That's the first time
25	anybody's ever said that about me.
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1	Let me just introduce who we have today. More? You
2	can hear that? Good, they can hear that. We have
3	Senator Jeff Bingaman, Representative Tom Udall,
4	Assistant Secretary Beverly Cook from the Department of
5	Energy. We have Peter Turcic from the Department of
6	Labor, Larry Elliot from the National Institute of
7	Occupational Safety and Health. We'd also like to
8	recognize a few other folks, the Los Alamos P.O.W.S.

9 Group. Ken Silver has put that together. We have David 10 Michaels, who is in the wings, who helped us with this program initially. And most importantly, I'd like to 11 12 recognize you, the workers, who this is all about. 13 Thank you for coming. 14 Today we're going to have some opening remarks by Senator Bingaman and Representative Udall, and then 15 16 we're going to have an update on the program by 17 Secretary Cook and Mr. Turcic and from Mr. Elliot, and then we're going to hear from you about some different 18 -- some problems you've had with the program today, and 19 20 then we'll open it up for questions and answers. I'll 21 be kind of keeping the clock here, to keep things moving 22 along. And with that, I think I'll just get us going. Senator Bingaman. 2.3 24 (Applause).

SENATOR BINGAMAN: Thank you very much.

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Many of you were at the meeting that we held -- that was held, I guess a couple of years ago over at Northern, right up the road here, when the Department of Energy was trying to determine what should be done by way of compensation an occupational illness compensation program. That was one of many hearings they had around the country. It was a very good hearing. And as a result of that, as you recall, we went back to Washington and introduced legislation to set up this program, this Energy Employees Occupational Illness Compensation Program, and we passed it. Congressman Udall in the House worked on it, I worked on it in the Senate. We had, of course, Bill Richardson in the

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Secretary's office at that point, Secretary of Energy's Office, and he worked very hard to lobby various members of the Congress to get that enacted as well. And we were successful about 19 months ago in enacting that legislation.

The program set out a framework that initiated payments to workers who had been made ill as a result of their work at Department of Energy facilities. The program has two parts: A federal compensation program; and secondly, an assistance program to help workers file state workers' compensation claims.

25 For the past several months, we've heard more and

more complaints about the implementation of the program and problems that workers have encountered in trying to receive the remedy that they believe they're entitled to. The concerns vary, but the result has been very unfortunate in that we have, as I understand it, only two New Mexico workers who have actually received monetary compensation through this program so far. This is out of about 500 filed claims. We thought it would be useful -- this is not a formal hearing, but this is an opportunity to primarily for the officials who are now tasked with trying to implement this program to hear from workers as to what the situation is and what the problems are that they have encountered.

Assistant Secretary Beverly Cook, who was just confirmed as the Department of Energy's Environment Safety and Health Assistant Secretary, she's here today to gather specific information regarding these problems, since this is obviously a significant part of her new

10	job. Barry rarete from the Department of Babor is here,
20	Larry Elliot from the National Institute of Occupational
21	Health. These three represent the primary agencies
22	involved with implementation of the program. They're
23	individuals and they have the job of making this
24	work.
25	Obviously, I have the additional interest of finding
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1	out, and I'm sure Congressman Udall does as well,
2	defects in the law that we need to try to address
3	legislatively. So we want to hear from workers. That's
4	the primary purpose of it. We have a list, quite an
5	extensive list, of people who have been designated to
6	speak both on toxic substances, on radiation dosimetry,
7	and on the EEOIC claims process. So I'll stop with
8	that.
9	I think the main purpose is to get the information
10	out and get it to the right people. I thank them very
11	much for coming to Espanola today. This will be a big
12	help. Let's give them a hand for coming out here.
13	(Applause.)
14	Let me turn this over to Congressman Udall, who has
15	been a strong ally in all of this in the U. S. Congress,
16	and let me turn it over to him to make comments.
17	CONGRESSMAN UDALL: Jeff, thank you very
18	much. And let me say that I agree with Jeff. What we
19	really want to do is get to the point here of this
20	meeting, which is hearing from workers.
21	I remember when I came here two years ago, you told
22	me that the old system of hanging workers out to dry had
23	to change. And at that meeting, I said I would work

with you to end decades of denial and get some real compensation for Cold War heroes who became sick after

serving their country. Today we have a law on the books that calls for fair treatment and just compensation for Cold War heroes. I'm proud to have worked with Senator Bingaman to pass this piece of legislation. He was a champion in the Senate and I worked very hard in the House with a bipartisan coalition. Unfortunately, several problems have emerged in the implementation of this bill.

First, the Energy Employees Compensation Bill which I supported was supposed to help workers by ensuring that DOE contractors would not contest legitimate claims for compensation. Unfortunately, DOE has proposed a rule that allows contractors to use their tremendous resources to fight claims. In some claim cases, DOE will even use taxpayer money to reimburse contractors who have thwarted the spirit of law by fighting workers' claims.

Second, Subtitle D of this legislation was supposed to overcome barriers in state workers' compensation programs that prevent workers from getting the compensation they deserve. As such, the bill called for claims under Subtitle D to be evaluated using a uniform medical standard based on sound science. Instead, DOE has decided to use a different standard for each state affected by this bill. According to DOE rules, the DOE

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physician panel will have to learn dozens of state
worker's compensation statutes, and workers will face
the same barriers they faced under the old workers'
compensation system.

In New Mexico, that means claims will be evaluated based on an outdated, scientifically unsound standard that will effectively prevent whole groups of legitimate claims from receiving compensation.

Finally, HHS, the Health and Human Services

Department, has failed to release the rule relating to the expansion of the special exposure cohort. As you know, members of this special cohort have an easier burden of proof because they, through no fault of their own, are unable to provide the documentation that would prove their claims. I cannot speak of what is in the special cohort rule because it is my hope that DOE has laid out a policy that gives workers who had the wool pull over their eyes a fair chance to receive compensation.

With these concerns in mind, I've written to the Department of Energy urging them to follow the intent of the law as they implement this program. I look forward to working with Senator Bingaman and everybody involved in implementing the Energy Employee Compensation Program. I believe that working together, we can make

this pr	rogram	a r	real su	access	3. V	We ar	e not	go	oing	y to g	give
up the	fight	to	bring	fairr	ness	and	justi	lce	to	this	long
overdue	e law a	and	these	Cold	War	hero	es.	Tha	nk	you.	

4 (Applause.)

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5	MR. YOUNG: Thank you. Now we're going to
6	hear from, in order, Peter Turcic from the Department of
7	Labor, Assistant Secretary Cook, and Larry Elliot.
8	Peter, I'm going to let you start.
9	MR. TURCIC: Thank you. It's a pleasure
10	to be here. I want to start out by saying that the
11	Department of Labor is committed to doing everything
12	they can to make the Department of Labor program work
13	efficiently and be a fair and effective program as we
14	administer the program. I'm also looking forward to
15	hearing from, you know, the concerns and issues that the
16	workers have. So I just want to briefly give you a
17	short update on the Department of Labor portion of the
18	Energy Employees Occupational Illness Compensation
19	Program.
20	UNIDENTIFIED MALE: I don't think your
21	cord is plugged in, you know, to the mike is plugged in
22	on this side of the table.
23	MR. TURCIC: Sorry for the delay. Just
24	briefly, the Department of Labor portion of the program
25	covers that it provides for compensation for persons who

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have become ill as a result of work at DOE facilities.
And it was enacted to provide efficient, uniform, and
adequate compensation for those individuals. The
benefits available are payment of covered medical costs,
lump sum of \$150,000, and supplemental benefits for
individuals who received compensation under the
Radiation Exposure Compensation Act.
The conditions that are covered by the portion of

the program administered by DOL are radiation cancers;

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10 chronic beryllium disease, beryllium sensitivity; 11 silicosis; and illnesses that are accepted under RECA. The highlights of the program: The law was enacted 12 in October 2000, became effective July 31st, and 13 14 Secretary Chao issued the first payment under the 15 program on August the 9th, 2001. And then amendments were enacted in December that modified, among other 16 17 things, the survivor benefits. 18 In setting up and administering this program, DOL had established four district offices, a national 19 20 office, and a final adjudication branch. And this shows 2.1 the jurisdictions. And as you can see, the jurisdiction 22 of Los Alamos and of New Mexico is handled and claims 23 are adjudicated out of our Denver district office. The participants in the program that DOL has to work 2.4

with in adjudicating these claims -- this shows the

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1 corporate entities, DOE, NIOSH, the Department of 2 Justice, in some cases the Social Security 3 Administration, and medical providers. The status of the program to date and these numbers are effective as 4 5 of May the 2nd. As of May 2nd, we had received over 27,000 claims. 6 Of those, over 17,000 are claims for cancer, 900 for 7 beryllium sensitivity, a little bit more than 900 on 8 chronic beryllium disease, 536 silicosis claims, 3,237 9 10 RECA claims, and other, over 4,000. 11 With the adjudication of those claims, to date, we 12 have processed and issued final decisions in over 3,000 case to approve benefits and 618 cases to deny 13 14 benefits. We've issued recommended decisions in over

3,400 cases to approve benefits and over 2,100 to deny benefits. The claims awaiting employment verification are 6,242, and over 4,000 claims have now been sent to NIOSH for the determination of dose reconstruction. And to date, we've made 2,479 payments in 2,162 individual cases, and the amount of compensation paid to date has been \$190 million. This shows the claims' status. And as you can see, we have approximately 4,000 claims that are undergoing

dose reconstruction, 5,500 that have recommended

decisions, 6,200 that we're awaiting employment

verification, and 11,000 what we call outstanding. That's the claims that we are working on to either develop medical or other factual information in adjudicating the claim. This shows the split for final decisions, with 17 percent of the final decisions to date being denials.

So New Mexico specific data to date: 684 total claims received, 50 referral to NIOSH, 31 recommended decisions, 10 final decisions, and four cases have been paid. Now this data does not include the RECA claims from New Mexico. There have been numerous RECA claims that have been processed and completed in New Mexico.

Breakdown of the medical conditions that individuals are claiming from New Mexico: 315 have claimed cancer, 42 beryllium sensitivity, 14 chronic beryllium disease, four chronic silicosis. 138 have claimed other lung conditions which we would adjudicate to see if it was a lung condition that is covered under the DOL portion, which would be a radiation cancer or a silicosis or

beryllium disease. Thirty-seven renal disorders, and 15
others. And again, the breakdown of New Mexico claims:
34 percent are survivor claims, 66 percent are workers'
claims. And again, the claim status of New Mexico
claims, you can see we have 50 claims at NIOSH for dose
reconstruction, the recommended decision, 408 are

awaiting employment verification, and 105 are in the outstanding category.

And again, the recommended decisions from New Mexico with 23 percent being -- of the recommended decisions to date, 23 percent being accepted, 77 percent being denied, the recommended decision to deny with the vast majority of the denials being that there were no covered conditions under the DOL program. And again, the same thing on the final decisions, 40 percent denials on the final decisions. And this is just a breakdown of the medical conditions claimed by individuals from New Mexico. Thank you.

13 (Applause.)

ASSISTANT SECRETARY COOK: Thank you,

Pete. I'll just introduce myself. My name is Beverly

Cook and I am the Assistant Secretary of Energy for

Environmental Safety and Health.

I need the Senator to pay attention because I have to thank him for something. First, I would like to thank Senator Bingaman and Congressman Udall for inviting me here today because I very much wanted to come and talk to you all. But I also want to take this opportunity to publicly thank the Senator for the opportunity that he's given me to have this job as

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25	Assistant	Secretary.	This	lS	a	great	nonor	Ior	me,	ana

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1	as I tell you a little bit about what my history is,
2	it's also something that was very, very important to me
3	in my career and the things I want to do with my life.
4	So I want to thank you publicly for that opportunity.
5	This is not my first visit to the DOL facilities in
6	New Mexico. I have worked in facilities here in Los
7	Alamos and at Sandia many times in the last 27 years. I
8	began my association with the Department of Energy in
9	1975 as a contractor at Idaho National Engineering and
10	Environmental Laboratory. I'm a metallurgical
11	engineer. I've worked in hot cells, I've worked in
12	reactors, I've worked in materials science
13	laboratories. I've worked in a lot of hazardous
14	facilities. I learned how to look out for myself. I
15	was told I had an obligation to look after my co-workers
16	also. I became a federal employee in 1990 first with
17	the Defense Nuclear Facility Safety Board and then with
18	the Department of Energy.
19	So you see, when they talk about finding workers'
20	records and when we talk about DOE workers, I'm one of
21	those. I've been in so many places if they start looking
22	for my records, it's going to be difficult. My husband
23	has joined us here today, too. He's worked in the DOE
24	complex for 30 years. And since 1997, he's spent about

half-time here at Los Alamos, working in your

facilities. So the safety of your facilities is very important to me, and the health of our work force is very important for me. They're personal to me. These are my colleagues, these are my friends, and some of you here I recognize.

I believe that this legislation was very important in starting to address the health issues associated with past practices within the DOE complex, and that I, and the Department of Energy, under the leadership of Secretary Spencer Abraham, are fully committed to implementing DOE's responsibilities under this program fairly, responsibly, and in accordance with the law that was passed by Congress.

I say this is a start because this is a very complicated legislation, and as we go to implement it, we're going to find things we want to do better. And that is one of my commitments to you right now up front, and I'll say it again at the end, and that is, I will make sure that you understand from my perspective which things I think are within my control and which things I think that we may need changes in the legislation so I can do some things to make this work better.

This is -- I want to say right now, too, this is a three-agency effort in the sense that it's going to require close interaction, communication, and

cooperation on the part of all of the three agencies that are represented here today. No single portion of this program can be successful without the full and complete cooperation of each of these agencies. We talk on a regular basis. We talk almost daily to our staff.

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I talk with senior-level managers in all of these agencies to make sure that we're identifying where our coordination is working and in fact where it's not working. And we're trying to improve that and find new ways to do better.

But from my perspective, DOE has an additional role. These are our workers. These are my workers. They've been my workers for a lot of years, and you are my colleagues. So it's important to me that the whole program work well. It's important to me that what DOL is doing works well. It's important to me how NIOSH does dose reconstructions because these are my friends.

My husband is leaving tomorrow to go up to Idaho.

One of the things he'll do this week is to say goodbye to one of our friends who has cancer, probably related to his work at DOE. And I said goodbye to him about a month ago. It's not hard for me -- okay.

Let's talk about DOE's role specifically. First, for the program that DOL implements, our role is to provide those records of employment to DOL and also the

records to NIOSH on the information to enable them to do dose reconstruction for those workers with radiation-induced cancers. We are moving forward to provide that information as quickly as possible and as efficiently as possible, but it's difficult. DOE does not own those records. As you know, the contractors own those records. But we have found, especially in the last few weeks, additional databases that are out there in the complex that we can tap into to find the secondary forms of information that prove employment. I

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think that we're going to get this very well streamlined.

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I talked to the DOE managers, the field managers who run the DOE sites around the entire complex, on Thursday in Albuquerque. I had them all in a room and talked to them about this program and asked them to also let me know if they know of any other databases that we can tap into so that we can directly provide DOL information on employment as quickly as possible from whatever source we can get that information. But I hope that you all realize if you apply for the program, we look and can't find records, they come back and ask you for records, that doesn't mean that you have been denied. That just means that we're still searching. At the end of the day, a written affidavit will also work. There are a

lot of ways to prove employment, and we're going through every possible way that we can to do it as quickly as possible, but written affidavits will also be accepted.

We've noticed that there's a lengthy search time. For instance, at Los Alamos, a lot of data was on microfiche. The office here has purchased some new equipment. In April -- they told me yesterday, and I met with the folks here yesterday -- in April of this year, the search time for these employment records that are 40 years old, in some cases, is down to about a 28-day average. I think that's a great improvement, but we'll keep requesting.

There is a bit of disconnect in our data in the sense that as of the information I received yesterday, so it's an update from what you just saw, the offices

here have received 492 requests for employment verification, and 405 of those have been submitted back to DOL. So they're moving forward, and I hope that that gets better.

The other thing I wanted to say about your local programs here and our ability to communicate with you is that I wanted to announce today that we have a new office, a resource office, a resource center. There's the one here in Espanola, but there's also an office in White Rock behind Metzger's Texaco station in White

Rock. You all know where that is, and it is open as of this week. They opened up yesterday, so we have now another facility in White Rock that will be available to you.

Our other rule in DOE is outreach and assistance, and this is where I will also ask for help from all of you. I've been to three of the different resource offices to date, and I look at their information, I look at how they're providing outreach information to the communities, especially to our retired workers, and I've collected a lot of information. But if you think there is a still part of our work force, our former work force and our current work force, that has not been reached, please tell me. Tell the resource centers or send me an e-mail at DOE headquarters. Whatever it takes, but call our office -- the numbers are on the brochures -- to let me know how we might better reach our work force and our former work force so we can tell people more about the program and how they can get involved.

The purpose of the resource centers is to assist

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workers in filing their claims and to provide
information to the former and current workers on all
aspects of the program, and I do check. I check on a
regular basis to see if that's effective, but you have
to provide me with that feedback.

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I want to stop right now to tell one other thing that I asked about yesterday and I've told the work force at Los Alamos that I would check on, and that is, I understand that there is a concern of current workers, as there is at all of the sites that I been to, about retaliation. That's something that's very much of a concern to me. Our current work force is very important to me. Our resources in the Department of Energy still are doing very, very important work, and I expect them to continue to do that. And I don't want to think that I'm in any way, limited in using those resources. That is something I watch very closely. So I just want you to know that you have a commitment from me that if I see any indication of that -- and again, you may have to let me know about that -- I will take quick action to make sure that that doesn't happen.

Okay. On to the second part. I want to adjust this Subtitle D to the legislation. This part is directed at DOE helping workers to file for state workers' comp in the state in which they work. It identified the need for an independent medical evaluation to determine whether your illness came from work at DOE, and it directed that if the finding was positive, that DOE would work with you to have your claims paid by the contractors. I am pleased to announce today that DOE's

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1	final rule was transmitted to the Office of Management
2	and Budget yesterday, on Friday, so they could do the
3	inter-agency reviews so that we can get that rule out
4	and on the street. It's been a long time coming. I
5	understand that.
6	One of the reasons it was so long in coming is
7	because your comments were extensive, and we took them
8	all very, very seriously. We received comments from
9	many advocates, including your elected officials, but
10	all of you also. We made many changes in the draft rule
11	that was out. I don't have a copy of that rule with me
12	today because, in fact, it has to go to inter-agency
13	review. I expect that to be very timely. But what I can
14	tell you is some of significant changes that we put in
15	there are things like DOE does not intentionally
16	reimburse any contractor contesting these claims or
17	awards, and that workers are not required to offer the
18	evidence of causation, only the medical diagnosis of
19	that illness. And then DOE will assist in getting the
20	information so that we can make sure that medical panels
21	have the correct information to decide that. And it
22	provides very easy access for workers to the Physicians
23	Panel. So we will get that out soon. As I said, I
24	expect a review very, very soon. I'm almost done.
25	Where we go next with that, though, is the state

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we have to make arrangements with the state workers'

2	comp programs. Those have already been drafted. Kay
3	Kemper was here, and she's already talking to a lot of
4	the states. She talked to New Mexico yesterday, is
5	going to Colorado next. We've got her on the road to
6	get those things in place.
7	The panel members, we already have the names of the
8	people who have been suggested for those panels. We'l

The panel members, we already have the names of the people who have been suggested for those panels. We'll put those panels in place right away. We've done the preparatory case work for over 11,000 workers now, so we can get to work immediately on those cases as soon as we have those agreements and final rule in hand.

I know it's been frustrating to you. It was frustrating to me when I was in Idaho as a field manager, responsible for the workers there. Now that I'm in this job, hopefully I can make this move quicker and we can move on with this. I appreciate, by the way, all of you taking your time out today to come here because it's a beautiful Saturday in New Mexico and I know this cuts into your time here. It's a beautiful place to be. But I am very interested in continually improving our ability to make this program work, so your feedback is very important and the issues that you'll discuss today are very important to me so I know what we can do to focus that improvement and make this work

better. Thank you for your time.

2 (Applause.)

- MR. ELLIOT: Good afternoon. My name is
 Larry Elliot. I'm the Director of the Office of
 Compensation Analysis and Support at the National
- 6 Institute for Occupational Safety and Health. I'd like

to thank Senator Bingaman and Congressman Udall for inviting me here. I always enjoy coming to your beautiful state, and it's certainly a pleasure for me to be here today. I'll keep my remarks brief so that we can listen to you and you won't have to be burdened with listening to us.

I'd like to describe for you the roles which HHS has under this compensation program. We believe that it was the intent of Congress in passing this legislation to bring HHS and NIOSH to the fore and use science to the fullest advantage possible in adjudicating claims, cancer-related claims. In that regard, HHSS is tasked with establishing methods for estimating workers' exposure to radiation in regard to claims that are referred to HHS by the Department of Labor. These claims come to us with a referral from DOL for dose reconstruction. HHS is also required to conduct such dose reconstruction for claimants to provide the individual doses to DOL so the Department of Labor can

determine whether it's more likely than not that their cancer was caused by the radiation dose.

For claimants applying under this program to DOL for their cancer-related claims, it is the Department of Labor's responsibility to make that determination using the rule that we were tasked with providing, that being the probability of causation, which is based upon cancer risk models, statistical analyses of those risk models. And in each and every regard, where possible, our rule speaks to being claimant-friendly. We take a claimant-friendly approach, and if we're going to err,

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12 we err on behalf of the claimant.

 The Act also directs HHS to develop and apply the procedures that we established for considering petitions by classes of employees to be added to the special exposure cohort that Congressman Udall mentioned earlier. I, too, am disappointed that we have not had these available to you. They are in Department clearance, and I expect that they will be available for public comment very soon.

The Act also directs HHS to provide staff support to an independent Persidentially appointed advisory board.

I'm pleased that you have two representatives on that board from the State of New Mexico, one of which I know is here today, Rich Espinosa. I don't know if Dr. Tony

Andrati is here, but he is the other individual that was appointed to the board.

This advisory board is chartered to provide HHS advice and recommendations regarding our responsibilities under this Act. The Act also directs HHS to appoint members to the Department of Energy Administrative Medical Physician Panels. And as you heard Beverly Cook just mention, we made those appointments. We have appointed 30 qualified individuals, and we stand at the ready to provide additional individuals as they are needed.

Let me tell you about the status of where we're at with these different responsibilities. On April 30, this past month, HHS issued its final rules on dose reconstruction methodology and on probability of causation. The final rules incorporate comments from

the public, from scientific experts, and from the independent Advisory Board on Radiation and Worker Health. The publication of the final rules allow the Department of Labor to start adjudicating claims. 2.1 Because we prepared the dose reconstruction methodology rules as an interim final rule, in October we were allowed under that interim final rule to commence doing dose reconstruction work on claims. Now that we have a final rule in place, we can start

completing those dose reconstructions and sending those back to the Department of Labor for final decision. To date, we have 7 dose reconstructions completed out of that 4,000 number of cancer-related claims you saw Mr. Turcic present in a slide. This is very labor-intensive work. I have a staff of 4 health physicist and I'm looking forward to the contract that we're about to award that will provide a huge amount of technical support where we can see more claims processed quicker in this setting.

We also -- in the 50 referrals that we have from New Mexico that Mr. Turcic provided you, we have done three

We also -- in the 50 referrals that we have from New Mexico that Mr. Turcic provided you, we have done three interviews. Each individual claimant has an interview with us to provide their information, as well as the information that we get from the Department of Energy, and we also use our own research information from the many research studies we've conducted across the complex. But the claimant's interview is very important to us. It allows us an opportunity to hear directly from the claimant about their work experience, what situations they encountered, and what they can tell us

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about their exposure to radiation that may not have been accurately or adequately captured in their dose records.

When we talk to a survivor who's filed a claim, we

seek from that survivor, who may not know what their spouse actually did in the work environment, we seek from them co-workers who we may talk to and seek an interview with and get an affidavit from about the work history and experience that the claimant might have experienced. HHS, as I said, is developing the petition guidelines for a special exposure cohort, and we hope to have them out very soon. We anticipate a 60-day public comment period that will coincide with the next advisory board meeting, which has been scheduled for July 1st and 2nd in Denver. I would encourage you if you can, to make the trek up to Denver and attend that meeting and have your voices heard in our public comment period.

I believe I'll stop at that point. I look forward to taking questions. I look forward to hearing your thoughts and your concerns. And again, I appreciate the opportunity to be here with you today.

(Applause.)

MR. LEYBA: Thank you, Larry. Thanks to all of our speakers. Well, now you've heard from us. Now it's time for us to hear from you. A couple of things. Quickly, I want to say we did, in fact, try to get a larger room for today, but it's a graduation weekend and in fact, we got bumped for that. We're going to hear from three groups here: One, toxic

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1	substances; the second, radiation dosimetry; the third,
2	EEOIC claims process.
3	I think we have a microphone. I was told by Ken
4	Silver we're going to start from left to right; is that
5	right Ken? Your left, my right.
6	So we're going to hear about toxic substances from
7	Ben Ortiz, Maria Garcia, Levi Garcia and Robert Maguire,
8	Ernesto Archibeque, and then Alex Smith. And so with
9	that, I think we're going to go on ahead. Thank you.
10	MR. ORTIZ: My name is Ben Ortiz. Senator
11	Bingaman, Congressman Tom Udall, Beverly Cook, Larry,
12	and Pete. My name is Ben Ortiz. I'm a mechanical I
13	was a mechanical tech from 1969 to 1989 at TA 53. I
14	have an illness I've acquired since 1970 from
15	overexposure to chemical agents during my employment at
16	Los Alamos National Laboratory.
17	In 1988, I became so ill from the exposures that
18	LANL placed me on medical leave, stating that I had a
19	serious but treatable medical condition. They didn't
20	say what the condition is. The following summer in
21	1989, I was forced into medical termination, as doctors
22	advised me that my health was too deteriorated to
23	tolerate the contaminated worksite I was required to
24	work at.
25	When I began employment with LANL in 1969, I was

- given a physical exam by the occupational medicine
- 2 hospital that they have up there at the lab, and I

checked out fine. I was a very healthy person. I can guarantee you that. I was not informed that the work environment or the materials that I handled would be detrimental to my health.

During my employment, I worked directly with trichloroethylene, trichloromethane, acetone, freon, nitric acid, many of the toxic materials and on and on. I was never informed that these toxic substances are dangerous, much less provided with any protective safety.

In 20 years of employment with LANL, I never had any safety briefing on the hazards of chemicals, or there was no MSDSs available. I was told that no one gets sick at LANL. Okay. Again, I was told that no one gets sick at LANL. I don't know why they would say that.

In 1972 was the beginning of persistent sore throat, coughing with sputum and chronic sinus infections. In later years, I began experiencing pain, irritation, swelling of my eyes, weakness, nausea, headaches, insomnia, and difficulty concentrating. My condition deteriorated so bad that the agency for occupational medicine placed me on medical leave, in a search for an answer to the cause of my medical problems. The Lab's

response was that it was my imagination, phobia, that I was practicing witchcraft, and that I abused drugs and -- okay -- that I abused drugs and alcohol. Those claims are absolutely false. I repeat, they are false.

After many years and many visits to private doctors who could not diagnose or treat me, I visited Dr. James Cron at San Francisco General Hospital, a leading

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physician of occupational long-term exposures. I was
finally diagnosed with solvent encephalopathy and
restricted airway conditions.

Senator Bingaman, we are your constituents, but by
the time the program was passed into law, only certain

the time the program was passed into law, only certain illnesses were qualified, and very few of those cases are here in New Mexico. I believe that all occupational illnesses are equal. Why is illness from toxic substances different from beryllium, or cancer? We have all suffered greatly.

You told us in our meeting at St. Joseph's Hospital over a year ago that you were trying to have toxic substances included into the program. You raised the hope of so many people two years ago by leading us to believe that after so many years of being ignored, retribution was forthcoming. Those hopes have been smoldered because toxic substance sufferers were ignored again.

Employees are placed in harm's way, and LANL, the
University of California, and DOE locked away their
secrets. They allowed people to get sick, and in some
cases, die. It takes a person with integrity and
compelling conscience and strength that will not back
down under pressure to do the right thing. You hold the
key to unlock the door. I hope you have what it takes
to do it. I would like to impress upon you, this is the
rest of my life. My family is well.

When I was hired by LANL, I thought I had a bright
future there. I never thought my job would make me

sick. My livelihood and ability to provide for my

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13	family was taken away. I could be retired by now.
14	Instead, I must continue to fight this battle that
15	should not have been fought. I worked at LANL, got sick
16	at LANL, and now atonement should be made by LANL.
17	Please stop treating Northern New Mexico LANL employees
18	as second-class citizens. We deserve to be looked upon
19	as equal to any other group of occupational illnesses.
20	We deserve compensation, too. We deserve for you to
21	fight for us, the two of you, Senator Bingaman and
22	Congressman Udall, to work together to make this
23	happen.
24	If we, your constituents, who have oops, I need
25	to turn encourage you to serve us in Washington. You

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giants and just the common people. I would also like to 2 3 request another meeting with Bingaman and Udall. I don't believe that we have time in three minutes to discuss all the issues that we have. And I'm hoping 5 6 this will happen. Thank you. 7 (Applause.) 8 MS. GARCIA: My name is Maria Garcia. 9 a survivor. My husband used to work for Zia Company. He worked for 26 years. He started working in 1955, and 10 by 1960, he was already -- according to the medical 11 records, started to get, you know, from his kidney 12 disorder. And I would like to ask Senator Bingaman and 13 our Congressman to support us to make this law to help 14 us families with this kidney disorder. That's all I 15 16 have to say. Thank you.

(Applause.)

are there to make sure there is a balance between the

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18 MR. GARCIA: I'm Levi Garcia. I'm a 19 17-year employee of the security quard force at Los 20 Alamos. In December of '88, I was exposed at TA 55 to a chemical spill that involved nitric acid. I'm currently 21 receiving my medical treatment at National Jewish 22 23 Hospital in Denver, and we need help here in Northern 24 New Mexico with our illnesses pertaining to the Lab. 25 Thank you.

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3 office represents Mr. Garcia in his worker's compensation claim pending in front of the 5 administration. I have one comment I want to make on Subpart D. I have reviewed, not the most up-to-date 6 one, but the one that came before. And I think one of 7 8 the problems is that it kind of almost creates, as 9 opposed to what I think the Congress intended, a crazy 10 quilt, because, you know, you have certain rules in 11 certain states and other rules in other states and 12 different levels of benefits. And I thought Congress 13 intended to provide a uniform structure with: This is

(Applause.)

MR. MAGUIRE: My name is Bob Maguire.

I would also encourage you to think seriously, since a lot of these contractors are cost plus contractors that they not be allowed to endlessly fight the worker and then pass that on to the taxpayers of the United States of America as a cost that's not a legitimate

what the test is going to be, this is what the benefit

should be. And if that was Congress's intent, you

should certainly revisit it because the rules and

regulations certainly don't do that.

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cost. What's happened to Mr. Garcia has been -- another
law firm is representing him in a tort claims action
against the Lab. Those folks have pulled in the

manufacturer of the jar or container that this nitric acid was contained in.

My understanding is when I talked to Levi and his wife, that the judge has ruled that there will be a hearing in September. The folks who manufactured the product wanted to put it off for another year. It's already been four years.

It took us the better part of three years to get his worker's compensation up and running. We had to get it removed and away from the University of New Mexico Hospital and up to National Jewish, where they said, "You know, hey, this is causally connected." And he was ordered back to work. You've also seen Levi and heard -- I mean this is a condition he's in on a daily basis, and he attempted to return to work.

We got the change of health care providers. To date, the University of New Mexico has been paid approximately \$38,000. National Jewish has been paid \$8,000, but they have done more for him, I can assure you. Dr. Moseley, Cynthia Moseley, up there indicates that he cannot work. Dr. Moseley at UNM has come around to the same conclusion now. A lot of money was spent on lawyers and nurses to follow around and help the doctors decide on what to do.

25 In New Mexico at the time he was injured, the comp

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1	rate was \$375.99 a week. Basically, that means that he
2	was making \$60,000 a year. Under Worker's Comp, he gets
3	about \$20,000. Our office also got him on Social
4	Security disability. He makes about \$1,500 a month off
5	of that, so there's another \$18,000. That puts you up
6	to about \$38,000. And the situation is this: The
7	Congress said, "Well, you can't go on disability for
8	more than 80 percent of what you were making." Well, 80
9	percent of what he was making would be \$48,000, so she's
10	still \$10,000 short of that.
11	You know, these people are all good people. And
12	after 9/11, when there's been so much talk about
13	patriotism and doing the right thing by people who
14	helped their country, on behalf of Levi and others
15	similarly situated, I would just ask the Congress and
16	the Administration to remember those words and not let
17	them be hollow, empty phrases. Thank you very much.
18	(Applause.)
19	MR. SMITH: My name is Alex Smith. I'm a
20	33-year employee with the Lab. I testified before Tom
21	and Senator Bingaman and David Michaels the last time.
22	I went to work for the Lab in 1947 in the chemical
23	warehouse. Tom and Bingaman already know and I've been
24	doing this for your benefit.

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the Lab in the old TA 1. My duties were clerk and to issue laboratory chemicals and laboratory glassware, and

I went to work for the chemical warehouse there at

3 when we had time, I'd run a mercury, still, me and

another fellow named Lewis Devetima. 4 5 In 1948, early in 1948, I started having trouble. My face would swell up, and my gums were bleeding. And 6 I would go down to Q Building to see Dr. Whipple, and he 7 would send me home. He said, "You're allergic to 8 9 something," and that was it. And when my face went back down, I'd come back to 10 11 work and it would happened all over again. About the 12 fourth time, I got to see Dr. Harriet Harding, who was a consultant there, and she interviewed me. Luckily, I 13 14 got to see her. And she asked me where I worked, and I 15 told her. She asked me what my duties were, and I told 16 her that I run a mercury still when I didn't issue 17 chemicals. She said, "You're operating what?" 18 I said, "I operate a mercury still." 19 20 She said, "Take me up there and show it to me." So I did. She shut it down. And so we were full, 21 me and Lewis Devetima were full of mercury. We used to 22 23 heat it, and it had a still, like it was made out of glassware. It would go through this, heat it, and form

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pure mercury. And we would breathe in vapors, and it was in a small 10 X 10. The old warehouse there in TA 1 was a shed. It was formerly the stable for the school that was there before the Lab took over, and they converted it into a chemical shop.

Anyway, when I retired in 1982 -- prior to 1982. I

a gas, go through that, come out condensed on that end,

Anyway, when I retired in 1982 -- prior to 1982, I suffered from depression, bleeding gums, and so I went to the doctor there at the Lab. I was in very bad

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9 shape, and she sent me to a sanitarium in Albuquerque, 10 and I spent some time there, about two or three weeks. I then was on an outpatient to Dr. Kenneth Poole there 11 in Albuquerque for about three years. 12 13 And then I came back and was under the tutelage of 14 Dr. William Oakes who worked for the H Division, and then he retired. And I saw Dr. Charles Shafer, and then 15 he retired. And then I saw Dr. Ralph Greer. And 16 17 anyway, when I retired, I noticed that there was no record of this sickness on my medical records. 18 19 And I asked Dr. Greer why. And he said they 20 searched and they searched and they searched and they 21 even went back into the microfilms, and they could find 22 no evidence of anything to do with a mercury still or anything. So I retired thinking that. 2.3 24 When I testified before Mr. Bingaman and Mr. Udall 25 and Mr. Michaels, I didn't have any evidence. It was my

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story against theirs. And I have met a fellow named Ken Silver. He found these letters from Dr. Harding telling the whole story in six letters, and the DOE database of historical documents, it tells the whole story about me and Devetima's sickness, about the mercury still, their shutting it down.

These are all H Division letters to our division leader, Van Gammer, Assistant Property Division leader. Yet they couldn't find them. There was no evidence. They're here, right here. Everything I have reverts back to those six letters. In one of them, she refers to a fellow name Carl Butler. I happen to know Carl

Butler, so I wrote him a letter telling him what was

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happening. He wrote me back a five-page handwritten letter confirming everything that I said when I testified, everything, even to closing down and admitted that nobody in 1947 and 1948 in H Division knew anything about mercury until an industrial engineer named Harold Sheeton -- Harry Sheeton -- came on board, and this was months later. And after I got that letter from Butler, I wrote a letter to Mr. Udall and Mr. Bingaman, asking him -- I sent them a copy of those six letters. I didn't give them a copy of this, but I did take it to Mr. Udall's

over there, and I gave it to Raul and he made copies of it. He said he would forward it on to you, your office.

office, everything I had, when you were in Federal Place

And this is my letter to Senator Bingaman asking that you amend that Act to include mercury. I don't know what happened there. I got a letter from Mr. Udall there, and he asked that I get documentation. So I've got it. Don't you think I have it? And you asked for names and addresses of people that are working. I can give you names, Mr. Udall, but they all got one address: Cemetery. There's no -- me and Mr. Butler are the only ones alive that I know that knew about that mercury still, and why I'm still around, I don't know.

After that, Mr. Silver came up with a couple more publications by Dr. Harriet Potter on mercury poisoning. Anybody that knows anything about mercury should read it. She even enlightened me. I guess she really dug in to her research. And in this -- the other

20	I'll read you just one paragraph here.
21	On page 54 it tells about the year 1948 in Los
22	Alamos, nonradioactive acting hazard material in use in
23	Los Alamos. "An example will make this clear. Very soon
24	after I began active duty, a worker came to the nurse in
25	H-2 complaining with bleeding gums and skin rash."
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1	That's me. "In taking his job history, I found he and
2	three other men were engaged in cleaning dirty mercury,
3	an element widely used.
4	"Next, I visited the job site. And even though I
5	had no engineering skill, I knew from my Massachusettes
6	Department of Occupational Hygiene experience that the
7	mercury hazard was great in this dirty, shed-like
8	building."
9	I could go on, but I haven't got time, but you get
10	the drift. And I don't know where to go from here. I
11	know mercury is not covered in the Act. Like I say, I'm
12	asking you to amend it to include mercury. Thank you
13	very much for listening to me. I'm probably out of
14	time.
15	(Applause.)
16	MR. LEYBA: The next person will be Phil
17	Schofield.
18	MR. SCHOFIELD: Thank you for coming,
19	Beverly Cook and Congressman Udall, Senator Bingaman,
20	Mr. Turcic, Mr. Elliot. I'll try to keep my time short
21	here.
22	I worked for Los Alamos National Lab for 2 years. I
23	suffer from several severa health problems multiple

one is Challenging Manmade Decisions by Harriet Potter.

25 respiratory problems, severe dermatology problems, 41 1 swelling of my extremities. I have short-term memory 2 and concentration deficits, and plus I lost almost half 3 my hearing. 4 Mainly what I would like to address is some problems 5 with the reconstruction of people's dosages. I can give 6 you two quick examples where personnel worked in the 7 same room. One was a -- it depended on your job. You 8 were working with high gamma. The trouble with that is 9 both processes were going on, Pu 239 on one side of the 10 room, Pu 238 on the other, high neutron gamma on the 11 other. Room 429 had a number of chemical processes plus 12 the gamma factor. There again, depending on which job you were assigned, you had one in back of the other. 13 The truth is, you were exposed to both. 14 15 Another practice was the wearing of film badges under lead aprons for people who worked with 16 17 high-radiation items, such as back out or a glove box. This practice was not discontinued until 1989 or 1990. 18 Another thing I would like to address is the fact 19 20 that I've made repeated requests for my radiation exposure records and still have not been able to get 2.1 them. According to my dosimetry readings for 1979 it 22 was zero. For 1978, I had .083 for my whole body. For 2.3 1982, zero. This is impossible. I spent five days a 2.4 week around either, plutonium or uranium. 25

chemical sensitivities, HO cervical syndrome,

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1	DOE has submitted in a letter to IEER that, 1.)
2	External support data is often incomplete and
3	unreliable. 2.) Raw dose data and electronic versions
4	of data do not always agree. 3.) In some cases, worker
5	dose records contain empty statements that the dose was
6	zero, regardless of what the actual dosimeter reading
7	may have been. In order for more accurate dose
8	reconstructions, LANL needs to fully cooperate with the
9	Center for Disease Control historical documents
LO	discovered by them. LANL should probably provide access
L1	to all incident reports, health physics, log books, and
L2	health physics room surveillances, also any documents
L3	relating to the processes and materials used at LANL.
L4	Finally, NIOSH should not contract for dose
L5	reconstruction services with companies that are
L6	economically dependent upon DOE or its contractors.
L7	Thank you.
L8	(Applause.)
L9	MR. LEYBA: The next speaker will be Len
20	Trimmer.
21	MR. TRIMMER: Good afternoon, gentlemen
22	and people in the back. My name is Leonard Trimmer. I
23	was an employee of Los Alamos from December '62 'til
24	November of '90. I am now retired. I went out on
25	disability. But I'm not putting in a claim yet. My

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bullet hasn't hit.

2 Senator Bingaman, Mr. Udall, these gentlemen, on

3 March 18, 2000, I handed you, Mr. Bingaman, a video

4 tape. Your staff member took yours. I don't know

5	whether you viewed it or you didn't view it, but I
6	didn't have any response from you for all those video
7	tapes of workers working in Area G at Los Alamos.
8	Either you understood everything or you didn't view it.
9	I would suggest if you didn't view it, you better look
10	at it. It's very important.
11	This was a bootleg tape that was taken with LANL's
12	camera. They were playing with a camera and it shows
13	them covering drums from Area G. It shows the workers,
14	how they're treated. It shows them not being dressed
15	out in protective clothing, no respirators. In one
16	statement on the tape like they say, a picture says a
17	thousand words. This says a bunch. On the tape there,
18	a PhD states that people are not supposed to be
19	breathing the silica dust up there at Los Alamos.
20	Nobody's wearing a respirator.
21	The other thing is they also said that there was
22	radionuclide high in the air. Nobody's wearing a
23	respirator. In fact, people were wearing civilian
24	clothes. So after they got done working, they went home
25	with this on their clothing, which contaminated could

have contaminated their own homes.

The health physicist monitor at the time there and saw the tapes that he just didn't know what he's doing there. This is just a tape.

Now I worked out there. I worked at -- first off, I worked at TA 8. I was an inspector. I was a radiographer, and I did ultrasound. I was all over the Lab. I worked all over. I was with the service group. I got transferred to Area G facility for drums going to

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WIPP, which is a long story, which they falsified documents there, too.

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 Anyway, in Area G -- that's the main dumping area -the main dumping area contains asbestos, PCB solvents,
toxic acids, radionuclides of all types. For example,
plutonium, cesium, cobalt from enriched uranium. Let me
go back to freon gas for a minute. It's in a barrel and
they put a lot like nuclide in there to hold off the
gas. But I have a document like this that says it's
still leaking out, and they can't do nothing about it.
So here are these tapes. Please view this stuff. Film
badges or anything else can't be reconstructed to show
them what they're breathing. And that was the only
thing that was included in all these radionuclides and
any other trash. There are also human body parts out
there.

Now the claims with LANL when people were working out there in Area G are -- LANL and DOE will claim that there are safety devices in place, which is true technically, but the question is, are they working, and are they working properly? No, they're not, not at all times. Not at all. They are turned off. They're -- one of them has a roll chart on it. If the chart gets jammed, they take to the monitor to fix it. He tears it off, throws it away and starts over again. Nobody knows what's going on.

They also have what they call a sniffer. That's where they put a vacuum pump on it, they bring air in and a filter in front of it. Sometimes these won't be changed for months or days. The ones checking it,

they're not controlling it. They might drop it on the floor or whatever. If that happens, he just throws it away or she does. There is no way LANL, that I know of -- I don't work any other places -- at LANL, I'm talking about, because I have seen them -- can reconstruct anything because their records are flawed totally. Now film badges, everybody who works in a radiation area carries a film badge plus a Kelly badge. If you get killed, they want to know how much killed you. And this is a little packet that has zinc and sulfur and

whatever else they can check to see how much dose rate you get. But the film badge is a plastic container with a piece of film inside. Now radionuclides are alpha, beta, and gamma. Alpha isn't going to go through that film badge. But it if gets on a person, it's going to get right to the marrow, and that's where we had a lot of problems with people when they were painting the, you know, the badges are deteriorated.

So alpha is no -- they don't know alpha. They don't know anything about alpha. But what's really funny is this gentleman just said to you, everything turns up zero. Mine turned up zero, too, all the time. The only time I got a dose is when I was working at the Nevada Test Site. Now I was working with sources for making X-rays, cobalt, beryllium 172, cesium. These are heavy doses. I used to carry an ionization chamber in my pocket, next to my film badge.

The Ionization chamber would say something, that I got a dose. My film badge was zero. I always had

20 zero. This is the only place where it was zero, at Area 21 G. Other workers are also zero. But the question is, 22 is this. On the wall, the lab would put a packet with a 23 Kelly badge, a film badge, an ionization chamber. 2.4 Anybody care to guess what those had on them? They had 25 doses. Now how in the world can somebody work in a 47 1 place and get zero, whereas the room is getting a dose? 2. In other words, as one of our great Presidents said, if 3 it's not the truth, it's a lie. And they are lying. 4 And anybody that takes the truth of that lie and 5 projects it as a truth and knows it are liars also. And that's what this is all about. Now what I would 6 7 like to see is cohort for Area G. That's a good place to start. That's the dirtiest place I've ever seen. 8 The other thing is, I would like you to have the 9 10 contractors, when they come up and say, "Okay, you've got lung cancer. You smoked at one time, so we're not 11 12 liable." No. If they contribute to that lung cancer, 13 let them take the whole problem. We put our butts on the line, so let's let them put theirs. 14 Another things is giving them the money to rectify 15 this from out of our taxes. No. Let them take it out 16 of their budget. Let them pay it. I fought the Lab and 17 I fought them with my own tax money, and then I fought 18 my own lawyers with that money. That ain't fair. You 19 20 know, you can't beat city hall. They've got too much 21 money, plus they got too much political pull in

Well, I for one am tired of fighting this

bureaucracy and the bureaucrats in Washington and now

Washington DC.

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25	DOE.	You	two	gentlemen,	you're	elected.	You	can	get
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1	fired just by getting voted out of office. But the
2	bureaucrats protect their butts by having something on
3	somebody else so they can keep their jobs. So I thank
4	both of you for listening to me. And you, Mrs. Cook,
5	Mr. Michaels' secretary has a copy of that tape I
6	mentioned if you want to get a hold of it. If you have
7	any questions to ask me, that's fine. I have a lot more
8	to tell you. I have a lot more records, and it's all
9	true. I won't lie to you. So if you have anything to
10	ask me please feel free. If you don't know how to get a
11	hold of me, get a hold of Ken Silver. Thank you very
12	much.
13	(Applause.)
14	MR. LEYBA: Our next speaker is Richard
15	Espinosa.
16	MR. ESPINOSA: Hello. I'm a union officer
17	of Sheetmetal Workers Union Local 49. As sheetmetal
18	workers in New Mexico, I represent members at Los
19	Alamos, Sandia, Pantex in Amarillo, Texas. I'm honored
20	to serve on the Advisory Board on Radiation Worker
21	Health, the federal committee which advises NIOSH on the
22	implementation of energy employees compensation law.
23	Regrettably, I'm the only worker of the 11 board

Senator Bingaman, Mr. Udall, I want to take a moment

members.

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1	to thank you both for the work on the Energy Employee
2	Worker Compensation legislation. Although this
3	legislation needs improvement, you have created a
4	foundation upon which we can build. Without this law,
5	we would have no basis for improvement and reform. We
6	know it was difficult to pass this legislation. Thank
7	you.
8	(Applause.)
9	The good news is that improvements have already been
10	made. Last year Senator Bingaman and Udall helped fix
11	the survivor provisions. This benefits members of my
12	Local Union and the Hawkis family. The Hawkises were a
13	long time member of Local 49. This compensation
14	legislation is very important to the sheetmetal workers,
15	present and past, as well as working families at Los
16	Alamos.
17	Let me also thank Senator Bingaman for working on
18	legislation that will make health and safety rules
19	enforceable in the DOE complex, including Los Alamos.
20	For over 50 years, workers' health and safety rules have
21	been violated by DOE contractors without any fines or
22	penalties. These contractors have not been held
23	accountable.
24	Two days ago, the Bunning Kennedy Amendment was
25	added to the Defense Authorization Act. Senator, we

appreciate the efforts by you and your staff to work out a compromise that will make OSHA rules enforceable with fines up to \$100,000 per day for each violation. I know that NMSA, Los Alamos Labs and Assistant Secretary Beverly Cook oppose the workers' safety requirement.

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6	Everyone here, and those on the job should know that you
7	decided to stand with the working people of New Mexico
8	to protect our health and safety. Thank you, Senator.
9	(Applause.)
LO	If we had to protected workers' safety all along, we
L1	might not be here today talking about helping sick
L2	workers. The federal advisory board set up under the
L3	new workers' compensation law to oversee the program was
L4	supposed to have developed scientific medical and
L5	workers perspectives. This is what the law says. But
L6	there is only one worker, myself, out of 11 members on
L7	this board. The White House did not follow the
L8	requirements in the law in making appointments.
L9	The board is dominated by current and former DOE
20	contractors, consultants, officials and engineers. In
21	fact, 7 of the 11 members of the Board have conflicts of
22	interest, letters which need a balance to and
23	viewpoints in board as well as in independence.
24	Special cohorts. The derived report that is
25	supposed to review petitions to expand special exposure

cohorts for radiation dose cannot be estimated with
sufficient accuracy. Today we are meeting 18 months
after the law was passed, but NIOSH has no policy for
special cohorts. Workers are left hanging, waiting for
the administration to act. We are disappointed that
NIOSH will not involve the advisory board in developing
this policy. I hope the policy, whenever HHS decides to
issue it, is something that doesn't require board
legislation to fix.

Conflicts of interest. NIOSH staff has worked hard

LΙ	to get this reconstruction work started. We commend
12	their efforts. Unfortunately, there are not enough
13	federal employees to do the job, so NIOSH is going to
14	contract out the work. Two of the bidders are SAIC and
15	Oak Ridge Associated University. Both are heavily
16	dependent on DOE for contracts and profits. Neither is
17	independent. If this conflict of interest problem is
18	not fixed, the dose reconstruction will not have any
19	credibility with the workers or claimants.
20	The Energy Employees Occupational Illness
21	Compensation Program Act accounts for smoking. Congress
22	equalized uranium miners' RECA law and the Energy
23	Employees Occupational Illness Compensation Program Act
24	by making payments equal. But in other ways, the law
25	are different. Under the RECA law, smoking history is

1	excluded from decisions on whether to compensate uranium
2	miners. Why is it fair to include smoking history as a
3	criteria in the nuclear workers law when it was removed
4	from the RECA law? We do not believe that people should
5	be disqualified from compensation under the DOL program
6	because they smoked. Workers at Los Alamos were put in
7	harm's way by the government as part of making materials
8	and performing maintenance on equipment for the Cold
9	War.
10	Thank you, Senator Bingaman, Congressman Udall.
11	(Applause.)
12	MR. LEYBA: Our next speaker is Ernesto
13	Archibeque.
14	MR. ARCHIBEQUE: My name is Ernesto
15	Archibeque, and I worked in Los Alamos for almost 31

years since 1961. And at that time I was in the 16 17 custodial section, working as a janitor. We were no union at that time in the custodial section. And then 18 19 with no union, we had to go in any area they wanted us to go or you lose your job. That's the way it was. No 2.0 21 union. In 1967, they found according to my record -- I just 22 23 got them not too long ago, my medical records from Los 24 Alamos -- that my lungs were scarred inside. And then in 1986, I believe, there is another 25

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1 report there that my lungs were scarred in 1986 there.

2 And right now, I'm on 16 liters of oxygen. I don't

3 think I can go any higher. That's it, I think.

But I also want to speak for some of the people that worked under my supervision that are here because they went through what I went through. We cleaned asbestos, we cleaned anything. We were the ones that done the dirty work up in Los Alamos, and you can ask anybody and they will tell you that is the truth. Believe it or

I know some of these people that are here. I can speak for them because I seen them go in to the same area that we went, and know -- and like I said, they're not lying to you. I know this. If they went to the area that I went to they are sick, too. I'm sure that they're sick. The only thing I want to ask you people that I would like to see some help in my lifetime, not when I'm dead. Thank you for listening,

19 (Applause.)

not. Really.

20 I know I'm having a rough time now to -- I mean, to

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21	speak because like I said, I just took my mask off. I
22	have to use this, and I have to use those that I have
23	here, you know, but I think I can make it all right.
24	Like I said, Mr. Archuleta here, Louie Archuleta, has my
25	records, the record that says that my lung was scarred
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1	inside. That's what it was. That's when it says right
2	there.
3	And I want to thank you people for coming here, Mr.
4	Udall, Mr. Bingaman and the rest of the people, cause
5	I'm running out of oxygen and I have to get out of here
6	or I'll never make it home. Okay. Thank you very
7	much.
8	(Applause.)
9	MR. LEYBA: My name is Jerry Leyba. I
10	worked at Los Alamos National Laboratories at TA 55
11	CMR. I was a monitor RCT a radiological control
12	technician, and worked with plutonium 238, 239,
13	Americiam 241, Cobalt 60, cesium 137. As a monitor, we
14	took care of people and how they were coming out of
15	contaminated areas.
16	But I want to address quickly, too, Mrs. Cook, that
17	you were talking about retaliation. There is a fear
18	factor with a lot of the present employees that did not
19	want to file a claim because they are afraid to lose
20	their job, and a lot of them have stated that you're
21	going to keep a close eye on them.
22	The access of records monitors what we call HBTs,
23	RCTs. Every day they have to write in a log of any
24	occurrence or incident or any type of contamination.
25	Those log books hold a lot of truth. And also, the

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1	people, the claimants, the burden of proof is upon the
2	claimant. It is so hard for these claimants to go
3	through the process because of the tie up of the
4	bureaucracy. It has to be an easier source, Senator,
5	that these claimants have access to the records.
6	Also, I just wanted to say that President Kennedy
7	once said, "Ask not what your country can do for you,
8	but what can you do for your country?"
9	Senator and Congressman, these folks have done their
10	service to their country. It is time now for the United
11	States of America to pay back to these people. If we
12	can give millions of dollars to Afghanistan and to other
13	countries around the world, these people have given to
14	their country. They're United States Americans, and
15	they need to be compensated for what they've done.
16	(Applause.)
17	MR. LEYBA: Our next speaker is Danny
18	Beavers.
19	MR. BEAVERS: Good afternoon. My name is
20	Danny Beavers. I'm a business representative for the
21	members of Pipefitters Local Union 412, and my reason
22	for being here today is a little different. I don't
23	have a claim filed at the compensation office. I
24	represent 150 people probably, in Los Alamos or more,
25	1,600 throughout the state that work in several DOE

1 facilities.

2	The people we represent have pride in their work are
3	trying to do a good job and they're trained in the craft
4	they do. They go work in these facilities and they're
5	exposed to things that they're told it won't hurt them
6	because some professional, somebody who is trained in
7	something else tells them it's okay. But then it turns
8	out not to be. Then they come and they try to be
9	compensated for the work they did, and they're told,
10	"Well, you never worked there," or "We've got to
11	reconstruct your dose rate," or "We have to do this or
12	that."
13	When they did the work, they didn't ask the
14	questions. They did the work, and all they're asking
15	back for is to be treated fairly. I worked with Dr.
16	Michaels. I was glad to see him here today and to try
17	and get this office opened in Espanola. They were going
18	to move it somewhere else, and we recommended that they
19	open it here. It's a central location for people from
20	the Valley, from several that work in Los Alamos.
21	But I was glad to see what you said a while ago,
22	that there was 500 claims filed through this office, and
23	two paid. And not that there was just two paid, but
24	I've been trying to find out for a month and a half how
25	many claims were filed through this office and how many

claims were paid. I understand there is hundreds of claims paid throughout the country and two in New Mexico, that has thousands workers.

There's something wrong. I'm not saying it's wrong

with the office. But if you have a program that's working and you have pride in that program, those

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7	numbers need to be out there so we can all see them, not
8	hidden somewhere to where people think that this is not
9	working.
10	(Applause.)
11	It needs to be published in the paper. It needs to
12	be put out for people to see, and show them that it's
13	working, and if it's not, why it's not, and what do we
14	need to do to fix it. But I would just like to say
15	thank you for taking the time to come listen to us to
16	today. I know you're all very busy. And that's all I
17	need to say. Thank you.
18	(Applause.)
19	MR. LEYBA: Senator and Congressman,
20	there's a lot of people wanting to speak. I'm trying to
21	give three minutes to each of the folks because there a
22	lot of folks back there that want to say things to you.
23	But we've got to continue here with our main speakers if
24	we may, please. Our next speaker will be Mr. Bill Van
25	Buskirk, and then Jonathan Garcia is next.

MR. VAN BUSKIRK: Can you hear me in the
back? Greetings to our distinguished guests, concerned
parties, and fellow workers. I would like to take this
opportunity to personally thank Dr. Michaels, Senator
Bingaman, and Congressman Udall for realizing the need
for and their determined effort to bring about the
enactment of the Energy Employees Occupational Illness
and Compensation Program. I can tell you this afternoon
that my claims for chronic beryllium disease has been
accepted.
(Applause.)

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And compensation wired to my bank of choice on May
1st of this year, just one day short of nine months
after the Labor Department received my claim in
Washington, DC on August 2nd, last year. I would like
to say that I was informed this year by the Los Alamos
Lab that my \$25,000 medical allowed by New Mexico
Workman's Comp has been depleted.
I would like to share with you some of the problems
that I experienced prior to the final acceptance,
Washington, DC sent the claim to the Denver office for
initial processing and to review medical records, as
well as to confirm employment records with LANL of 35
years and seven months.

for a postoperative report, but the doctor that did the open lung biopsy, as well as pathology reports both done on January 22, '71. Lovelace Medical had these on file and furnished me copies. These reports and a current lung function and blood gas study that was done on September 12 last year were sent to the Denver office by Fed Ex in a timely manner.

I called Denver August 28th and October 31st

Denver requested more medical documents. One was

I called Denver August 28th and October 31st regarding confirmation of employment with LANL. Answer, still trying. December 19 of last year, Denver called regards employment with LANL and said that they are working through DOE. January 11th of this year, Denver called, had not had employment verification from DOE. My claim in Denver office five months now. I immediately faxed a July 10th, '73, memo by Dr. Volt, Health Division Leader, LANL, confirming my work history

with Be, beryllium, and also confirmed the diagnosis of chronic beryllium disease based on the results of the '71 lung biopsy and pulmonary study, along with medical opinions of treating physician, Dr. Mary Moston and consultant and Dr. Harriet Harding.

January 15th this year, Denver recommends acceptance of claim for chronic beryllium disease. I waited a 60-day period to expedite process period for objections to a decision, and Denver sent claims to adjudication

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branch, Washington, DC.

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February 19 of this year, final adjudication branch sends notice of final acceptance of claim for CBD, compensation and medical treatment for chronic beryllium disease, as well as acceptance of payment form EN-20 to be filled out and returned to Washington. I faxed the EN-20 to Washington requesting electronic transfer of funds as recommended, on February 26 of this year, as well as a copy of the EN-20 sent by overnight mail to Washington for a backup. On February 28, this year -on March 20th of this year, I learned that Washington had wired the compensation to my bank on March 5, but misspelled my name. Because of the error in the name the operations manager of the bank returned the compensation to the center in Washington. After frantic meetings with the bank and calls to Washington, I received another EN-20 form from Washington to be filled out again and returned by mail. This I did overnight on April 25th of this year.

On May 8th, I received a call from Washington saying that the compensation had been wired to the bank on May

23	made. I called the bank and confirmed that the deposit	
24	was made and advised Washington.	
25	I would like to speak with regards to consequential	
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1	diseases. The Notice of Final Decision states that	
2	medical benefits are for treatment of chronic beryllium	
3	disease. Dr. Harriet Harding, Harvard Medical, states in	
4	her letter of September 24, '70 to Dr. Whipple of LANL	
5	Health Group that the Mankuso Cohort Study suggested a	
6	significant risk of malignancy in beryllium workers.	
7	Dr. Mary Moston, of Lovelace Clinic, advised me that	
8	because of chronic beryllium disease, I would be more	
9	susceptible to pneumonia and have significant risk of	
10	lung cancer. Because of this information, I feel that	
11	these consequential diseases should be included and	
12	covered under the medical provisions of the Act.	
13	Given the foregoing difficult delays with my claim,	
14	I feel that the proposed Office of Budget would have	
15	been most useful and helpful for me during the	
16	processing of my claim and in the future, as well,	
17	should any more difficulties occur in the medical	
18	provisions of the Act. I thank you for your concern and	
19	ask for your considered, continued support in this	
20	effort and for restoring some integrity to our	
21	government in this issue. Respectfully, William Van	
22	Buskirk.	
23	(Applause.)	
24	MR. LEYBA: Our next speaker is Jonathan	
25	Garcia.	

1st, and asked if I could confirm that deposit was

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1	MR. GARCIA: Good afternoon, Congressman
2	Bingaman I mean, Senator Bingaman and Congressman
3	Udall. I started working in Los Alamos July 7th, 1976,
4	and my first job was TA 54, which this gentleman brought
5	up a while ago, the hot dump. I was the operating
6	engineer there that buried everything that came in from
7	every site in Los Alamos. I worked there off and on for
8	close to 14 years, and I had an injury where I broke my
9	ankle and had to leave in 1990.
10	I had my first surgery on my ankle and required a
11	second surgery. When I went in for my second surgery,
12	they found leukemia, chronic meningitis that's hard
13	for me to say that word, but meningitis of the kidney,
14	CML. I had to go in as soon as possible because my
15	white blood cells were going up so fast that they gave
16	me about a year to live. I had one of my brothers that
17	matched, Jerry Garcia, and I was able to go in.
18	Congressman Bill Richardson helped me get my Social
19	Security because it was an emergency, and I had the bone
20	marrow transplant in Denver. I made it through. It was
21	very hard for my family and myself.
22	But while I was in there, I was under Workman's
23	Compensation for my ankle. I got a letter that they were
24	terminating me and they were offering me \$10,000 for my
25	injury. Take it or leave it, and they were terminating

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1 me for extended absence. I had no choice. I did not

2 know if I was going to live or die. I told my wife to

go ahead and settle it. She needed the money to go back 4 and forth to Denver. 5 And when I got out, I never -- I didn't get any help 6 from anybody, you know, as far as Los Alamos was 7 concerned. I filed paperwork and everything through the 8 office here in Espanola. I met with Mr. Peterson, I 9 believe, an angel, and he told me he had three 10 problems. One was that I never worked at Los Alamos; 11 two, that I didn't have the right kind of cancer; and three, basically I was just a liar. You know, I 12 13 shouldn't have bothered filing paperwork. So we showed 14 him paperwork that I had there that day and she had some 15 paperwork, and he said his office had made a mistake. 16 But they were still going to send it over to NIOSH

to figure out if I could have gotten leukemia working at TA 54, which I buried over 100,000 barrels of plutonium. I buried all the PCBs, asbestos, everything that came up from TA 1, which that other gentleman spoke about earlier; the DP, when they threw it down; everything that came from TA 55, from TA 18, from kappa to maeson, I buried it all. And if I don't qualify, I don't see any of us that are.

25 I'm glad this gentleman received something, you

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- know, because he deserves it, and I think I deserve it, 1
- too, you know, and that's why I'm here today. I 2
- respectfully ask for your help, all the laborers that 3
- 4 worked at TA 54, because we were told not to worry about
- 5 it. It was low level. We couldn't pick up anything.
- It was a training center for the monitors. They didn't 6
- 7 have to wear badges. It was an open area, really.

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9 I came home several times with coveralls and 10 booties. They buried my clothing, and there was never anything done about it. My records have been totally 11 12 wiped out. They aren't there. You know, I'd like to 13 see something done about that. Again, thank you. (Applause.) 14 15 MR. LEYBA: Our next speaker is Mr. 16 Felimon Casados. MR. CASADOS: Good afternoon, Senator 17 Bingaman, Congressman Tom Udall, and Department of 18 Energy Assistant Secretary Beverly Cook, and also fellow 19 20 Los Alamos employees, past and present. My name is 21 Felimon Casados, and as a patriotic American, I served my country in the United States Navy from 1948 to 1952. 2.2 23 I continued my service by working at Los Alamos Nuclear

Laboratory from 1963 to 1993. I worked for several

contractors, Zia, Pan Am, and Johnson Controls.

monitors weren't trained.

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I feel all of this work was directed towards the contribution of our defense of our country. In June 2000, I received a letter from Johns Hopkins Medical Center in Espanola. It stated that was I was entitled to a complete medical examination. I went for testing. When the results came back, it stated that I had tested positive for beryllium exposure.

On or about 2000, I was tested once again, but have never received my results. In June 2000 and 2001, the United States government initiated a program to help our nuclear work force submit claims to become active in the

EEOICPA Program. On July 28, 2001, I submitted a

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claim. This was done again in November 2001 with the help of David Chavez, the U. S. Department of Energy Representative in the Espanola office. This was done in response to the Department's notification that kept telling me that I was not in the Denver computer records and also that my medical records pertaining to the beryllium exposure needed to be verified.

On July 29, 2001, I resubmitted this claim again for

On July 29, 2001, I resubmitted this claim again for the third time with the help of Floyd Archuleta and Ron Sanchez, of the Denver office, after meeting with them in Albuquerque. Having done all this, I was asked to submit a medical narrative to prove my exposure to beryllium. Thanks to Mr. David Chavez and Floyd

Archuleta of the Espanola office, Ken Silver and Ben Ortiz, for all the help they have given me.

At the present time, Austin Sandoval of the Denver office had given me high hopes in acquiring the help I need in moving this claim forward. The process has been long, and at times frustrating, due to the records being lost, misplaced or mishandled. Because of these events, some of my co-workers have dropped out of the program because of the frustration in trying to complete the required paperwork. Had it not been for these men, I may very well have been in their shoes.

We read daily in the newspapers and hear it on television where our government is spending billions of dollars in aid to other countries. Understanding that this aid is important, I believe that America's aid should start here at home by providing the necessary assistance to all of our nuclear workers throughout the

18	United States. Please remember that these workers were
19	loyal, patriotic soldiers of the Cold War performing
20	their duties.
21	It is about time these people get the medical and
22	financial assistance they so rightly deserve.
23	Hopefully, these claims from the Los Alamos Laboratory
24	will receive the same kind of attention and get results
25	with the same outcome of those submitted in Kentucky and
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1	other parts of this country. We cannot continue to
2	ignore the deteriorating physical conditions experienced
3	by these workers any longer.
4	At this time, I would like to thank our State
5	Senator, Jeff Bingaman; our State U. S. District
6	Representative, Tom Udall; and Department of Energy
7	Secretary Beverly Cook and all the officials from the U.
8	S. Department of Labor for being here to listen to our
9	complaints. We, the Cold War claimants, did our part by
10	providing this nation with the instruments necessary for
11	the defense of our country. It is time the U. S.
12	Government did their part in supporting them. Now we
13	leave this matter in your hands, Senator Bingaman,
14	Representative Udall and Secretary Cook. Thank you very
15	much.
16	(Applause.)
17	MR. LEYBA: I think it's very important to
18	recognize Floyd Archuleta and the Espanola Resource
19	Center because they've really done a hell of a good job
20	for these folks. So thank you, Floyd, and all the other
21	folks at Espanola Resource Center.
22	(Applause.)

23 CONGRESSMAN BINGAMAN: Let me thank all of 24 the individuals who've spoken today. And I think this 25 is very useful for us to hear the specific concerns you

have, and some of those are with the legislation, which you make a very good point. And Mr. Ortiz, you make a very good point that we need to expand this bill to cover some things that are not covered, mercury being one of them, and we will proceed to do our very, very best to get that done. And I will work with Congressman Udall and we will give that our very best effort.

In addition to the changes in the bill that are needed, obviously we need to find ways to streamline the processing of these claims and speed that up. I thought the information we received today indicated that that is happening, but I think we need to be sure it happens quickly enough. And that is another -- I know there are many here who have claims that are awaiting some word, and we need to move ahead as quickly as we can on that.

We also, of course, need to see these final regulations and this final action by the various agencies to see whether they are consistent with what we intended when we passed this legislation. The intent was very clear to me. The intent was that compensation was to be provided to people who contracted illness because of work they did at our facilities, our Department of Energy Nuclear Facilities, including Los Alamos, and that's the clear purpose of the legislation. To the extent that this is not happening,

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to the extent that there are still obstacles being
thrown up, we need to clear those away. And we need to
work closely with the administration to see that that
happens.

And so I very much thank everybody for being here. We're scheduled to conclude this at 5:00, to go for two hours. I know many of you may have specific other issues that you want to talk to one or more of us about, and we could stay around and do that individually. But I think this has been very useful.

Let me call on Congressman Udall to make any statement he likes and then we can conclude the formal part of this meeting and then talk to people individually after that. Tom, come on up here.

CONGRESSMAN UDALL: Thank you, Jeff, and thank you very much to all of the panel for your very moving testimony today.

I thought the one positive, hopeful thing that was said was when Bill Van Buskirk talked about getting a claim awarded within nine months. That is, I think, how Jeff and I envisioned this process working within a reasonable period of time, where with these complex kinds of claims that you sort through it and you get it awarded and you get the compensation. But clearly with many of these other claims, with the presentation that

was made, when you start looking at \$190 million paid

out, 2,400 claims, 2,100 individuals, I mean New Mexico

has 684 claims, four cases paid. We haven't moved fast

enough, and I think we get that message loud and clear, and we're going to take that back and make sure that it's heard in Washington.

These three panels that focused on toxic substances, the radiation dosimetry, and also the claims process, I think were very, very helpful. The dosimetry, we heard -- Jeff and I heard the same thing before. We understand that many of your records were lost, that things were destroyed. And that's the reason this legislation was crafted in such a way so that you didn't have the burden of proof when your records were lost. And we're going to do everything we can to make sure that it works specifically in that way.

And we heard repeatedly from the panel about the problems in terms of the flaws and the various things that had gone on there. With regard to the toxic substances, I mean we need to move forward and get those rules out and get everything in place to move forward there. And I just leave this hearing from the panel that we need to move forward quickly and expeditiously and bring justice and fairness to these Cold War heroes that are here with us today. Thank you very much.

1	(Applause.)
2	FROM THE FLOOR: The uranium workers, on
3	that claim that the uranium workers
4	CONGRESSMAN UDALL: That was part of this
5	legislation, the additional \$50,000 for the RECA
6	workers. I don't know if any of the departments brought
7	information on that, but let me just give a brief
Ω	comment on that and ask So that meanle understand what

he's talking about as a part of this nuclear worker legislation, additional compensation was given to people that were exposed to radiation working in uranium mines and people that were the down winders. The atomic tests went off and the down winders had contracted cancers and other solid tumors, those kinds of things.

In order to equalize -- when we passed this 15 16 legislation, we brought the compensation rates up to equalize it 150,000. And that was something that I 17 think was needed to be done, and it was an attempt to be 18 19 really fair in this whole process. How many of those --20 I don't know whether what you're asking is how many of 21 those have been paid and how much we've moved forward on 22 those. I would ask that the Department of Labor Representative give you an idea on how we're doing on 2.3 24 those specific claims here in New Mexico if he has that 25 information or on nationwide basis.

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1 MR. TURCIC: For the RECA claims, we have 2 received over 3,000 RECA claims and have paid a total of 3 about \$49 million, and that was since the beginning of 4 the program. MR. YOUNG: Well, as Senator Bingaman 5 said, we're going to set down the formal phase of our 6 conversation today. People will be around for informal 7 conversations after that. I would like to recognize 8 9 some folks who have sent representatives as well. 10 Representative Lucky Barela, Janet Wallace. Senator Dominici has sent people here. Rebecca Montoya is here, 11 I think, and we've had a message from former Energy 12 13 Secretary Bill Richardson, as well. So other people are

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          hearing this. Thank you very much, and that would
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          conclude our session. Thank you.
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                              (Applause.)
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          STATE OF NEW MEXICO
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              I, JUSTINE HANNAWEEKE, New Mexico Certified Court
          Reporter No. 295, do hereby certify that I personally
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          a true record of the testimony given; that I am neither
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          attorney nor counsel for, nor related to, or employed by
          any of the parties to the action in which this Public
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          Hearing was taken, and that I am not relative or
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          employee of any attorney or counsel employed by parties
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22	Justine Hannaweeke, NM CCR #295 License Expires: 12-31-02
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